# LAKE ÁPC

### LAKE COUNTY/CITY AREA PLANNING COUNCIL

### Lisa Davey-Bates, Executive Director www.lakeapc.org

367 North State Street, Ukiah, CA 95482 <u>Administration:</u> Suite 204 ~ 707-234-3314 <u>Planning:</u> Suite 206 ~ 707-263-7799

## TECHNICAL ADVISORY COMMITTEE (TAC) MEETING AGENDA

DATE: Thursday, May 19, 2016

TIME: 9 a.m.

PLACE: <u>City of Lakeport</u> <u>Caltrans-District 1</u>

Small Conference Room Teleconference
225 Park Street 1656 Union Street
Lakeport, California Eureka, California

#### Teleconference Dial-In #: 866-576-7975 Passcode: 961240

- 1. Call to order
- 2. Approval of April 21, 2016 Minutes
- 3. Discussion and Recommended Approval of the Draft 2016-17 OWP (Davey-Bates)
- 4. Active Transportation Plan Discussion (Robertson)
- 5. Announcements and Reports
  - a. Lake APC
    - i. Unmet Transit Needs Report (Barrett)
    - ii. Active Transportation Program Update (Robertson)
    - iii. Tour of the Proposed Roundabout at State Routes 20 & 53 (Davey-Bates/Carstensen)
    - iv. Miscellaneous
  - b. Lake Transit Authority
    - i. Transit Hub Location Plan Update (Robertson)
    - ii. NEMT Update (Wall)
    - iii. Miscellaneous
  - c. Federal & State Grant Status Reports
    - i. HSIP Cycle 8 Call for Projects (Davey-Bates)
    - ii. FTA Rides to Wellness Grant Application (Robertson)
    - iii. Other Grant Updates (All)
  - d. Caltrans
    - i. Lake County Projects Update
    - ii Other Updates
  - e. Miscellaneous
    - i. Senate Bill (SB) 743
- 6. Information Packet
  - a. 4/13/16 Lake APC Minutes
- 7. Public input on any item under the jurisdiction of this agency, but which is not otherwise on the above agenda

- 8. Next Proposed Meeting June 16, 2016
- 9. Adjourn meeting

<u>Public Expression</u> - The TAC welcomes participation in TAC meetings. Comments will be limited for items not on the agenda to three minutes per person, and not more than 10 minutes per subject, so that everyone may be heard. This time is limited to matters under TAC jurisdiction which have not already been considered by the TAC.

<u>Americans with Disabilities Act (ADA) Requests</u> - To request disability-related modifications or accommodations for accessible locations or meeting materials in alternative formats (as allowed under Section 12132 of the ADA) please contact the Lake APC office at 707-263-7799 at least 72 hours prior to the meeting.

Posted: May 11, 2016

#### List of Attachments:

Agenda Item #2 - (Draft) 4/21/16 Lake TAC Minutes

Agenda Item #3 – (Draft) 2016-17 Overall Work Program

Agenda Item #4 – (Draft) 2016 Lake Active Transportation Plan

Agenda Item #5ci—HSIP Cycle 8 Call for Projects Announcement

Agenda Item #5di -Caltrans Projects Update for Lake County

Agenda Item #6 – Information Packet

a. 4/13/16 Lake APC Minutes



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## TECHNICAL ADVISORY COMMITTEE MEETING Draft Meeting Minutes

Thursday April 21, 2016 9 a.m.

City of Lakeport
Small Conference Room
225 Park Street
Lakeport, California

#### Present

Lars Ewing, Public Works Director, County of Lake
Joshua Dorrs, Community Development Department, County of Lake
Kevin Ingram, Community Development Department, City of Lakeport
Bill Clemans, City Engineer, City of Clearlake
Mark Wall, General Manager, Lake Transit Authority (by telephone)
Dave Carstensen, Caltrans District 1 (by telephone)

#### **Absent**

Phil Dow, Lake Area Planning Council Greg Folsom, City Manager, City of Clearlake Hector Paredes, California Highway Patrol

#### Also Present

Lisa Davey-Bates, Executive Director, Lake County/City Area Planning Council Jesse Robertson, Transportation Planning, Lake County/City Area Planning Council Alexis Pedrotti, Lake County/City Area Planning Council Todd Mansell, Department of Public Works, County of Lake Lisa Kaplan, EcoArts of Lake County

#### 1. Call to order

The meeting was called to order at 9:07 a.m.

Introductions were made for the benefit. Lars explained that he will be acting as the interim Public Services Director beginning March 4 through the end of the State fiscal year, but has not committed to separating from the Public Works Department.

#### 2. Approval of February 18, 2016 Lake APC TAC Minutes

Dave Carstensen asked questions about the last two sentences in the minutes describing the conclusions of the Energy Use Reduction Plan. Mark Wall explained that the California Air Resources Board is moving away from the use of propane fuel and that beyond the lifespan of the proposed buses. Mark Wall stated that the cost savings from fuel expense was more likely to amount to a figure

Mark Wall made a motion to approve the February 18, 2016 minutes with corrections. The motion was seconded by Kevin Ingram and carried unanimously.

#### 3. Presentation by EcoArt of Lake County

Lisa Kaplan spoke about a grant proposal that EcoArts of Lake County submitted for a place-making grant for the South County/Middletown area. The grant funding is intended to provide work for displaced residents and help to restore community identity following the devastation of the area due to the Valley Fire. The project to develop art for public spaces will also help to restore morale for local residents who have lost their homes to the fire and install art within public right of way. A tree-theme was proposed in recognition of the number of trees that were lost in the region. An image of a bus-shelter with a decorative tree element was circulated. The grant was applied through "Art Place America" for \$500,000. Other grants will become available later this year National Endowment for the Arts and California Council for the Arts. Mark Wall added that the EcoArts proposal will need to navigate various permit processes and many of the agencies seated on the TAC would be potential partners to facilitate implementation.

#### 4. Presentation of the Draft Active Transportation Plan

Jesse Robertson gave a presentation highlighting the major components of the draft Active Transportation Plan. A summary of the presentation is as follows:

- This Plan meets or attempts to meet the requirements of the California Transportation
  Commission (CTC)'s Guidelines for Active Transportation Plans, which has 17 specified
  requirements. The CTC has stated that future Active Transportation Program (ATP) grant
  awards will need to be identified in an adopted Active Transportation Plan.
- With the adoption of this plan, the Lake Active Transportation Plan will serve as the non-motorized element of the Lake Regional Transportation Plan (RTP). The Active Transportation Plan will be updated with the RTP every four years.
- This plan was assembled in cooperation with County of Lake staff, City of Clearlake staff and Lakeport City staff and with input from stakeholders and the general public. Public outreach was conducted by Redwood Community Action Agency and funded through a Caltrans grant.
- The plan establishes new goals and policies, which expand upon those from the existing Regional Transportation Plan, to be consistent with the objectives and priorities of the Active Transportation Program.
- The core of the Plan is the identification of the active transportation network, both existing and proposed. A list of priority projects for implementation is identified, which will likely be initiated or be under development before the next update to the plan is completed.

- A list of proposed projects is included in the appendix. These projects, when built, would provide the backbone of the bicycle network for the region and address all of the sidewalk recommendations for the 2009 Safe Routes to School Plan.
- The cost to build out the plan's proposed bikeway projects is estimated to be over \$61 million. This is consistent with the estimates from the 2011 bikeway plan estimate for financial needs, which ranged from roughly \$46 million to \$91 million.
- One of the deficiencies with the plan is the limited detail about pedestrian infrastructure. To date, there has been no regional effort to comprehensively inventory and assess pedestrian facilities. Because of this fact, no estimate of financial need can be given.
- To address the lack of pedestrian data, the plan provides recommendations for seeking grant funding to gather data and estimate capital costs for development.
- The plan also includes a methodology for selecting priorities among competing candidate projects that is consistent with the scoring criteria of CTC's Active Transportation Program.

Jesse expressed his desire to present the Active Transportation Plan at the May APC Board meeting. Due to the short timeframe before the APC agenda is published, Lisa Davey-Bates recommended giving more time to the TAC to endorse the plan and ask the Area Planning Council Board to accept the TAC's recommendation at the June Board meeting.

#### a. Map Updates

The maps that Alexis Pedrotti presented came largely from the Regional Bikeway maps that were originally produced in 2011. These maps should have been updated to reflect existing facilities that were constructed since 2011. The maps show the following bike route designations: existing routes, funded projects, financially constrained improvements and financially unconstrained improvements. The Action Plan from the Lake Active Transportation Plan identifies high priority projects from the list of tables included in Appendix C. The TAC recommended using less jargon for the route descriptions to be meaningful to a wider audience.

The TAC was also asked for their recommendation as to how to present pedestrian facilities. There was some concern that adding an extra feature to the already complicated maps would be too difficult to read. It was decided that it would be desirable to call out the sidewalk facilities in a smaller-scale map than the scale offered through the use of bicycle maps. The sidewalk data is not as up-to-date as the bikeway data and is more prone to error.

5. Discussion of Lake APC's Procurement Policies and Procedures Manual

Lisa Davey-Bates explained that the Procurement Policies and Procedures Manual was prompted by a finding in an audit of Lake APC. Lisa highlighted a decision tree that can help Lake APC staff, as well as partners, with adherence to regulations, requirements and policies. Lars Ewing affirmed the need for guidance when it comes to complying with both State and federal requirements. The manual was only slightly modified for Lake APC from guidance that was developed by the Rural Counties Task Force (RCTF) on behalf of its members. The production of the manual was overseen by highly experienced members of RCTF. One of

the few significant changes is the increase in procurement thresholds from \$5,000 to \$100,000. The document was adopted by the APC Board in April. Lisa announced that APC staff would post the manual on the Lake APC website.

### 6. Discussion of Regional Surface Transportation Program (RSTP) Administrative Procedures

Lisa Davey-Bates reported that the APC approved the RSTP Administrative Procedures at the Board meeting in early April. The procedures have been brought to the TAC before. The procedures formalize the process of how Lake APC distributing RSTP funds to local agencies as well as requirements of local agencies to ensure that the fund recipients comply with the exchange agreement with or through Caltrans. The APC has been receiving annual expenditure reports from the local agencies and there aren't many new requirements and those are minor.

#### 7. Announcements and Reports

#### a. Lake APC

#### i. STIP Update

The staff is asking the CTC to approve the proposed list of deletions to the STIP in May. Laurel Jansson has asked to delay South Main by two years and the Soda Bay schedule will remain intact. The two projects that were proposed for deletion were programmed in the current year and the CTC wouldn't allow it. These projects were proposed to be delayed into the outer years. The highway 29 project has been delayed by one year. At the end of the day, only a couple hundred thousand dollars in State funding was lost in Lake County with the \$750 million statewide shortfall. Lake County made out relatively well.

#### ii. Active Transportation Program Update (Robertson)

The Cycle 3 call for projects was made on April 15. Lake APC has volunteered to assist the City of Lakeport and the City of Clearlake with submitting one application per jurisdiction. In Lakeport, the City would like to apply for a Safe Routes to School project on Hartley Road. Another potential project on Martin Street was considered but may be a candidate for an HSIP project. Lake APC can assist with up to two applications per cycle.

# iii. County of Lake/City of Clearlake Sales Tax Polling Effort Update (Robertson) The consultant, Fairbank, Maslin, Maullin, Metz and Associates, FM3, has a presentation to the Clearlake City Council tonight. FM3 gave a presentation to the Lake County Board of Supervisors with the result of the phone survey. The County hasn't made a decision to put the measure on the ballot yet.

#### iv. Miscellaneous

Lisa Davey-Bates asked Dave Carstensen if the State would approve a request to spend Rural Planning Assistance funds for the purchase of bicycle and pedestrian counters. Dave said that the decision to approve of the use for those funds was not certain that he could predict.

Lisa Davey-Bates also noted that the Lake APC Board meeting in May would include a field trip to the site of the proposed roundabout at the intersection of State Routes

20 and 53. Lisa offered the County and the City of Clearlake the option of adding other stops onto the tour. No suggestions were made.

#### b. Lake Transit Authority

#### i. Transit Hub Location Plan Update (Robertson)

Jesse Robertson announced that a charrette event has been scheduled for May 12. The event is tailored for stakeholders to discuss the development of the

#### ii. NEMT Update (Wall)

Lisa Davey-Bates announced that Karl Parker is developing the Lake Links program to provide Non-Emergency Medical Trips to Lake County residents. The Pay-Your-Pal program will be one part of this larger program. A stakeholder meeting has been scheduled in May to discuss barriers to expand the NEMT transportation options.

#### iii. Implementation of the Energy Use Reduction Plan (Wall)

Mark Wall stated that the plan's two immediate recommendations included an application to the Air Resources Board for Cap and Trade Funds for zero emission/electric buses and solar canopies. The application was not approved. No agencies in rural areas were funded under this program in this application cycle. The other recommendation was the purchase of 10 propane-powered buses and the required fueling station. LTA is moving ahead with these purchases. Some buses have already been ordered and are expected to be received in about 6 months. The fueling station has a \$40,000 price tag and will help to achieve a savings of approximately \$900,000 over the lifespan of these ten buses. PTMISEA funds are paying for the acquisition of these propane buses. Once the PTMISEA funds are expended, within the next year, LTA will have no other sources for the acquisition of buses other than grant funds.

#### iv. Miscellaneous

None.

#### c. Federal & State Grant Status Reports

#### v. Other Grant Updates (All)

The City of Clearlake has been fully funded for the Phillips Ave Active Transportation Program project with combined funds from the Community Development Block Grant (CDBG) Program. The project will begin construction this October and is scheduled to complete construction by October of 2017.

Todd Mansell announced that the County submitted the funding allocation request to begin PA&ED for the Middletown Multi-Use Path ATP project, which is scheduled to be allocated at the June 29-30 CTC meeting. Dave Carstensen suggested that Todd speak with Steve Blair, who has been designated the oversight function for ATP projects in State right of way for Caltrans District 1.

#### d. City of Lakeport

Kevin Ingram announced that FM3 has been awarded a contract to poll city residents about the support for passing a sales tax measure. Kevin reported that the intent is not for transportation purposes, rather it is proposed to help retain police officers. That being said, the public may not be aware of the critically underfunded law enforcement situation and the condition of the roads may have more public support. Lisa Davey-Bates asked if the ballot measure would be for a specific tax or a general tax. Kevin stated that the polling would help to determine which had the most support. The public may not realize how little the existing Measure I generates or how much that \$750,000 can buy. Kevin indicated that the upcoming town hall meeting will provide additional direction to the City.

#### e. Caltrans

#### i. Lake County Project Update

Caltrans has added a bridge project 3 miles west of Upper Lake. It was unclear which water body the bridge spans. The project is located at postmile 5.84 on State Route 20.

#### ii. Other Updates

None.

- f. Miscellaneous None.
- 8. Information Packet
- Public input on any item under the jurisdiction of this agency, but which is not otherwise on the above agenda.
   None.
- **10.** Next Proposed Meeting May 19, 2016

#### 11. Adjourn Meeting

Meeting adjourned at 11:45 a.m.

Respectfully Submitted,

(Draft)

Jesse Robertson Lake APC Transportation Planning



# LAKE COUNTY/CITY AREA PLANNING COUNCIL TAC STAFF REPORT

TITLE: Proposed Final 2016/17 Overall Work Program (OWP)

DATE PREPARED: May 11, 2016

MEETING DATE: May 19, 2016

SUBMITTED BY: Lisa Davey-Bates, Executive Director

#### **BACKGROUND:**

Each January Lake APC staff solicits local agencies, the transit agency and others for potential planning projects to be included in the upcoming Overall Work Program (OWP). Last year the Lake Area Planning Council's (APC) Overall Work Program included \$627,289 in transportation-planning projects. Rural Planning Assistance (RPA) funds, Planning Programming & Monitoring (PPM) funds, Local Transportation Funds (LTF) and two Transit Grants were the sources of funding. The range of local funding is consistent and typically averages in the neighborhood of \$400,000 annually. This figure fluctuates slightly depending on the State Transportation Improvement Program's (STIP) fund estimate from which PPM are derived, the need for Local Transportation Funds for administration, transit and 2% of the bike and pedestrian allocation, and the allocation of RPA by the State.

On February 18, 2016, the Technical Advisory Committee (TAC) met and reviewed the initial list of proposed projects that was submitted to the Lake APC staff for Fiscal Year 2016/17. As in every year, the amount of projects requested, far exceeded the amount of funding available. After reviewing several programming options with the TAC, I developed the draft Overall Work Program (OWP).

Caltrans District 1 Planning Staff and several departments from Caltrans Headquarters received the Draft OWP in March, and District 1 staff submitted their comments back to the Lake APC in April 2016. The letter complimented the draft document as being well written and organized, and they liked that it included the appropriate stakeholders and collaborative efforts with Tribal Governments and Native Communities. Caltrans did have some minor comments which have been incorporated into the final draft document.

To summarize, approximately \$412,000 is needed to fund the projects that have been proposed for the Overall Work Program in FY 2016/17. This, of course, does not consider carryover or grant funding for projects that were initiated in the prior year's OWP.

Lake APC members reviewed the proposed Final 2016/17 OWP document at their meeting on May 11<sup>th</sup>. No action was taken, however they supported the final document as written. I am recommending Lake TAC staff recommend Lake APC Directors approve the Final 2016/17 Work Program at the June 8, 2016 meeting. The proposed Final 2016/17 Overall Work Program document is attached for your review.

**ACTION REQUIRED**: Recommend Lake TAC members support approval of proposed Final 2016/17 document (attached).

**ALTERNATIVES**: Do not support proposed final document and recommend changes to Lake APC Staff.

**RECOMMENDATION:** Recommend Lake APC Directors approve the proposed Final 2016/17 Overall Work Program at their June 8, 2016 meeting.

### - FINAL -

# LAKE COUNTY/CITY AREA PLANNING COUNCIL

# REGIONAL TRANSPORTATION PLANNING WORK PROGRAM



### FISCAL YEAR 2016/17

(Proposed) Adoption by Area Planning Council: June 8, 2016

#### Prepared by:



Lisa Davey-Bates, Executive Director 367 N. State St., Suite 204 Ukiah, CA 95482 707.234.3314

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#### LAKE COUNTY AREA PROFILE

Lake County lies within the coastal range of mountains approximately 100 miles north of San Francisco and 35 miles east of the Pacific Ocean. It is surrounded by Mendocino County on the west, Sonoma and Napa Counties to the south, and Yolo, Colusa and Glenn Counties on the east. State Highway 20 connects the area with both U.S. 101 and Interstate 5. The northern third of the county is largely unoccupied, much of it lying within the Mendocino National Forest.

According to the 2010 Census Data, the total population in Lake County was 64,665. This included the unincorporated population of 44,662 and the incorporated population of 20,003. Clearlake is the larger of the two incorporated cities, with a population of 15,250. Lakeport has a population of 4,753. The majority of the population of the county resides along the shores of Clear Lake, the most prominent geographical feature of Lake County.

Lake County, although rural in nature, has a number of transportation problems. The ground transportation network is impacted by topography, a growing resident population, declining financial resources and high nonresident recreational traffic use. The more important issues are identified in the 2010 Regional Transportation Plan, adopted October 11, 2010.

The largest income producing industries are agriculture, located in the lowlands to the west and southwest of Clear Lake, tourism, and geothermal development, located in the mountainous terrain in the southwestern portion of the County. In recent years, employment associated with tribal economic development has also become a significant factor.

Finally, another important factor facing the region is the steady increase of commuting traffic. To look at this issue more closely, a four-county Inter-Regional Partnership (IRP) Report was completed in June 2004 concerning jobs-housing imbalances in Mendocino, Lake, Napa, and Sonoma Counties. The report presented the case that, even though a jobs-housing imbalance crisis may not be apparent yet, indications are that if nothing is done this will be a serious issue in the near future. A County-Wide Micro Simulation Model was completed in FY 2012/13 to analyze projected traffic growth and prioritize transportation projects on the State Highways in Lake County. The Middletown Community Action Plan and Engineered Feasibility Study were also completed in FY 2013/14 to enhance interregional and regional travel while balancing the community of Middletown's needs.

#### LAKE APC OVERVIEW

The Lake County/City Area Planning Council (APC) was established in June 1972 by a Joint Powers Agreement. Subsequently, it was designated by the Secretary of Transportation as the Regional Transportation Planning Agency for Lake County. The cooperative relationship between Caltrans and Area Planning Council was formalized by a Memorandum of Understanding.

The member entities amended the Joint Powers Agreement in 1986 to change the membership of the Area Planning Council. It is now composed of eight (8) members, including two (2) members of the Lake County Board of Supervisors, two (2) city council members from the City of Lakeport, two (2) city council members from the City of Clearlake, and two (2) citizen members selected at large by the Board of Supervisors. Two committees serve to advise the Area Planning Council.

The Policy Advisory Committee (PAC) is composed of the members of the Area Planning Council itself, together with the District One Director of Transportation, or his representative, from the Caltrans Office in Eureka. The Technical Advisory Committee (TAC) is composed of the Director of Public Works of Lake County, the Community Development Directors of Lake County and the cities of Clearlake and Lakeport, the City Engineers of Clearlake and Lakeport, the Commander of the Lake County Office of the California Highway Patrol, and a transportation planner from the Caltrans District One Office.

The Lake County/City Area Planning Council has an active Social Services Transportation Advisory Council (SSTAC). The SSTAC was established to meet the intent of Senate Bill 498 (1987). The SSTAC assists the Area Planning Council in the identification of transit needs that may be reasonable to meet by establishing or contracting for new public transportation services, or specialized transportation services, or by expanding existing services. Recently the SSTAC has been meeting more frequently and in conjunction with the Lake County Transportation Coalition to facilitate coordination of public transit and other transportation needs.

#### REGIONAL PLANNING EFFORTS

In October, 1995, the Area Planning Council adopted the Transit Improvement Plan. This Plan was the culmination of a comprehensive transit study performed by a consultant with extensive input from County and City representatives, local elected officials, transit providers, and a wide range of interests in Lake County. One of the major recommendations of the Plan was to form a Transit Authority to provide transit service in Lake County through a Joint Powers Agreement. Establishment of a Transit Authority was approved by the County and the two incorporated cities in December, 1995. In addition, a part-time Transit Manager was hired on a contract basis to oversee transit development and implementation of the Transit Plan.

Lake County 2030, a comprehensive planning tool, was completed under Work Element 618 of the Work Program. This project was partially funded with State Planning and Research and Rural Blueprint grant funds that were provided through Caltrans. Phase I of the project began in Fiscal Year 2007/08, and consisted of preliminary outreach to the local agencies and many other potential stakeholders of the project. This phase also included gathering and developing data to run the model for this project. The second phase of this project was completed in Fiscal Year 2008/09 and included an extensive outreach process by APC staff and MIG consultants to gain knowledge and input by the citizens, local elected officials, local agencies and other stakeholders of their "vision" for Lake County.

In February 2009, the Lake APC staff received word from the Department of Transportation (Caltrans) that the grant application to complete Phase III of the Blueprint Program in the amount of \$140,000 had been approved. During Fiscal Year 2009/10, the vision and principles, and draft alternative scenarios were developed that were derived from the Public Involvement (Phase II) of the Blueprint project. Further public outreach was conducted in the spring 2010 to determine the ultimate preferred "growth scenario" for the County. During Phase III of the Blueprint Program, staff coordinated with local agency planning staff in the development of the data used in the UPlan model. The Blueprint Advisory Committee (BPAC) developed four alternative growth scenarios that could be compared to each other in another series of community workshops, for the eventual consensus on a Preferred Growth Scenario. The five Phase III workshops were held in February and March of 2010, with two follow-up workshops on a draft Preferred Growth Scenario in June 2010. The Final Blueprint Plan was adopted in October 2010 and summarizes all three phases of the Lake 2030 Regional Blueprint process.

In 2011 Caltrans awarded the Lake APC funding to complete the fourth and fifth phases of the Regional Blueprint process. Phase IV developed tools and resources to help local agency staff and project designers, property owners and developers to incorporate Blueprint Principles into planning documents and development project plans. Phase V also conducted additional implementation activities from the tools that were developed in Phase IV.

In July 2011, the Lake APC received notification from Caltrans that we had been awarded Partnership Planning funds to complete a Community Action Plan (CAP) in Middletown. The purpose of the CAP is to conduct a comprehensive community outreach effort in Middletown to assist with the development of transportation alternatives along the corridor. Caltrans District 1 also received State Planning & Research funding in 2011 to complete an Engineered Feasibility Study (EFS) within the south portion of the SR 29 corridor to analyze potential transportation improvement alternatives to enhance interregional and regional travel while balancing community needs. The project was completed in FY 2013/14.

Lake Area Planning Council was awarded 5304 Rural Transit Planning funds in August 2012 to conduct a Transit Development Plan Update and Marketing Plan. The consultant and Lake APC worked in partnership with Lake Transit Authority to complete the Plan June 2015. Several of the project's tasks

Final 4 June 8, 2016

include public outreach, including completion of surveys and interviews of existing and potential riders of the transit system. The Plan will develop a five-year operating and capital plan including cost projections. The Marketing Plan will provide marketing strategies and tools to promote the transit system.

The Lake County/City Area Planning Council in partnership with Lake Transit Authority received Sustainable Communities Transportation Planning Grant funds to complete a Transit Hub Location Plan under this current Overall Work Program. This project will involve extensive, interactive community engagement with a broad range of stakeholders to identify locations and options for a new transit hub in the City of Clearlake.

In 2015/16, the Lake APC initiated the development of the Lake County Active Transportation Program (ATP) Plan to strengthen the opportunity for future grant funds for Active Transportation projects throughout the region. The Plan will identify and prioritize non-motorized and transit improvements projects in Lake County. The Lake APC received Rural Planning Assistance (RPA) grant funding in the amount of \$40,000 to enhance the level of public participation and provide assistance to the local agencies.

The Lake County/City Area Planning Council will incorporate the planning factors identified in the recently passed Federal transportation bill, Fixing America's Surface Transportation (FAST) Act, while preparing and implementing planning projects throughout the region.

Final 5 June 8, 2016

#### INTRODUCTION

The Area Planning Council's Transportation Planning Work Program is prepared annually to identify and focus the next year's transportation planning tasks. These tasks are envisioned and are to be fulfilled in accordance with the goals and policies of the Lake County Regional Transportation Plan (RTP) and other planning documents prepared by the Lake APC. The primary goal is to develop a safe, balanced, practical and efficient regional transportation system. This entails timely maintenance as well as capital improvements to the transportation network, which includes the streets and highways.

Since the Fiscal Year 1986/87, the Lake County/City Area Planning Council (APC) has contracted with a consultant to do most of the technical planning efforts in the Work Programs. Dow & Associates entered into a contract with the Lake APC (effective October 1, 2006) to continue to perform planning duties. In December 2008 and again in April 2012, the APC Board acted to renew its contract with Dow & Associates for an additional three years.

In June 2014, the Lake APC advertised for an Administration/Fiscal Contractor, as well as the Planning duties to be conducted under the Overall Work Program. Dow and Associates was awarded the Planning contract for a five-year period (effective October 1, 2014). Grant funded work elements will likely be completed by consultants hired under this contract and administered through Dow & Associates.

#### **PUBLIC PARTICIPATION**

The Area Planning Council encourages public participation in the planning and decision making process and holds public hearings whenever an important decision concerning transportation is imminent. In addition to these public hearings which are announced in local newspapers, parties known to be interested in specific issues are invited to both the Technical Advisory Committee and the Area Planning Council meetings, when appropriate.

As required by SAFETEA-LU, the Lake APC developed a Public Participation Plan in Fiscal Year 2008/09 to enhance its public outreach efforts. The development of this Plan includes strategies to engage and notify the public when conducting planning activities. The plan provides a clear directive for public participation activities of the APC, particularly when they pertain to the development and implementation of the Regional Transportation Plan (RTP), Regional Transportation Improvement Program (RTIP), Overall Work Program (OWP), administration of the Transit Development Act (TDA), Federal and state grant programs, Coordinated Human Transportation Plan, transit studies, area transportation plans, blueprint planning and other special projects.

The Lake APC began the update of the Lake County Regional Transportation Plan in Fiscal Year 2008/09, which was adopted in October 2010. An extensive public outreach effort occurred during the development of this long-range transportation planning document. An update to the current document is scheduled to begin this FY 2015/16, with an expected plan adoption of October 2017.

As discussed in the previous section, the Lake APC conducted an extensive public outreach for multiple years as part of the development of the regional Blueprint plan, Lake County 2030.

The Lake APC also received two grants in July 2011, one of which included Community-Based Transportation Planning grant funding to complete a Downtown Corridor Plan in the City of Clearlake. The other included Partnership Planning grant funds to complete a Middletown Community Action Plan, which was conducted simultaneously with the SR 29 Engineered Feasibility Study. These planning projects included tasks to conduct extensive public outreach activities through a charrette process.

The Lake APC provided funding in the Overall Work Program to update the Human Services Coordinated Plan, completed June 2015. The update conducted outreach, data collection and analysis to determine gaps in service and strategies to improve mobility to low-income, older adults and those with disabilities.

A Title VI Program was also conducted in 2013/14 which is required by Federal regulation to those who receive FTA funding. The Plan is required to be updated every three years and submitted to Caltrans. The Program requires a complaint procedure process, minority representation on advisory bodies (at times), interpretation opportunities and outreach to the limited English proficient (LEP) populations. Transit providers, such as Lake Transit Authority, who provide fixed-route service, must provide additional information.

#### COMPLETED PRODUCTS IN PRIOR WORK PROGRAM

Appendix A includes a brief synopsis of products that were completed in the 2015/16 Work Program.

#### 2016/17 WORK ELEMENTS

The Lake County/City Area Planning Council is dedicated to working cooperatively with all agencies to provide comprehensive planning in the region. There are two **new** work elements included in the 2016/17 work program. The remaining elements are either ongoing work elements that appear repetitively in Work Programs or carryover projects that will be completed in this Overall Work Program. Several projects are also discussed below that are support planning efforts on a regional level.

The following work elements are included in the 2016/17 Work Program, and are briefly described below:

- ✓ Work Element 600 This work element includes funding for general planning activities to be completed by the regional transportation planning agency (Lake APC), the transit agency (Lake Transit Authority), County and two cities.
- ✓ <u>Work Element 601</u> –This work element will help determine the need for public transportation in Lake County and strive to provide a reliable source of mobility for all citizens.
- ✓ Work Element 602 An element initiated in Fiscal Year 2007/08 to provide transit service performance monitoring on an ongoing basis for Lake Transit Authority.
- ✓ Work Element 603 This carryover project will create an Active Transportation Plan
  (ATP) for the Lake County region. The ATP will identify and prioritize non-motorized
  and transit station/stop improvement projects and conduct public outreach to
  strengthen future grant applications for Active Transportation projects within the region.
- ✓ Work Element 604 This element has been designated as a reserve account for planning projects to be completed by. Lake County, City of Lakeport and City of Clearlake that are often not funded due to a lack of funding from year-to-year in the Overall Work Program.
- ✓ Work Element 605 This work element continues to provide funding to assist agencies in the preparation of applications and monitoring of Federal and State grants to improve the transportation system in Lake County.
- ✓ Work Element 606 This work element was established as an ongoing to gather and interpret roadway, traffic, and accident data for Lake County in order to establish and enforce appropriate traffic speed limits in the community.
- ✓ Work Element 607 Special Studies has been included in the past several work programs and will be used to perform studies, collect data, update the transportation data base, respond to local issues, and aid in implementation of the Regional Transportation Plan, and other projects as needed.
- ✓ Work Element 608 Planning, Programming & Monitoring is an ongoing work element to provide assistance associated with project development for Regional Improvement Program projects and other planning activities

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- ✓ Work Element 609 This carryover project will be to finalize the development the Transit Hub Location Plan for the Lake Transit Authority. It will involve extensive, interactive community engagement with a broad range of stakeholders to identify locations and options for a new transit hub in the City of Clearlake
- ✓ Work Element 610 To encourage growth to bicycle and pedestrian travel to the region by integrating and promoting bicycle and pedestrian facilities and services with roadway and transit planning operations.
- ✓ Work Element 611 –Pavement Management Program Update, an ongoing project to provide a systematic method for determining roadway pavement maintenance, rehabilitation, and reconstruction needs. Triennial updates are conducted to provide an updated streets/roads inventory.
- ✓ <u>Work Element 612</u> Technology Support Services has been an ongoing project to
  provide GIS support services to agencies within Lake County involved with the roadway
  transportation system, aviation, bike/pedestrian, and transit planning. The name has
  been changed to incorporate additional technology needs in the county.
- ✓ Work Element 613 Transportation Information Outreach is a work element that informs and educates residents of Lake County on transportation related activities. This work element also maintains the agency's website
- ✓ <u>Work Element 614</u> The Countywide Sign Inventory Project is a **NEW** work element to provide the County of Lake and cities of Lakeport and Clearlake with a current inventory of all traffic signs on the maintained street/road systems.
- ✓ Work Element 615 The Regional Transportation Plan is a long-range planning document that provides a clear vision of the regional transportation goals, policies, objectives and strategies for an effective transportation system for Lake County. The plan guides decisions about all types of transportation and the related facilities needed for an effective transportation system. Statute requires RTP updates every five years.
- ✓ Work Element 616 This work element will provide training to staff of upcoming requirements for grant programs, changes in technologies relating to transportation planning, and other useful educational opportunities as needed.

#### **FUNDING NEEDS**

The amended 2016/17 Transportation Planning Work Program requires total funding of \$434,113 and will be funded from a combination of Sustainable Transportation Planning Grant Funds, Rural Planning Assistance (RPA) funds, and Local Transportation Funds (LTF), Planning, Programming & Monitoring (PPM) funds.

#### **FEDERAL**

The Lake APC does not currently have any federal funds identified in the Fiscal Year's work program.

#### STATE

Estimated Rural Planning Assistance (RPA) funds in the amount of \$294,000 are expected for FY 2016/17. These funds are only available after the passage of the State Budget and on a reimbursement basis. It is permissible to carry over up to 25% of RPA funding from the prior year's Work Program. Carryover RPA Funds from the 2015/16 Work Program total \$(TBD). Total RPA Funds programmed in the 2016/17 Work Program are \$(TBD). Work Program products funded by RPA funds must be received by Caltrans District 1 staff prior to requesting full reimbursement of funds.

Also included in this Overall Work Program are carryover State Highway Account Sustainable Communities (SHA-SC) grant funds in the amount of **\$(TBD)**. These funds were awarded to the Lake APC in FY 2015/16, will be used to complete the Lake Transit Hub Location Plan.

#### LOCAL

The total new <u>Local Transportation Funds</u> (LTF) commitment will be <u>\$50,000</u> in the 2016/17 Work Program. LTF Funds carried over from the 2015/16 Work Program in the amount of <u>\$(TBD)</u> are being carried over to be used under several work elements in the 2016/17 Work Program. Total LTF Funds committed to the 2016/17 Work Program total <u>\$(TBD)</u>.

<u>Planning, Programming & Monitoring Funds</u> in the amount of **\$68,000** were allocated for FY 2016/17. PPM Funds from the 2015/16 Work Program in the amount of **\$(TBD)** are being carried over to be used under several work elements in this Work Program. In addition, prior PPM funding in the amount of **\$22,113** was set aside in Work Element 604 in order to complete a larger regionally significant project. Total PPM Funds committed to the 2016/17 Work Program total **\$(TBD)**.

The total commitment from **local funding** sources totals **\$140,113 (32%)** plus carryover funding which will be included in the Final 2016/17 OWP.

# LAKE COUNTY WORK PROGRAM SUMMARY OF FUNDING SOURCES

Fiscal Year 2016/17

FUNDING SOURCE	AMOUNT	<b>FUNDING</b> %
Federal Funding Sources		
None		
Total Federal Funds:	\$0	0%
State Funding Sources		
Rural Planning Assistance - 2016/17	\$294,000	68%
Rural Planning Assistance - (2015/16 Carryover)	TBD	0%
State Transit Account - Sustainable Communities (SHA-SC) (15/16)	TBD	0%
Total State Funds:	\$294,000	68%
Federal and State Funding:	\$294,000	68%
Local Funding Sources		
Local Transportation Funds - 2016/17	\$50,000	12%
Local Transportation Funds - (Carryover-See Page 14 for Breakdown by Fiscal Year)	TBD	0%
Total Local Transportation Funds:	\$50,000	12%
Planning, Programming & Monitoring (PPM) - 2016/17	\$68,000	16%
Planning, Programming & Monitoring - (Carryover-See Page 14 for Breakdown by Fiscal Year)	\$22,113	0%
Total Planning, Programming & Monitoring Funds:	\$90,113	16%
Local Funding:	\$140,113	32%
TOTAL PROGRAM FUNDING REVENUES	\$434,113	100%

# SUMMARY OF 2015/16 CARRYOVER BY FUNDING SOURCE

Funding	Work	Carryover	Fiscal	Use of Carryover
Source	Element	Amount	Year	Ose of Carryover
LOCAL				
LTF		TBD	14/15	Funds to be used for Direct Expenses under various WE's.
		TBD	14/15	These funds have been carried over to complete this Project.
13/14= \$TBD				
14/15 = \$TBD				
Total LTF = \$TBD				
TOTAL LTF CARRYOVER:		\$0		
PPM				
	604	\$2,113	14/15	Actual Carryover amount for WE 604 Reserve Account.
14/15 = \$2,113				
15/16 = \$20,000	604	\$20,000	15/16	Actual Carryover amount for WE 604 Reserve Account.
TOTAL PPM CARRYOVER:		\$22,113	,	
<u>STATE</u>				
Rural Planning Assistance (RPA)		TBD	14/15	These funds have been carried over to complete this Project.
		\$0	14/15	These funds have been carried over to complete this Project.
State Hwy Acct Sustainable Comm.(SHA-SC	609	TBD	13/14	These funds have been carried over to complete this Project.
TOTAL STATE CARRYOVER:		\$0		
<u>FEDERAL</u>				
TOTAL FEDERAL CARRYOVER:		\$0		
TOTAL CARRYOVER:		\$22,113		

# LAKE COUNTY WORK PROGRAM SUMMARY OF FUNDING SOURCES BY WORK ELEMENT

WE	Work Element Project Description	RPA	LTF	PPM	Other	Total
600	Regional Planning & Intergovernmental Coordination	\$ 129,000	\$ 2,000	\$ -	\$ -	\$ 131,000
601	Transit Planning	\$ 7,500	\$ 2,500	\$ 1	\$ -	\$ 10,000
602	Transit Service Reliability & Performance Monitoring	\$ 25,000	\$ 1	\$ 2,000	\$ -	\$ 27,000
603	L.C Active Transportation Program Plan (Carryover) - TBD	\$ -	\$ 1	\$ 1	\$ -	\$ -
604	Lake County Project Reserve Funds	\$ -	\$ 1	\$ 1	\$ -	\$ -
605	Federal & State Grant Preparation	\$ 25,500	\$ 6,451	\$ 10,000	\$ -	\$ 41,951
606	Speed Zone Studies- County of Lake (NEW)	\$ 12,500	\$ -	\$ -	\$ -	\$ 12,500
607	Special Studies	\$ 20,000	\$ 21,500	\$ -	\$ -	\$ 41,500
608	Planning, Programming, & Monitoring	\$ 22,500	\$ -	\$ -	\$ -	\$ 22,500
609	Lake Transit Hub Location Plan (Carryover) - TBD	\$ -	\$ -	\$ -	\$ -	\$ -
610	Non-Motorized Transportation	\$ 10,000	\$ -	\$ -	\$ -	\$ 10,000
611	Pavement Management Program Inventory	\$ -	\$ -	\$ 6,000	\$ -	\$ 6,000
612	Technology Support Services	\$ -	\$ 2,500	\$ -	\$ -	\$ 2,500
613	Transportation Information Outreach	\$ -	\$ 2,162	\$ -	\$ -	\$ 2,162
614	Countywide Sign Inventory Project (NEW)	\$ -	\$ 12,387	\$ 72,113	\$ -	\$ 84,500
615	Regional Transportation Plan (NEW)	\$ 42,000	\$ 500	\$ -	\$ -	\$ 42,500
616	Training	\$ 	\$ 	\$ -	\$ -	\$ -
	Total Funding Sources	\$ 294,000	\$ 50,000	\$ 90,113	\$ -	\$ 434,113

# LAKE COUNTY WORK PROGRAM SUMMARY OF FUNDING SOURCES BY CLAIMANT

	Local Transportation Fund (LTF)														
WE	WE Project Description		Lake DPW	La	keport	Cl	earlake		PC Staff nsultant		ransit anager	(	Other	,	Total
600	Regional Planning & Intergovernmental Coordination	\$	-	\$	-	\$	_	\$	-	\$	-	\$	2,000	\$	2,000
601	Transit Planning	\$	1	\$	1	\$	-	\$	1	\$	2,500	\$	-	\$	2,500
604	Lake County Project Reserve Funds	\$	1	\$	1	\$	-	\$	1	\$	-	\$	-	\$	-
605	Federal & State Grant Preparation	\$	5,000	\$	1	\$	-	\$	1,451	\$	1	\$	-	\$	6,451
607	Special Studies	\$	5,000	\$	4,000	\$	5,000	\$	7,500	\$	1	\$	-	\$	21,500
609	Lake Transit Hub Location Plan (Carryover) - TBD	\$	-	\$	1	\$	-	\$	-	\$	1	\$	-	\$	-
612	Technology Support Services	\$	-	\$	1	\$	2,500	\$	-	\$	1	\$	-	\$	2,500
613	Transportation Information Outreach	\$	-	\$	1	\$	-	\$	2,000	\$	1	\$	162	\$	2,162
614	Countywide Sign Inventory Project (NEW)	\$	-	\$	1	\$	-	\$	-	\$	1	\$	12,387	\$	12,387
615	Regional Transportation Plan Update (NEW)	\$	-	\$	-	\$	-	\$	_	\$	-	\$	500	\$	500
620	Training	\$	_	\$	_	\$	-	\$	-	\$	-	\$	-	\$	-
	Total LTF Funding by Claimant	\$ 1	10,000	\$	<b>4,</b> 000	\$	7,500	\$	10,951	\$	2,500	\$	15,049	\$	50,000

	Planning, Programming & Monitoring (PPM)											
WE	WE Project Description	Lake DPW	Lakeport	Clearlake	APC Staff Consultant	Transit Manager	Other	Total				
602	Transit Service Reliability & Performance Monitoring	\$ -	\$ -	\$ -	\$ -	\$ 2,000	\$ -	\$ 2,000				
604	Lake County Project Reserve Funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
605	Federal & State Grant Preparation & Monitoring	\$ 10,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 10,000				
611	Pavement Management Program	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,000	\$ 6,000				
614	Countywide Sign Inventory Project (NEW)	\$ 7,000	\$ 1,000	\$ 1,500	\$ -	\$ -	\$ 62,613	\$ 72,113				
	Total PPM Funds by Claimant	\$ 17,000	\$ 1,000	\$ 1,500	\$ -	\$ 2,000	\$ 68,613	\$ 90,113				

	Rural Planning Assistance (RPA)												
WE	WE Project Description	Lake DPW	Lakepor	t	Clearla	ke		PC Staff Insultant		ransit anager		Other	Total
600	Regional Plng & Intergovernmental Coordination	\$ 5,000	\$	-	\$ 1,5	00	\$	122,500	\$	-	\$	-	\$ 129,000
601	Transit Planning	\$ -	\$	-	\$	ı	\$	5,000	\$	2,500	\$	-	\$ 7,500
602	Transit Service Reliability & Performance Monitoring	\$ -	\$	-	\$	-	\$	-	\$	-	\$	25,000	\$ 25,000
605	Federal & State Grant Preparation & Monitoring	\$ -	\$	-	\$ 2,0	00	\$	23,500	\$	-	\$	-	\$ 25,500
606	Speed Zone Studies - County of Lake (New)	\$ -	\$	-	\$	-	\$	12,500	\$	-	\$	-	\$ 12,500
607	Special Studies	\$ 5,000	\$	-	\$	-	\$	15,000	\$	-	\$	-	\$ 20,000
608	Planning, Programming & Monitoring	\$ 10,000	\$	-	\$ 2,5	00	\$	10,000	\$	-	\$	-	\$ 22,500
610	Non-Motorized Transportation	\$ -	\$	-	\$	-	\$	10,000	\$	-	\$	-	\$ 10,000
615	Regional Transportation Plan Update (NEW)	\$ -	\$	-	\$	-	\$	42,000	\$	-	\$	-	\$ 42,000
	Total RPA Funding by Claimant	\$ 20,000	\$	-	\$ 6,0	00	\$	240,500	\$	2,500	\$	25,000	\$ 294,000

	Other Funding:									
WE	WE Project Description	CDD/	Lake	Public	Lakenort	Clearlake	APC Staff	Transit	Other	Total
L	WE Hojeet Beschption	Admin.	DPW	Health	Lakeport	Oleanake	Consultant	Manager	Other	Total
	Federal:									
609	Lake Transit Hub Location Plan (Carryover) - TBD	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$0
	Total Funds by Claimant	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0

Total Funds Available: \$434,113

# LAKE COUNTY WORK PROGRAM SUMMARY OF EXPENDITURES BY WORK ELEMENT

WE	Title	Lake DPW	Lakeport	Clearl	lake	C Staff nsultant	ransit inager	(	Other	То	tal Costs
600	Regional Planning & Intergovernmental Coordination	\$ 5,000	\$ -	\$ 1	,500	\$ 122,500	\$ -	\$	2,000	\$	131,000
601	Transit Planning	\$ -	\$ -	\$	-	\$ 5,000	\$ 5,000	\$	-	\$	10,000
602	Transit Service Reliability & Performance Monitoring	\$ -	\$ -	\$	-	\$ -	\$ 2,000	\$	25,000	\$	27,000
603	L.C. Active Transportation Plan (Carryover) - TBD	\$ -	\$ -	\$	-	\$ -	\$ -	\$	-	\$	-
604	Lake County Project Reserve Funds	\$ -	\$ -	\$	-	\$ -	\$ 1	\$	=	\$	-
605	Federal & State Grant Preparation	\$ 15,000	\$ -	\$ 2	2,000	\$ 24,951	\$ -	\$	-	\$	41,951
606	Speed Zone Studies - County of Lake (New)	\$ -	\$ -	\$	-	\$ 12,500	\$ -	\$	-	\$	12,500
607	Special Studies	\$ 10,000	\$ 4,000	\$ 5	,000	\$ 22,500	\$ 1	\$	-	\$	41,500
608	Planning, Programming, & Monitoring	\$ 10,000	\$ -	\$ 2	2,500	\$ 10,000	\$ 1	\$	=	\$	22,500
609	Lake Transit Location Plan (Carryover) - TBD	\$ -	\$ -	\$	-	\$ -	\$ -	\$	-	\$	-
610	Non-Motorized Transportation	\$ -	\$ -	\$	-	\$ 10,000	\$ -	\$	-	\$	10,000
611	Pavement Management Program	\$ -	\$ -	\$	-	\$ -	\$ -	\$	6,000	\$	6,000
612	Technology Support Services	\$ -	\$ -	\$ 2	2,500	\$ -	\$ -	\$	-	\$	2,500
613	Transportation Information Outreach	\$ -	\$ -	\$	-	\$ 2,000	\$ -	\$	162	\$	2,162
614	Countywide Sign Inventory Project (New)	\$ 7,000	\$ 1,000	\$ 1	,500	\$ -	\$ -	\$	75,000	\$	84,500
615	Regional Transportation Plan Update (New)	\$ -	\$ -	\$	-	\$ 42,000	\$ -	\$	500	\$	42,500
616	Training	\$ -	\$ -	\$	-	\$ -	\$ -	\$	-	\$	-
Total	s	\$ 47,000	\$ 5,000	\$ 15	,000	\$ 251,451	\$ 7,000	\$	108,662	\$	434,113

Note: Dow & Associates contract \$242,197 + 2014/15 CPI (1.8%) increase of \$4,324 + Estimated 2015/16 CPI Increase (2%) of \$4,930 = \$251,451.

# WORK ELEMENT 600 – REGIONAL PLANNING & INTERGOVERNMENTAL COORDINATION

**PURPOSE:** Provide ongoing coordination with outside agencies and jurisdictions on current and long-range planning, programming and funding, and make policy and technical recommendations to the Area Planning Council.

**PREVIOUS WORK:** This work element provides ongoing planning duties. Work completed varies each year according to planning needs, yet consistently includes completion of work programs, amendments, and quarterly reports, involvement in and completion/updates of planning projects such as the Regional Transportation Plan, Regional Bikeway Plan, Blueprint Plan, Human Services Coordinated Plan, Transit Plans and other special studies, participation in local, regional, statewide and committee meetings, and responding to legislative requirements and changes.

#### TASKS:

- 1. Coordinate with APC Administration Staff, local agencies (including tribal governments) and Caltrans to assist in preparing the draft and final work programs and amendments. (APC Staff: Ongoing/Products: Draft & Final Work Programs)
- 2. Manage work program throughout the year, which includes coordinating with local agency staff, preparing quarterly reports to Caltrans on status of work program and developing an annual report defining work program expenses by element. (APC Staff: Ongoing/Products: Quarterly Status Reports)
- 3. Prepare, attend and follow-up to Lake County/City Area Planning Council (APC), Social Services Transportation Advisory Council (SSTAC), Technical Advisory Committee (TAC) meetings, and conduct public hearings as necessary. (APC Staff: Ongoing/Products: Meeting agendas, minutes, resolutions, technical reports, staff reports, public outreach materials, etc.)
- 4. Provide ongoing planning duties which include participation in California Transportation Commission (CTC), and other meetings as necessary; travel and work assignments; and evaluation of regional planning issues as directed by APC and TAC. (APC Staff: As needed/Products: Meeting materials, staff reports, CTC meeting materials such as allocation requests, etc.)
- Review/comment on transportation planning documents provided by Caltrans and local agencies. (APC Staff: Ongoing/Products: Examples of work products are included under previous work above.)
- 6. Prepare and update regional planning documents and coordinated plans as needed (APC Staff: Ongoing/Products: Examples of work products are included under previous work above.)
- 7. Cooperate with Caltrans in development of system planning products. (APC Staff: As needed/Products: Examples may include Transportation Concept Reports, Interregional Transportation Strategic Plan, California State Freight Mobility Plan, etc.)
- 8. Respond, as necessary, to legislative requirements and changes in transportation planning process. (APC Staff: Ongoing/Products: Letters, resolutions, etc.)
- 9. Coordinate and consult with Native American Tribal governments during the planning process, and document Tribal government-to-government relations. (APC Staff: Ongoing/Products: Correspondence, public outreach materials, meeting materials)
- 10. Implementation of the Federal transportation bill and respond to associated planning-related duties such as project status reports and other required reporting and monitoring and communication with local agencies of projects, and Federal planning factors. (APC Staff: As needed/Products: Correspondence, reports, resolutions, etc.)
- 11. Conduct and document outreach efforts to all segments of the community, including tribal governments and Native American Communities in accordance with the Introduction Public Participation section of this OWP. (APC Staff: Ongoing/Products: Public outreach materials,

- meeting materials)
- 12. Review and comment on environmental documents that are regional and/or interregional in nature. (APC Staff: As needed/Products: Neg Decs, Environmental Impact Reports, etc.) only Local Funding will be used to complete this task.
- 13. Provide \$2,000 local funding contribution to Rural Counties Task Force for the purpose of assisting in costs related to meetings. (RCTF: Annually/Product: Meeting materials, workshop and forum materials, other materials relating to transportation issues of regional/state significance.

#### PRODUCTS:

Meeting agendas and minutes, resolutions, technical reports to the Area Planning Council and Technical Advisory Committee, quarterly work program status reports, draft and final work programs, and amendments as necessary, final report defining work program expenses, updates to APC on statewide and other meetings attended as necessary, written reports on issues of concern to APC and TAC and other status reports as necessary.

#### FUNDING SOURCES AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
City of Clearlake	2	\$1,500	16/17	RPA
County of Lake-DPW	7	\$5,000	16/17	RPA
APC Staff Consultant	158	\$122,500	16/17	RPA
RCTF Dues	N/A	\$2,000	16/17	LTF
TOTAL:	165	\$131,000	\$129,000 - 16/17	RPA
			\$2,000 - 16/17	LTF

#### WORK ELEMENT 601 – TRANSIT PLANNING

**PURPOSE:** Determine the need for public transportation in Lake County and strive to provide a reliable source of mobility for all citizens.

**PREVIOUS WORK:** Review of social service agency coordination; Section 5310, 5311, 5316, 5317 and other federal funding review, ranking and project support, workshops; preparation of monthly transit summary and evaluation reports; participation on Social Services Transportation Advisory Council (SSTAC); consultation and coordination with tribal governments on transit-related planning and project programming activities.

#### TASKS:

- 1. Evaluate social services coordination as required and meet with Social Services Transportation Advisory Council and other community-based groups to obtain input on coordination issues, review and comment on SSTAC recommendations. (Transit Manager: As needed)
- 2. Participate in Section 5310 and 5311 grant funding and other transit grant funding opportunities, as appropriate. (Transit Manager: As needed) —only Local Funding will be used to complete this task.
- 3. Review Federal legislation and FTA guidance to determine how to utilize programs and consider necessary involvement, including completion and updates of the coordinated human service transportation plan. (APC Staff, Transit Manager: As needed)
- 4. Review and comment on technical correspondence, report on other transit issues as assigned by the APC or TAC. (APC Staff, Transit Manager: Ongoing)
- 5. Prepare grants/request for proposals as needed to support transit planning efforts (Transit Manager, APC staff, Consultant: As required and/or as needed.)
- 6. Maintain ongoing consultation process with tribal governments regarding tribal transit needs to enable their participation in transportation planning and programming activities. (Transit Manager: Ongoing)
- 7. Coordinate with local agencies (including tribal governments) and Caltrans to prepare draft and final work programs and amendments. (APC Staff: As needed)
- 8. Coordinate the Unmet Transit Needs Process, and ensure coordination with the Regional Transportation Plan. (APC Staff / LTA: As needed)
- 9. Prepare, attend and follow-up to Lake Transit Authority (LTA), and Social Services Transportation Advisory Council (SSTAC) meetings, and conduct public hearings as necessary. (APC Staff, Transit Manager: Ongoing)

#### PRODUCTS:

LTA meeting agendas and minutes, resolutions, technical reports to the Area Planning Council and Technical Advisory Committee, quarterly work program status reports, draft and final work programs, and amendments as necessary, monthly transit summary and evaluation reports, staff reports, reporting pertaining to SAFETEA-LU & MAP-21, written reports on issues of concern to APC and TAC and other status reports as necessary.

#### FUNDING SOURCES AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
APC Staff	18	\$5,000	16/17	RPA
Transit Manager	4	\$2,500	16/17	RPA
	4	\$2,500	16/17	LTF
TOTAL:	22	\$10,000		

# WORK ELEMENT 602 – TRANSIT SERVICE RELIABILITY & PERFORMANCE MONITORING

<u>Purpose</u>: Responds to performance audit recommendations to improve monitoring and quarterly and annual assessments of schedule reliability, passenger loads, and other operating characteristics through on-board sampling. Facilitates more efficient transit routes, more accurate schedules, and greater security through tools to provide more effective operations monitoring.

PREVIOUS WORK: 2015 Transit Development Plan, 2006 Passenger Facilities Development Plan

#### TASKS:

- 1. Collect Dial-A-Ride call, reservation, pick-up, and drop-off data from driver and dispatcher log. (Operations Contractor, Transit Manager: Ongoing)
- 2. Collect fixed route sample data utilizing AVL/GPS data and on board data collection. (Operations Contractor, Transit Manager: Ongoing)
- 3. Compile and analyze sample data (Operations Contractor, Transit Manager: Ongoing).
- 4. Prepare quarterly reports based on performance measures. (Operations Contractor, Transit Manager: Quarterly Basis)
- 5. Prepare annual report based on performance measures. (Operations Contractor, Transit Manager: Annually)
- 6. Prepare updates to Transit Development Plans and other transit planning documents as required and/or needed. (Transit Manager/Consultant: As required and/or needed.)
- 7. Provide software maintenance to the transit authority for planning purposes through Route Match Software. (Consultant: Ongoing)

#### **PRODUCTS:**

At the conclusion of the project, the APC and LTA will have a sampling format and methodology based on partial automation of the performance measure data collection requirements, a working paper; compiled data, three quarterly reports, an annual report, specifications, and budget to fully automate (Phase II) data collection.

#### **FUNDING AND AGENCY PARTICIPATION:**

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
Transit Manager	3	\$2,000	16/17	PPM
Consultant	n/a	\$25,000	16/17	RPA
(RouteMatch Software)				
TOTAL:		\$27,000	\$25,000 - 16/17	RPA
			\$2,000 - 16/17	PPM

# WORK ELEMENT 603 – LAKE COUNTY ACTIVE TRANSPORTATION PLAN (CARRYOVER)

<u>PURPOSE</u>: This project will create an Active Transportation Plan (ATP) for the Lake County region. The ATP will identify and prioritize non-motorized and transit station/stop improvement projects and conduct public outreach to strengthen future grant applications for Active Transportation projects within the region.

PREVIOUS WORK: The ATP will be consistent with the 2010 Lake County Regional Transportation Plan, the 2011 Lake County Regional Transportation Bikeway Plan, the 2009 Lake County Safe Routes to School Plan, the Lake County 2030 Regional Blueprint, the Middletown Community Action Plan, the Konocti Regional Trails (KRT) Master Plan, the Human Services Coordinated Plan and the 2015 Transit Development and Marketing Plan, time permitting.

#### TASKS:

#### Completed in FY 2015/16:

- 1. Research and review local, regional, state and federal guidelines, plans and policies for the Active Transportation Program. (APC staff)
- 2. Establish an Active Transportation Advisory Committee (ATAC) and convene meetings of the ATAC to discuss and identify challenges, priorities and strategies, and obtain input over the course of developing the Active Transportation Plan. (APC staff)
- 3. Provide Project Mapping and GIS Database, research data and assess existing condition, and identify route segments and options. (APC Staff, County, Cities: Ongoing)
- 4. Provide regular updates to the APC Directors, Lake APC TAC and SSTAC, including background information, draft documents for review, and opportunities to discuss and provide input on the development of the ATP. (APC staff)
- 5. Coordinate with appropriate federal, state, and local agencies to solicit their input and obtain relevant information. (APC staff)
- 6. Conduct consultation with Tribal Communities. (APC staff)
- 7. Conduct public participation and outreach consistent with the 2008 Public Participation Plan. Outreach efforts may include communication with key stakeholder groups, distribution of information to the public through local media, community events and the Lake APC website, and presentations to community organizations. Conduct a public review of the Active Transportation Plan. (APC staff)
- 8. Attend meetings, public workshops, and training sessions relevant to the development of the ATP. (APC staff)
- 9. Prepare an Administrative Draft and Draft ATP. (APC staff)
- 10. Review Draft ATP. (ATAC, Lake TAC, SSTAC, APC, Caltrans)
- 11. Prepare Final ATP. (APC staff)
- 12. Present Final ATP for approval and adoption by APC. (APC staff)

#### **PRODUCTS:**

Documentation and notes from discussions with APC, ATAC, Lake TAC, SSTAC, LTA, and other entities; public participation and outreach materials, Administrative Draft, Draft, and Final ATP. (CEQA documents, if necessary.)

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#### FUNDING AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
APC Staff		TBD	15/16	RPA
		TBD	15/16	RPA
Tranit Manager		TBD	15/16	RPA
-		TBD	15/16	RPA
City of Clearlake		TBD	15/16	RPA
City of Lakeport		TBD	15/16	RPA
County of Lake		TBD	15/16	RPA
Direct Expenses		TBD	15/16	LTF
		TBD	15/16	LTF
TOTAL:		\$0		RPA

#### WORK ELEMENT 604 – LAKE COUNTY PROJECT RESERVE FUNDS

<u>Purpose:</u> To reserve funding to perform projects that are not typically funded in Lake County because of the lack of funding available in any "one" given fiscal year. The reserve account will allow the opportunity to accumulate funding to complete projects that have been needed for many years. Initial projects being considered for completion may be a Countywide Traffic Sign Inventory, an update to the Pavement Management Program, or additional funding to complete the first Active Transportation Program (ATP) Plan

#### **PREVIOUS WORK:**

None to date.

#### **TASKS**:

No tasks will be initiated in FY 2016/17. Funding is **reserved** for a future project, which is anticipated to be programmed in FY 2016/17.

#### **PRODUCTS:**

No products will be produced in FY 2016/17.

#### **FUNDING AND AGENCY PARTICIPATION:**

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
	/ .			
Reserve	N/A	TBD	15/16	PPM
	N/A	TBD		
TOTAL:	N/A	\$0		

#### WORK ELEMENT 605 – FEDERAL & STATE GRANT PREPARATION & MONITORING

**PURPOSE:** Maximize federal and State sources that may be available to improve all modes of transportation in Lake County.

**PREVIOUS WORK:** DPW gathered and analyzed accident data, then prepared applications for HES funding. Bicycle Transportation Account (BTA) application and Safe Routes to School applications have also been submitted.

#### TASKS:

- 1. Establish entity priorities for the current fiscal year. (County & cities: Ongoing)
- 2. Review available federal and State transportation grants that may be available to meet local priorities. Caltrans planning grant opportunities can be accessed at www.dot.ca.gov/hq/tpp/grants.htm (County, Cities, APC Staff: Ongoing) —only Local Funding will be used to complete this task.
- 3. Prioritize grants by purpose, funding source, matching requirements, granting authority, and availability. (County, Cities, APC Staff: Ongoing)
- 4. Utilize entity staff or consultants to gather required information and prepare grant documents. (County & cities, APC Staff: Ongoing)
- 5. Submit grant applications to appropriate agencies including but not limited to the Active Transportation Program (ATP), grant applications pertaining to the Federal Transportation Bill and other programs. (County, Cities, APC Staff: Ongoing) –only Local Funding will be used to complete this task.
- 6. As necessary, coordinate and consult with all tribal governments on grant process and development of grants. (Local Agencies, APC Staff: Ongoing)

#### **PRODUCTS:**

Copies of grant applications will be prepared on behalf of APC, cities of Lakeport, and Clearlake, and Lake County.

#### **FUNDING SOURCES AND AGENCY PARTICIPATION:**

	Approx.			Funding
Responsible Agency	Person Days	Budget	Fiscal Year	Source
County of Lake-DPW	7	\$5,000	16/17	LTF
	15	\$10,000	16/17	PPM
City of Clearlake	3	\$2,000	16/17	RPA
APC Staff Consultant	30	\$23,500	16/17	RPA
	2	\$1,451	16/17	LTF
TOTAL:	58	\$41,951	\$25,500 - 16/17	RPA
			\$10,000 - 16/17	PPM
			\$6,451 - 16/17	LTF

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#### WORK ELEMENT 606 – SPEED ZONE STUDIES – COUNTY OF LAKE (NEW)

<u>PURPOSE</u>: To gather and interpret roadway, traffic, and accident data in order to establish and enforce appropriate traffic speed limits in the community, to improve safety for automobiles, bicycles and pedestrian use.

**PREVIOUS WORK:** Speed Zone Studies for County of Lake were previously completed as part of the 2011/12 Overall Work Program.

#### TASKS:

- 1. Meet with Local Agency staff to determine scope of study effort. (Local Agency Staff, APC Staff: July-December)
- 2. Develop a data collection plan to ensure appropriate speed sampling. (Staff Consultant)
- 3. Collect spot speed data at selected locations. (APC Staff: July-December)
- 4. Research accident history of streets selected for speed sampling. (APC Staff: July-December)
- 5. Coordinate study with data from WE 607 Special Studies; and WE 608 Planning, Programming and Monitoring, to reduce duplication of work and analysis, as appropriate. (APC Staff: Ongoing)
- 6. Collect field data regarding traffic and roadway characteristics. (APC Staff: March-June)
- 7. Analyze data and prepare report of findings, including recommendations for implementation. (APC Staff: May-June)
- 8. Present document to Local Agencies for consideration. (APC Staff: May-June)

#### **PRODUCT:**

Final Speed Zone Study Report

#### FUNDING AND AGENCY PARTICIPATION:

	Approx.			Funding
Responsible Agency	Person Days	Budget	Fiscal Year	Source
APC Staff Consultant	16	\$12,500	15/16	RPA
TOTAL:	16	\$12,500		RPA

#### WORK ELEMENT 607 – SPECIAL STUDIES

<u>Purpose</u>: Collect data and perform studies for the County and two cities which will be useful to update the transportation data base, respond to local issues, aid in implementation of the Regional Transportation Plan, Active Transportation Program and other projects as needed.

**PREVIOUS WORK:** Previous work performed under this element has included: traffic studies in the County of Lake and City of Clearlake; roundabout review in City of Lakeport; crosswalk reviews in the City of Clearlake and Middletown; purchased traffic counters and performed traffic counts countywide to prepare Traffic Monitoring Program, purchased equipment for City of Lakeport, GIS equipment and technical support for Cities of Lakeport & Clearlake, and Roadway Safety Analysis. This is an ongoing project which was initiated several years ago and will continue in this fiscal year.

#### TASKS:

- 1. Perform studies, volume monitoring, inventories, analyses, and evaluations to ensure adequate data is available for County roads and City streets in Clearlake and Lakeport. (APC Staff, Lake County DPW, cities & Consultant: Ongoing)
- Provide timely transportation related data and technical support to aid in the evaluation of local issues, including the development of and updates to transportation planning documents. (APC Staff, Lake County DPW, cities & Consultant: Ongoing)
- 3. Prepare grants/RFPs and coordinate studies consistent with data from Speed Zone Studies, Federal & State Grant Preparation and Monitoring, and Planning, Programming & Monitoring to reduce duplication of work and analysis. (APC Staff: Ongoing)
- 4. Preparation and monitoring of the Regional Transportation Plan and other regional planning documents. (APC Staff, Lake County DPW, cities & Consultant: Ongoing)
- Coordination and consultation with Native American Tribal Governments as appropriate, and document Tribal government-to-government relations. (APC Staff, County DPW and Cities: Ongoing)
- 6. Perform county-wide speed/volume surveys and traffic counts to support a variety of planning documents/studies that may not be completed through WE 603. (Lake County DPW & cities, APC Staff, Consultant: Annually)
- 7. Evaluate high accident roadway segments; the options for repair, and preparation of cost estimates for desired alternatives. (APC Staff, Lake County DPW, cities & Consultant: Ongoing)
- 8. Perform updates to sign inventory programs, and pavement marking & sign inventories, and conduct traffic safety inspections. (Consultant, APC Staff, Lake County DPW and Cities: Ongoing) –only Local Funding will be used to complete this task.

#### **PRODUCTS:**

- 1. Special Studies Summary which outlines scope, recipient agency, cost, and completion date of projects. (APC Staff, Consultants, Lake County DPW & Cities)
- 2. Report of final results of speed and volume studies on County Maintained Roads and City Streets. (APC Staff)
- 3. Report that identifies the top ten accident producing roadway segments. (Lake County DPW, cities)
- 4. Proposed corrective measures and cost estimates. (Consultants, Lake County DPW and Cities)
- 5. Updates to transportation planning projects such as sign inventory programs, traffic counting programs, bikeway and pedestrian projects, and other data bases. (Consultants, Lake County DPW and Cities)

# FUNDING SOURCES AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
County of Lake-DPW	7	\$5,000	16/17	LTF
	7	\$5,000	16/17	RPA
City of Lakeport	6	\$4,000	16/17	LTF
City of Clearlake	8	\$5,000	16/17	LTF
APC Staff Consultant	19	\$15,000	16/17	RPA
	10	\$7,500	16/17	LTF
TOTAL:	57	\$41,500	\$20,000 - 16/17	RPA
			\$21,500 - 16/17	LTF

#### WORK ELEMENT 608 - PLANNING, PROGRAMMING & MONITORING

<u>Purpose</u>: This element will provide planning, programming, and monitoring activities associated with project development for RTIP (Regional Transportation Improvement Program) projects; coordination of ITIP (Interregional Transportation Improvement Projects) and the STIP (State Transportation Improvement Program); maintain Countywide Traffic Monitoring Program and respond to, major changes in transportation planning process.

**PREVIOUS WORK:** Implementation of SB 45 legislative requirements; development of SB 45 funding distribution formula; and participation in SB 45 Guidelines development; development of RTIPs and Amendments; coordination with Caltrans and local agencies on various Planning, Programming & Monitoring (PPM) activities.

#### TASKS:

- 1. Attendance at STIP related meetings at the statewide, regional and local level; coordination with local Cities and County. (APC Staff: Ongoing)
- 2. Ongoing coordination of STIP Guidelines. (APC Staff: Ongoing)
- 3. Ongoing review/response to STIP related correspondence as needed. (APC Staff: Ongoing)
- 4. Development of policy issues for the APC's consideration. (APC Staff: Ongoing)
- 5. Development of state and local project funding priorities for the APC's consideration. (APC Staff: Ongoing)
- 6. Review new and existing funding plans, program sources and develop/update a priority list for each improvement type and funding source. (Lake County DPW and Cities: Ongoing)
- 7. Prepare and update a five-year improvement plan. (Lake County DPW: Ongoing)
- 8. Maintain/develop cost estimates for existing and proposed improvement projects (Consultant, County and Cities: As needed)
- 9. Planning, programming, and monitoring activities associated with RTIPs, ITIPs, STIPs and Amendments; coordination with Caltrans and CTC, and provide assistance to local agencies. (APC Staff, Lake County DPW and Cities: Ongoing)
- 10. Monitor progress of Federal Transportation Bill activities and candidate projects; provide assistance and coordination with local agencies regarding projects. (APC Staff: Ongoing PPM Funds Only)
- 11. Prepare preliminary engineering reports to include projects' scope of work, costs and timelines. (Lake County DPW, Cities & Consultant: As needed PPM Funds Only)
- 12. Conduct and update bicycle, pedestrian and vehicular counts and maintain traffic monitoring program (APC Staff Consultant, Consultant, County and Cities: As needed/Ongoing)
- 13. Coordinate and consult with Tribal governments on planning, programming and monitoring activities, and document Tribal government-to-government relations. (Lake Staff, Lake County DPW and Cities: Ongoing)
- 14. Purchase software/annual license for Streetsaver for County & both cities. The Streetsaver program is utilized as a planning tool that helps prioritize future Regional Transportation Plan projects. (Software)
- 15. Purchase and Maintain equipment and software necessary to collect data and provide funding to process acquired data.

<u>PRODUCTS:</u> Products may include staff comments, reports, and recommendations on STIP correspondence and guidelines; possible RTIP Amendments, extension requests, or other STIP documents, and Project Study Reports and maintenance of Traffic Monitoring Program.

# FUNDING SOURCES AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
County of Lake-DPW	15	\$10,000	16/17	RPA
	13		,	
City of Clearlake	4	\$2,500	16/17	RPA
APC Staff Consultant	13	\$10,000	16/17	RPA
TOTAL:	107	\$22,500	16/17	RPA

#### WORK ELEMENT 609 - LAKE TRANSIT HUB LOCATION PLAN (CARRYOVER)

<u>Purpose</u>: To develop the Transit Hub Location Plan for the Lake Transit Authority. This project will involve extensive, interactive community engagement with a broad range of stakeholders to identify locations and options for a new transit hub in the City of Clearlake. A consultant team will translate community input into design concepts, assess their feasibility, and prepare a final prioritized plan and cost estimates.

PREVIOUS WORK: 2008 and 2015 Transit Development Plan,

#### TASKS:

#### 1. Project Planning & Coordination

- 1.1 Conduct Kickoff Meeting (APC Staff & Transit Manager: July 2015)
- 1.2 Procure Consultant Team (APC Staff & Transit Manager: August September 2015)
- 1.3 On-going Coordination (APC Staff, Transit Manager & Consultant: August 2015 May 2016)
- 1.4 Document Conditions and Prepare Base Maps (Consultant: October December 2015)

#### 2. Community Outreach & Engagement

- 2.1 Develop and Disseminate Media and Publicity Materials (APC Staff, Transit Manager & Consultant: January February 2016)
- 2.2 Agenda Development and Logistics (APC Staff, Transit Manager & Consultant: January February 2016)
- 2.3 One-day Charrette (APC Staff, Transit Manager & Consultant: March 2016)

#### 3. Draft & Final Plan

- 3.1 Prepare Administrative Draft Plan (APC Staff, Transit Manager & Consultant: March April 2016)
- 3.2 Public Review of Draft Plan (APC Staff, Transit Manager & Consultant: May 2016)
- 3.3 Final Draft (Consultant: June 2016)
- 3.4 Board Adoption (Consultant: June 2016)

#### 4. Grant Management

- 4.1 Quarterly Reporting (APC Staff & Transit Manager: Ongoing)
- 4.2 Invoicing (APC Staff & Transit Manager: Ongoing)

#### **PRODUCTS:**

Consultant RFP, Distribution List, Executed Contract, list of Advisory Group Members, Meeting Agendas and Minutes, Existing Conditions Report, Base Maps, Outreach materials, Presentations, review of Public Input, Administrative Draft Plan, Public Review Document, Final Draft Report, Final Plan and Presentation, Quarterly Reports, and Invoicing Packages.

# FUNDING AND AGENCY PARTICIPATION:

	Approx.			
Responsible Agency	Person Days	Budget	Fiscal Year	Funding Source
APC Staff Consultant		TBD	15/16	LTF
		TBD	15/16	Sustainable Grant
Transit Manager		TBD	15/16	LTF
		TBD	15/16	Sustainable Grant
Consultant		TBD	15/16	LTF
		TBD	15/16	Sustainable Grant
Direct Expenses	n/a	TBD	14/15	LTF
TOTAL:	0	\$0	\$TBD - 15/16	LTF
			\$TBD - 15/16	Sustainable Grant
			\$TBD - 14/15	LTF

#### WORK ELEMENT 610 - NON-MOTORIZED TRANSPORTATION

<u>PURPOSE:</u> To encourage growth to bicycle and pedestrian travel in the region by integrating and promoting bicycle and pedestrian facilities and services with roadway and transit planning operations.

<u>Previous Work:</u> Regional Bikeway Plan, Non-Motorized Element of Regional Bikeway Plan, successful Safe Routes to School, Bicycle Transportation Account (BTA) and Active Transportation Program (ATP) Grants, Safe Routes to School Plan, Lake County 2030 Blueprint Plan.

#### TASKS:

- 1. Coordinate bicycle and pedestrian transportation planning, including coordination with local, regional and state agencies (including tribal governments) regarding various funding sources. (APC Staff: Ongoing)
- 2. Promote input and assistance to local, regional and state agencies on how to integrate bicycle and pedestrian features into roadway and land use development. (APC Staff: Ongoing)
- 3. Assist local jurisdictions in the development of regional plans and blueprint program. (APC Staff: Ongoing)
- 4. Investigate methods to reduce vehicle travel by expanding and enhancing bicycle and pedestrian travel by incorporating features of the California Complete Streets Act into project planning. (APC Staff: Ongoing)
- 5. Encourage and assist in the submittal of grant applications to support the development of bike and pedestrian planning projects through Work Element 605 of this Work Program. (APC Staff: Ongoing)
- 6. Coordinate and consult with Native American Tribal governments during the planning process, and document Tribal government-to-government relations. (APC Staff: Ongoing)
- 7. As necessary, conduct and document outreach efforts to all segments of the community, including tribal governments and Native American Communities in accordance with the Introduction Public Participation section of this OWP. (APC Staff: Ongoing)

**PRODUCTS:** Updated bicycle and pedestrian elements of the Regional Transportation Plan, Regional Bikeway Plans, and grant applications and projects.

#### **FUNDING SOURCES AND AGENCY PARTICIPATION:**

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
APC Staff Consultant	20	\$10,000	16/17	RPA
TOTAL:	20	\$10,000		RPA

#### WORK ELEMENT 611 - PAVEMENT MANAGEMENT PROGRAM

**PURPOSE:** To update the County of Lake's, City of Clearlake's and the City of Lakeport's Pavement Management Program (PMP) to provide a systematic method for determining roadway pavement maintenance, rehabilitation, reconstruction needs to lead to improving safety for automobiles, bikes and pedestrians use. This project includes a component to link the PMP database to the County and the Cities' Geographic Information System (GIS) street centerlines.

**PREVIOUS WORK:** Development of the Pavement Management System was completed in 1997 and funded through the Lake County/City Area Planning Council Planning Work Program. Updates to the PMP are on a three-year cycle on a countywide basis. The first update was completed in FY 2004/05, again in FY 2007/08 and again in FY 2010/11.

#### TASKS:

1. Purchase software/annual license for Streetsaver Version 9 from MTC for County & both cities. (Software)

**PRODUCTS:** PMP Streetsaver Software upgrades/Annual Licenses

#### **FUNDING SOURCES AND AGENCY PARTICIPATION:**

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
Software	n/a	\$6,000	16/17	PPM
	n/a			
TOTAL:		\$6,000		

#### WORK ELEMENT 612 – COUNTYWIDE TECHNOLOGY SUPPORT SERVICES

<u>Purpose</u>: To provide support services to agencies within Lake County involved with the roadway transportation system, aviation, bike/pedestrian, and transit planning. Supported agencies may include: Area Planning Council (APC); Lake Transit Authority (LTA); cities of Lakeport and Clearlake, County of Lake, Caltrans (including Division of Aeronautics).

**PREVIOUS WORK:** Development of countywide roads database, accident database, culvert, sign and bridge inventories, speed zone/accident databases, bus stop & shelters database.

<u>TASKS:</u> Technology support services may include the following:

- 1. GIS Collection, input and manipulation of geographic information. (City of Clearlake, City of Lakeport, and Consultant: Ongoing)
- 2. GIS Facilitation and coordination of interagency and interdepartmental sharing of data. (APC Staff: Ongoing)
- 3. Assist in the development of GIS applications. (APC Staff, City of Clearlake, and City of Lakeport: Ongoing)
- 4. Provide multimedia support for public presentations. (APC Staff: Ongoing)
- 5. Conduct spatial analyses. (APC Staff: As needed)
- 6. Provide training and attend GIS related meetings. (APC Staff, Consultant/Others: As needed)
- 7. Purchase software upgrades, hardware and annual maintenance licenses to ensure compatibility of products with other agencies and consultants. (City of Clearlake, City of Lakeport, APC Staff)

<u>PRODUCTS:</u> Regional Transportation Plan/GIS Integration; Wine-Country Inter-Regional Partnership; Speed Zone Studies/Accident Analysis; Call Box Locations Database; Regional Bikeway Plan/GIS Integration, roadways database; Pathway/Multi-Use trails database; sign inventory databases; Pavement Management Program/GIS Integration, etc.

**FUNDING SOURCES AND AGENCY PARTICIPATION:** 

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
City of Clearlake	8	\$2,500	16/17	LTF
TOTAL:		\$2,500	·	

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# WORK ELEMENT 613 – TRANSPORTATION INFORMATION OUTREACH AND PUBLIC PARTICIPATION

<u>Purpose</u>: To inform and educate Lake County residents and visitors on transportation issues, and provide opportunities for public input consistent with the 2008 Lake APC Public Participation Plan. Provide access to plans, reports and other information by facilitating public participation opportunities.

**PREVIOUS WORK:** The Lake APC website was developed in 2005 and is a useful tool that provides access to various reports, plans, on-line surveys, public notices, and upcoming meetings/workshops.

#### TASKS:

- 1. Coordinate with the County, Cities of Lakeport and Clearlake, Lake Transit Authority, Caltrans and other agencies/businesses when possible to develop informational materials. (APC Staff: Ongoing)
- 2. Coordinate and consult, as possible, with all potentially impacted Tribal Governments, and document Tribal government-to-government relations. (APC Staff: Ongoing)
- 3. As possible, conduct outreach to low income, disabled and elderly. (APC Staff: Ongoing)
- 4. Update Lake APC website as necessary to ensure transportation related materials are posted on a timely basis and available to the public. (APC Staff: As needed)
- 5. As necessary, conduct and document outreach efforts to all segments of the community in accordance with the Introduction Public Participation section of this document and the 2008 Lake APC Public Participation Plan. (APC Staff: Ongoing)

#### **PRODUCTS:**

- 1. Website (LakeAPC.org) with current transportation outreach materials, plans and reports.
- 2. Outreach materials for specific projects

#### FUNDING SOURCES AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
APC Staff Consultant	6	\$2,000	16/17	LTF
Direct Costs	n/a	\$162	16/17	LTF
TOTAL:	6	\$2,162		

# WORK ELEMENT 614 - COUNTYWIDE SIGN INVENTORY PLAN (NEW)

<u>PURPOSE</u>: To provide the Lake County, City of Lakeport and City of Clearlake Public Works Departments with a current inventory of all Traffic Signs within the County and Cities' Maintained Road/Street Systems.

#### **PREVIOUS WORK:**

Traffic Sign Inventory conducted in 2003.

#### TASKS:

- 1. Prepare RFP and solicit proposals to conduct traffic sign inventory project. (Lake County DPW and Lake APC Admin.)
- 2. Award contract to conduct sign inventory project. (Lake County DPW and Lake APC Admin.)
- 3. Conduct traffic sign inventory for all signs within the County and Cities Maintained Road/Street system including GPS coordinates, photos, sign retro-reflectivity, size, type, condition and other attributes as needed. (Consultant, Lake County DPW)
- 4. Enter data collected for each sign into County and Cities' existing sign database or other database as recommended by consultant. (Consultant, Lake County DPW)
- 5. Provide training on sign inventory program. (Consultant, Lake County DPW, City of Lakeport, City of Clearlake)

#### **PRODUCTS:**

Current Traffic Sign Inventory for Lake County and cities of Lakeport and Clearlake.

#### FUNDING SOURCES AND AGENCY PARTICIPATION:

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
County of Lake-DPW	10	\$7,000	16/17	PPM
City of Lakeport	1	\$1,000	16/17	PPM
City of Clearlake	2	\$1,500	16/17	PPM
Consultant	81	\$62,613	16/17	PPM
	16	\$12,387	16/17	LTF
TOTAL:	107	\$84,500	\$72,113 - 16/17	PPM
			\$12,387 - 16/17	LTF

### WORK ELEMENT 615 – REGIONAL TRANSPORTATION PLAN UPDATE (NEW)

<u>Purpose:</u> The Regional Transportation Plan provides a clear vision of the regional transportation goals, policies, objectives and strategies for an effective transportation system for Lake County. The plan guides decisions about all types of transportation and the related facilities needed for an effective transportation system.

**PREVIOUS WORK:** The last RTP was adopted by the Lake APC in October 2010. Staff reviewed Caltrans RTP Guidelines, and relevant plans, reports and legislation developed since the last RTP was adopted. Staff reviewed and updated existing goals policies and objectives, initiated public involvement and outreach efforts, established and convened an RTP Community Advisory Committee, requested consultation with each Tribal Chairperson for the seven tribes in Lake County, provided information to the APC, TAC and SSTAC.

#### TASKS:

- 1. Review and revise existing RTP (2010) Goals, Policies and Objectives. (APC Staff: Ongoing)
- 2. Research and review local, state and federal plans, reports and guidelines developed since the 2010 RTP was completed. (APC Staff: Ongoing)
- 3. Ensure Lake County's Regional Transportation Plan goals are consistent with the goals of the 2040 California Transportation Plan.
- 4. Establish an RTP Community Advisory Committee (CAC) and convene meetings of the CAC to discuss and identify challenges, priorities and strategies, and obtain input over the course of developing the RTP. (APC Staff: Ongoing)
- 5. Research and analyze information relevant to the elements of the RTP, including policies, existing conditions, funding resources, transportation modeling, demographics, performance measures, and potential improvement projects. Develop relevant maps, cost estimates, charts and graphics. Develop a project list for each element of the RTP. (APC Staff: Ongoing)
- 6. Provide regular updates to the APC Directors, Lake APC TAC and SSTAC, including background information, draft documents for review, and opportunities to discuss and provide input of the development of the RTP. (APC Staff: Ongoing)
- 7. Coordinate with appropriate federal, state and local agencies to solicit their input and obtain relevant information. (APC Staff: Ongoing)
- 8. Conduct consultation with Tribal Communities. (APC Staff: Ongoing)
- Conduct Public Participation and Outreach efforts consistent with the 2008 Public
  Participation Plan. Outreach efforts may include communication with key stakeholder
  groups, distribution of information to the public through local media, community events and
  the Lake APC website, and presentations to community organizations. Conduct Public
  Review of the RTP. (APC Staff: Ongoing)
- 10. Attend meetings, workshops and training sessions relevant to the development of the RTP.
- 11. Complete analysis and documents as required under the California Environmental Quality Act (CEQA)
- 12. Prepare an Administrative Draft and Draft RTP. (APC Staff)
- 13. Review Draft RTP. (CAC, TAC, SSTAC, APC, Caltrans).
- 14. Prepare Final RTP (APC Staff)
- 15. Present final RTP for approval and adoption by APC. (Staff Consultant)

**PRODUCTS:** Presentations to and notes from discussions with the APC, Lake TAC, RTP CAC, SSTAC and other entities; public participation and outreach materials, Administrative Draft, Draft and Final RTP; CEQA documents.

#### **FUNDING SOURCES AND AGENCY PARTICIPATION:**

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
APC Staff Consultant	30	\$42,000	16/17	RPA
Direct Costs	N/A	\$500	16/17	LTF
TOTAL:	30	\$42,500		

#### **WORK ELEMENT 616 – TRAINING**

**PURPOSE:** To provide funding for technical training in the transportation planning field to the Lake County/City Area Planning Council (APC) planning staff, to keep informed of changes in the field.

<u>Previous Work:</u> CalCOG Leadership Forum, ITS Managing Transportation & Land Use Interactions, Fundamentals of Traffic Engineering, Regional Blueprint Planning Workshops & Trainings, California's Brownfield's Training, Focus on the Future Conference, CTA/CalACT Conferences

#### TASKS:

1. Attendance at transportation planning academies, conferences, seminars or workshops that may be offered through Caltrans or other agencies. (APC Staff: As needed)

**PRODUCTS:** Educational materials & resources, Trained staff

#### **FUNDING SOURCES AND AGENCY PARTICIPATION:**

Responsible Agency	Approx. Person Days	Budget	Fiscal Year	Funding Source
APC Staff Consultant/APC Members (includes direct costs- registration, travel, hotel, meals, etc.)	n/a	TBD	15/16	LTF
TOTAL:		\$0		

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# LAKE COUNTY/CITY AREA PLANNING COUNCIL 2016/17 WORK PROGRAM SCHEDULE



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#### INFORMATION ELEMENT

Per the 2016/17 Overall Work Program Guidelines, the Lake County/City Area Planning Council was requested to include an Information Element to promote coordination in the region through awareness of Caltrans and RTPA planning activities and where they may compliment or intersect one another.

Products(s)	Project Description

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# **APPENDICES:** (TO BE INCLUDED IN FINAL OWP)

- ✓ <u>Appendix A</u> Project Status of 2015/16 Work Program
- ✓ <u>Appendix B</u> Overall Work Program and Budget Revenue Summary FY 2016/17
- ✓ <u>Appendix C</u> Memorandum of Understanding
- ✓ <u>Appendix D</u> FY 2016/17 Federal Planning Factors

# Draft Active Transportation Plan for Lake County

#### Prepared by:



Lake County/City Area Planning Council 367 North State St., Suite 206 Ukiah, CA 95482

#### June 2016

This document is a product of Work Element 604 of the Lake County/City Area Planning Council's Overall Work Program for FY 2015/2016

# **Lake Area Planning Council Board of Directors**

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# Introduction

## **Purpose and Need**

The Lake Area Planning Council has developed this Active Transportation Plan in coordination with the County of Lake, the City of Lakeport, the City of Clearlake and the Lake Transit Authority. With input from community stakeholders and members of the public, the result is a regional vision for improving and integrating the bicycle and pedestrian network. The plan will create baseline eligibility within the region for grant applications under the Active Transportation Program.

This plan is consistent with the California Transportation Commission (CTC) adopted 2015 Active Transportation Program Guidelines and is consistent with Assembly Bill 101 (2013) and Senate Bill 99 (2013), which has a stated intent of increasing the use of active transportation modes. Due to the unavoidable overlap with the non-motorized element of the existing Regional Transportation Plan, the Lake Active Transportation Plan will also to serve as the non-motorized element in future Regional Transportation Plan updates.

# **Regional Overview**

The 2014 US Census Data population estimate for Lake County is 64,184. This number is slightly less than the 2010 US Census figures, which estimated Lake County's population to be 64,665. This population includes residents of the two incorporated cities in Lake County: the City of Clearlake and the City of Lakeport. The City of Clearlake has a 2014 US Census data population estimate of 15,089 and the estimate for the City of Lakeport is 4,776.

The County's most prominent geographical feature, Clear Lake, covers approximately five percent of the County's land area. The lake also provides a major attraction for recreational and related commercial activities. Many of the communities in Lake County are located along the shores of Clear Lake. The lake, along with the mountainous terrain, dictates the location and capacity of much of the transportation system of the region. Two-lane state highways are the primary link between most of the communities in the County and serve as "main street" for a number of communities. All State highways in Lake County are open to bicyclists. The City of Lakeport and the City of Clearlake are the two major employment centers in the region.

## **Coordination and Consistency with Other Plans**

The Active Transportation Plan will replace the existing Regional Bikeway Plan, last updated in 2011 and will serve as the non-motorized element of the Regional Transportation Plan. The Active Transportation Plan will be updated every four years, to be kept current with the updates to the Regional Transportation Plan. Other local planning documents that help to define the regional transportation vision and goals are described below.

#### 2010 Lake County Regional Transportation Plan

Regional Transportation Plans (RTPs) are 20+ year planning documents for the Regional Transportation Planning Agencies that provides a comprehensive picture of the multi-modal transportation needs and development plan for the respective regions. The RTP for Lake County is updated every four years with input from the public.

#### 2011 Lake County Regional Transportation Bikeway Plan

The Bikeway Plan identifies existing and proposed bicycle facilities in Lake County and the incorporated cities, and includes their collective priorities for implementation. Prior to the arrival of the Active Transportation Program, this document served as a capital improvement program for Bicycle Transportation Account (BTA) funding. The Active Transportation Program has absorbed and blended the BTA program into a larger non-motorized funding program.

#### Lake County Safe Routes to School Plan (2009)

The Safe Routes to School (SRTS) Plan is a collaborative effort between public school districts and the public agencies responsible for transportation and roadway improvements. Public outreach for the plan was conducted, which contributed to the plan's conclusions and recommendations. The SRTS plan identifies circulation improvements for pedestrian and bicyclists to improve safety for active transportation around the schools and encourage non-motorized transportation to and from school.

#### **Lakeshore Drive Downtown Corridor Plan** (2014)

Through community engagement and a design development process, the plan proposes concepts to establish a complete street environment to help revitalize commercial nodes and public parks as a way to draw more tourism and create a more positive experience for visitors to Clearlake. Improvements will aim to preserve and enhance the connection between the community and the lakeshore, including views of the lake and Mount Konocti.

#### Middletown Community Action Plan (2014)

Caltrans and the Lake Area Planning Council collaborated on a Public Partnership Planning grant project to jointly plan for the development of a multi-modal transportation network that

addresses the community's needs for main street livability while continuing to serve regional or interregional travel on the two State highways running through town, State routes 29 and 175.

#### **Konocti Regional Trails (KRT) Master Plan (2011)**

The KRT Master Plan is a countywide plan which lays the groundwork for establishing a network of trails, both for recreation and for non-motorized transportation. Some of the goals include: support and inspire healthy lifestyles, foster outdoor recreation and tourism and promote economic development, offer opportunities for learning and environmental stewardship, provide options for alternative modes of transportation, and increase public access in rural parts of the County.

#### **Highway 20 Traffic Calming and Beautification Plan** (2006)

The Highway 20 corridor plan serves the unincorporated communities of Upper Lake, Nice, Lucerne, and Clearlake Oaks. All but the community of Upper Lake have Highway 20 as their main street. The plan outlines improvement options for making a more pedestrian-friendly atmosphere in the various community downtowns.

#### **Lake County 2030 Regional Blueprint**

The Lake County Blueprint provides a vision and plan for growth in Lake County through 2030. The preferred "Balanced Growth" scenario emphasizes infill within existing community boundaries, including the redevelopment and revitalization of Lakeshore Drive as described in the Vision Task Force Report and subsequent Design Guidelines.

#### **Lake County General Plan and Area Plans**

Lake County adopted their current General Plan in 2008. The Transportation and Circulation Element of the General Plan discusses goals and policies. Circulation plans were created for each of the eight Area Plans. The area plans vary in age, but the most recent is the **Middletown Area Plan**, which was adopted in 2010. The **Shoreline Communities Area Plan** was adopted in 2007 and is one of the more relevant Area Plans. While the area plans generally do a good job of addressing non-motorized transportation, only the Middletown Area Plan was adopted after the passage of the Complete Streets Act of 2008. The Lake County General Plan and Area Plans may include information and priorities beyond what is contained in the regional plans and contain valuable considerations for planning purposes.

Lake County is not expecting new large-scale residential development. Most growth is expected to be absorbed within and adjacent to existing communities. Expansion of the Active Transportation network would likely be distributed over existing routes and those routes already identified for improvement.

The Active Transportation Plan creates a work plan for implementing the region's non-motorized transportation priorities. As opportunities arise, outside influences may direct development to lesser priorities of the Active Transportation Plan and its list of financially unconstrained projects. By referencing the above regional planning products, the Lake Area Planning Council supports efforts to implement the above plans.

# **Required Plan Elements**

The Active Transportation Guidelines state that a city, county, county transportation commission, regional transportation planning agency, MPO, school district, or transit district may prepare an active transportation plan. An active transportation plan may address bicycle, pedestrian, safe-routes-to-school, or be comprehensive in scope. Plans prepared by a city or county may be integrated into the circulation element of its general plan or a separate plan which is compliant or will be brought into compliance with the Complete Streets Act, Assembly Bill 1358 (Chapter 657, Statutes of 2008). An active transportation plan must include, but not be limited to, the following components or explain why the component is not applicable:

Requirement	Page
Number of existing bicycle trips and pedestrian trips in the plan area both as an absolute number and as a percentage of all trips	Pages 25 - 26
Number and location of non-motorized collisions, injuries and fatalities in the plan area both as an absolute number and as a percentage of all trips	Page 17
Map and description of existing and proposed land use, showing residential neighborhoods, schools, shopping centers, public buildings, major employment centers and other destinations	Pages 7 - 13
Map and description of existing and proposed bicycle transportation facilities that will serve public and private schools and how the five E's will be used to increase rates of bicycling to school	Description: Pages 24 – 26 Maps: Pages 33 - 42
Map and description of existing and proposed end-of-trip bicycle parking facilities	Description: Page 22 Maps: Map Pages 33 - 42
Description of existing and proposed policies related to bicycle parking facilities in public locations, private parking garages and parking lots, and in new and commercial and residential developments	Pages 50 - 51
Map and description of existing and proposed bicycle transport and parking facilities for connections with and use of other modes	Description: Pages Map Pages 33 - 42

Map and description of existing and proposed pedestrian facilities, including those at major transit hubs and those that serve public and private schools	Description: Pages 19 - 23 Map Pages 33 - 42
A description of proposed signage providing wayfinding along bicycle and pedestrian networks to designated destinations	Page 29
A description of the policies and procedures for maintaining existing and proposed bicycle & pedestrian facilities, including smooth pavement and ADA level surfaces, vegetation control, traffic control devices, signs, striping and lighting	Pages 24 - 25
A description of bicycle and pedestrian safety, education, and encouragement programs, law enforcement and the resulting effects on bicycle & pedestrian collisions	Pages 25 - 27
A description of the extent of community involvement in development of the plan, including disadvantaged and underserved communities	DAC: Pages 18 - 19 Community Involvement: Pages 30 - 32
A description of how the plan has been coordinated with neighboring jurisdictions, school districts, air quality districts and RTPAs	Page 30
A description of projects and programs proposed in the plan and a listing of their priorities for implementation, including a methodology for prioritization and timeline for implementation	Description: Pages 55 - 58 Methodology: Pages 62 – 63, Appendix D
A description of past expenditures for bicycle and pedestrian facilities and programs and future financial needs for projects and programs	Page 57
A description of steps necessary to implement the plan and the reporting process that will be used to keep the adopting agency and community informed of the progress being made in implementing the plan	Pages 60 - 63
A resolution showing adoption of the plan by the Lake APC Board and adopted resolutions for member agencies where projects would be implemented	Appendix A

The CTC Guidelines also state that a city, county, school district, or transit district that has prepared an active transportation plan may submit the plan to the transportation planning agency for approval. In the case of the Lake Active Transportation Plan, the Regional Transportation planning agency is preparing the plan with involvement of its member agencies, on behalf of its member agencies: the County of Lake, the City of Lakeport and the City of Clearlake. The city, county, school district, or transit district may submit an approved plan to Caltrans in connection with an application for funds for active transportation facilities which will implement the plan.

Additional information related to active transportation plans can be found in the sections on Funding for Active Transportation Plans and Scoring Criteria.

# Setting and Context

# **Background**

Prior to the passage of the federal authorization bill, "ISTEA" or Intermodal Surface Transportation Efficiency Act of 1991, Lake County had no bicycle lanes. Roads were built to rural standards, meaning curbs, gutter, sidewalk, and storm drains were not standard features and building wide shoulders was not a standard practice. State highway design standards called for "multipurpose" shoulders on State routes where warranted, but it wasn't until Transportation Enhancement Activities (TEA), Proposition 116, and Bicycle Transportation Account (BTA) funds became available that Lake County developed a bicycle program and had funds dedicated to construct bicycle facilities. The facilities constructed were limited to Clearlake, Lower Lake, North Lakeport and Kelseyville and focused on routes that served schools and school children. The regional bikeway plan, which was developed to compete for BTA funds, identified a network of bikeway routes that connect all of the major communities in the County. Implementation of the Bikeway Plan has been dependent upon the availability of alternative and usually competitive funding sources. Due to scarce funding for all modes of transportation in Lake County, the Regional Bikeways identify a largely unconstructed backbone for bicycle travel.

#### **Land Use**

Land use is a key indicator for determining where sidewalks and bikeways are needed. The Active Transportation Program Guidelines require a map and description of existing and proposed land uses. Land use is regulated at the local level, so separate maps and discussions are provided for the County and two cities.

#### Lakeport

The City of Lakeport had a population of 4,608 in 1990, a population of 5,230 in 2009, and the 2014 population is estimated to be 4,776. The population is not expected to increase substantially within the timeframe of this plan as little growth is expected.

There are four main activity centers around which most active transportation is focused:

• Downtown and the lakefront parks

Insert a land use map of Lakeport here.

- The four Lakeport public schools (Lakeport Elementary School, Terrace Middle School, Clearlake High School and Lakeport Alternative/Home School), located adjacent to one another at the north end of town
- The Mendocino College campus at the south end of town
- Westside Park, on the west side of the State Route 29 freeway

The Westside Park hosts recreational ball fields. The area is accessed most directly via Lakeport Boulevard, which crosses over a freeway segment of State Route 29. The overpass has limited bicycle and pedestrian facilities. Caltrans has initiated a project to address the deficiencies. Once the overpass bottleneck is removed, the City could look to improve other gaps along the route.

The City of Lakeport is the County seat and contains much of the County's commercial services. The primary commercial corridors are:

- Main Street (North and South)
- Forbes Street
- North High Street
- Lakeshore Boulevard
- Eleventh Street
- Bevins Street
- Parallel Drive
- Lakeport Boulevard

The City has received complaints about the lack of bicycle and pedestrian access along 11<sup>th</sup> Street where one of the major shopping centers is located. The lack of public right of way limits the possibility of further roadway widening without significant investment in the purchase of private property. The complexity of building such a project puts the delivery at risk for using Active Transportation Program funds because of limitations placed on expending the funds. A Project Study Report (PSR) can help to define the problem and determine whether Active Transportation Funds could be used to fund a portion of the project.

#### Clearlake

The City of Clearlake has a 2014 population estimate of 15,089 and is the largest city in Lake County. The City incorporated in 1980 and has since attempted to elevate its standards from the rural requirements that were imposed by the County. There are 111 miles of public roadways under the City's jurisdiction, and approximately 55 miles of unpaved city streets. All

Insert a land use map of Clearlake here.

of the unpaved streets are residential. The City has constructed a significant amount of bike and pedestrian improvements on collectors and arterials in recent years, although additional investment in transportation infrastructure is needed for all modes of travel.

The Bikeway Plan for the City of Clearlake's General Plan Circulation Element is limited to the collectors and arterial streets where most of the commercial activity is located. The primary commercial corridors are:

- Dam Road/Dam Road Extension
- Old Highway 53
- Lakeshore Drive
- 40<sup>th</sup> Avenue
- Olympic Drive

Other important collector streets include:

- Phillips Avenue
- Austin Road
- Burns Valley Road
- Arrowhead Road
- Sulphur Bank Road
- 18<sup>th</sup> Avenue

Recently, the City has been focusing transportation improvements in three areas: Lakeshore Drive, Phillips Ave and 18<sup>th</sup> Avenue, and Dam Road/Dam Road Extension. The City has been working to implement the Lakeshore Drive Downtown Corridor Plan, which includes upgrades to three City parks and enhanced bicycle and pedestrian facilities to support increased use by neighboring residents.

The City was awarded an Active Transportation Program grant for improvements at Phillips Ave and 18<sup>th</sup> Ave. Phillips Avenue is an important transit corridor for the "Avenues" subdivision, east of State Route 53. This neighborhood was expected to be linked to Dam Road via Dam Road Extension, but shortfalls in the State Transportation Improvement Program (STIP) funding have delayed the development of this project, which would connect a third of the City's population with the Dam Road area, which is the City's largest center of activity. Connecting Dam Road Extension to 18<sup>th</sup> Avenue would be a significant benefit to Active Transportation in the City of Clearlake.

#### **Lake County**

The unincorporated portion of Lake County has an approximate population of 44,400. Most of the development is located within a number of small, unincorporated communities, including:

- Upper Lake
- Nice
- Lucerne
- Clearlake Oaks
- Lower Lake
- Clearlake Riviera
- Kelseyville
- Cobb
- Middletown/Coyote Valley

Each of the unincorporated communities has limited commercial development and serves as a local activity center. Other activity centers include Tribal casinos, which are located in Upper Lake, outside of Nice, between Lakeport and Kelseyville, and on the outskirts of Middletown. The County has adopted an Area Plan for the Lakeport Area which focuses on community vision and goals, primarily for the area north of the city limits which has a high concentration of residences although lacking in commercial or other community services.

The County Public Works Department has focused Active Transportation improvements pursuant to the 2009 Countywide Safe Routes to School (SRTS) Plan. Clearlake Oaks, Kelseyville and Upper Lake have been awarded grant funding for SRTS projects.

Community organizations in Middletown (Middletown Area Town Hall-MATH, and Middletown Area Merchants Association-MAMA) have had success rallying local interest and capturing the attention of Caltrans and County officials. Caltrans funded a Community Transportation Planning grant for the Middletown Community Action Plan and an Active Transportation grant for the Middletown Multi-use (Class I) Trail project. Caltrans has also initiated projects to construct sidewalks and crosswalks on State Route 29, near the library/senior center.

The 2011 Regional Bikeway Plan and the 2009 Countywide Safe Routes to School Plan have identified a plethora of candidate projects. Due to limited staffing, including a shortage of licensed engineers, and due to a limited budget, implementation is a challenge. Prioritizing projects for implementation is difficult when choosing which community has the greatest need. The Regional Bikeway Plan also identifies segments which would link communities. Without an

Insert a land use map of Lake County here.

origin and destination study that identifies trip purpose, public input is needed. This plan also includes a list of criteria and a methodology for prioritizing projects that are best suited for Active Transportation Program funds—see Implementation Section, page and Appendix D.

#### **Disadvantaged Communities**

There are four methods for qualifying as a Disadvantaged Community (DAC) under the 2017 Active Transportation Program guidelines:

- 1. The Median Household Income for the Census tract, Census Block Group, or Census Place is less than 80% of the statewide median using the most current data from the 2010 2014 American Community Survey;
- 2. Identified among the most disadvantaged 25% of communities statewide using the California EPA's CalEnviroScreen Tool, version 2.0;
- 3. At least 75% of public school students in the project area are eligible to receive free or reduced-price meals under the National School Lunch Program;
- 4. One of the following "alternate" methods of identifying a disadvantaged community:
  - a. By providing a quantitative assessment that demonstrates that the specific community has a median household income at or below 80% of the statewide median household income;
  - By meeting the definition of a Disadvantaged Community as adopted in a Regional Transportation Plan by a Metropolitan Planning Organization (MPO) or a Regional Transportation Planning Agency (RTPA), per obligations with Title VI of the Federal Civil Rights Act of 1964;
  - c. For locations within Federally Recognized Tribal Lands.

The 2010 through 2014 five-year Median Household Income (MHI) for California was \$61,489. Eighty-percent of the statewide median household income is \$49,191. The County as a whole has a MHI of \$35,997 or 54.58% of the statewide MHI. The incorporated cities and Census Designated Places (CDP) in Lake County that qualify under the MHI DAC criterion include:

- City of Clearlake,
- City of Lakeport,
- Clearlake Oaks CDP,
- Clearlake Riviera CDP,
- Kelseyville CDP,
- Lower Lake CDP,
- Lucerne CDP,
- Middletown CDP,

- Nice CDP,
- Spring Valley CDP, and
- Upper Lake CDP.

Four Census Designated Places in Lake County do not qualify as a Disadvantaged Community under the MHI criterion:

- Cobb CDP,
- Hidden Valley Lake CDP,
- North Lakeport CDP, and
- Soda Bay CDP.

No part of Lake County qualifies as a Disadvantaged Community under the CalEnviroScreen Tool. The 2017 ATP Guidelines limit the use of the free or reduced-price meals criterion to communities located within two miles of the schools represented in the project application.

#### **Bicycle Infrastructure**

Chapter 8 of the **California Streets and Highways Code** governs non-motorized transportation infrastructure within the State. The State of California Department of Transportation (Caltrans) is given primary responsibility for implementing new and existing legislative requirements. The **California Vehicle Code** (CVC) governs the operation of vehicles, including bicycles, on public rights of way. Division 11 of the CVC establishes the rules of the road and Sections 21200-21212 apply specifically to the operation of bicycles. More about bicycle operation can be found under the non-infrastructure section of this plan.

Caltrans, in cooperation with county and city governments, is responsible for establishing the minimum design criteria for the bikeway types identified below and for roadways where bicycle travel is permitted. The design criteria are specified in the California Highway Design Manual (Chapter 1000) and the recently adopted NACTO (National Association of City Transportation Officials) Urban Bikeway Design Guide. The "NACTO Guide" was released in 2010 to address recently developed bicycle design treatments and techniques for urban settings as a way to establish "complete streets" for bicyclists and where the existing highway design guidelines had limited applicability.

Caltrans is also responsible for establishing uniform standards and specifications for signs, markers, and traffic control devices for bicycle facilities. These standards are published in the **California Manual on Uniform Traffic Control Devices** (California MUTCD), which is consistent with the Federal Highway Administration's MUTCD and applies to all city, county, regional, and

other local agencies responsible for the development or operation of bikeways or roadways where bicycle travel is permitted. Part 9, *Traffic Control for Bicycle Facilities*, applies to bicycle facilities and operation on both roadways and shared-use paths.

#### **Bikeway Classifications**

Section 890.4 of the California Streets and Highways Code defines four (4) facility types that provide for and promote bicycle travel:

- 1. Class I Bikeways, also referred to as "bike paths" or "shared use paths," provide a completely separated right-of-way designated for the exclusive use of bicycles and pedestrians with crossflows by motorists minimized.
- 2. Class II Bikeways, also referred to as "bike lanes", provide a restricted right-of-way designated for the exclusive or semi-exclusive use of bicycles with through travel by motor vehicles or pedestrians prohibited, but with vehicle parking and crossflows by pedestrians and motorists permitted.
- Class III Bikeways, also referred to as "bike routes," which provide a right-of-way onstreet or off-street, designated by signs or permanent markings and shared with pedestrians and motorists.
- 4. Class IV Bikeways, also referred to as "cycle tracks" or "separated bikeways," promote active transportation and provide a right-of-way designated exclusively for bicycle travel adjacent to a roadway and which are protected from vehicular traffic. Types of separation include, but are not limited to, grade separation, flexible posts, inflexible physical barriers, or on-street parking.

#### **Definitions**

**Bicycle**: A device upon which any person may ride, propelled exclusively by human power through a belt, chain, or gears, and having either two or three wheels in a tandem or tricycle arrangement.

**Bicycle Commuter:** A person making a trip by bicycle primarily for transportation purposes, including, but not limited to, travel to work, school, shopping, or other destination that is a center of activity, and does not include a trip by bicycle primarily for physical exercise or recreation with such a destination.

**Bikeway**: All facilities that provide primarily for, and promote, bicycle travel.

**Shared Lane Markings:** Also known as "sharrows", these are pavement symbols designed to improve the positioning of bicyclists on roadways with regular bicycle use. Sharrows can be

used on Class III Bikeways with parallel parking to channelize bikes away from the door swing zone.

#### Applicability of Bikeway Standards in the Lake APC Region

For most parts of the Lake County Region, the most efficient use of construction funding for bicycle facilities is to provide Class II bike Lanes. The Active Transportation Program is less likely to fund Class III bike lanes, as they do not promote increased use by bicyclists of all abilities. Due to generally limited road widths, close proximity to traffic and potential hazards at the edge of pavement such as steep drainage ditches and fixed objects, bicyclists of lesser ability consider Class III facilities to have an unacceptable exposure to risk. Class III facilities are most appropriate for low volume, low speed roads where bicycles can safely assume the travel lane.

Class I and Class IV facilities have limited applicability for most of Lake County as these types of projects generally require right of way acquisition, have an expanded environmental review, and substantially increase the cost of the project. Due to the overwhelming need for bicycle facilities in the region, and considering the limited supply of funding in relation to need, the region can provide more miles of bicycle facilities and provide better access to activity centers by developing Class II facilities.

The existing list of projects in the 2011 Regional Bikeway Plan points to a universal need for expanding bicycle travel throughout the region. No one community stands out as clearly more developed or built-out in terms of bikeways. Projects have historically been advanced according to project readiness and deliverability. As much as possible, investment should maintain a geographical equity in the implementation of projects as a way to provide equitable mobility and safety benefits for the region's residents.

#### **Pedestrian Infrastructure**

The Complete Streets Act of 2008 required the legislative body of a city or county, upon any substantive revision of the circulation element of the general plan, to modify the circulation element to plan for a balanced, multimodal transportation network that meets the needs of all users of streets, roads, and highways, which is defined to include motorists, pedestrians, bicyclists, children, persons with disabilities, seniors, movers of commercial goods, and users of public transportation, in a manner that is suitable to the rural, suburban, or urban context of the general plan.

Planning for pedestrian travel has historically been the responsibility of city government. Although the Lake Area Planning Council has developed regional bikeway plans to establish regional priorities for a countywide bicycle network, most pedestrian trips (for transportation purposes) are local. Planning for regional or interregional pedestrian travel has not previously

taken place outside of the community context with the exception of recreational facilities. Increasing pedestrian travel for transportation purposes will require safe and convenient access to a mix of land uses. Additional planning and assessment of pedestrian facilities is needed for both the local and regional level.

The Active Transportation Plan requirements call for maps and descriptions of existing and proposed pedestrian facilities, including those serving major transit hubs and schools. The Active Transportation Plan has relied upon existing sources of data within the region and has not included any new studies to document the existence or absence of sidewalks or to identify deficiencies in the existing pedestrian network. Additional community or neighborhood-level surveys are needed to provide a comprehensive, up-to-date inventory or assessment of the pedestrian network to ensure that the recommendations for pedestrian facilities are consistent with the Complete Streets Act of 2008.

Future pedestrian facility assessments could either be funded through the Caltrans Division of Transportation Planning or conducted by local public works engineers using the Institute of Transportation Studies publication: *A Technical Guide for Conducting Pedestrian Safety Assessments for California Communities*. The 2016 Lake Active Transportation Plan will establish short-term priorities long-term recommendations for improving pedestrian infrastructure in the region.

Title II of the **Americans with Disabilities Act** (ADA) requires that state and local governments ensure that persons with disabilities have access to the pedestrian routes in the public right of way. An important part of this requirement is the obligation whenever streets, roadways, or highways are *altered* to provide curb ramps where street level pedestrian walkways cross curbs. This requirement is intended to ensure the accessibility and usability of the pedestrian walkway for persons with disabilities.

An alteration is a change that affects or could affect the usability of all or part of a building or facility. Alterations of streets, roads, or highways include activities such as reconstruction, rehabilitation, resurfacing, widening, and projects of similar scale and effect. Maintenance activities on streets, roads, or highways, such as filling potholes, are not alterations.

#### **Transit Linkages**

A 'trip' is understood to be the entire journey between origin and destination. Public transportation agencies may provide bus service that constitutes the greatest portion of the trip, but transit riders often need to supplement the transit mode using other means of travel.

Non-motorized travel is commonly used to arrive at the nearest transit stop, as well as to make the connection to the final destination. The routes to and from transit service are often referred to as the 'first and last mile' of the transit user's entire trip.

The Lake Transit Authority was established in 1993 to provide transit service in a growing but still rural environment. Bus passenger facilities remain a significant deficiency, including tripend bicycle facilities. LTA has installed bike lockers at one or two transit hubs; none at transit stops. Bike racks and bike lockers are typically provided on adjacent properties or not at all. Every bus in the LTA fleet has a rack to carry a minimum of two bicycles.

The California Household Travel Survey (2010-2012) surveyed 42,431 households from all 58 counties in California and determined that the average walking trip measures 0.3 miles in distance. The average bicycle trip measured 1.5 miles in distance. A common practice is to provide pedestrian facilities within ½ to 1 mile of activity centers and transit stops, and up to two miles for bicycle facilities. Providing bicycle and pedestrian facilities and trip-end amenities within relative proximity to trip origin and destinations will help to achieve a number of goals of the Active Transportation Program, including:

- Reduce greenhouse gas emissions;
- Increase transportation choices;
- Provide lower cost transportation options;
- Reduce fuel consumption; and
- Increase the number of people choosing to walk and bicycle for transportation purposes as a way to increase physical activity and improve public health.

Future studies can help to identify the origin and destination of transit users and target higheruse transit stops with safe and convenient bicycle and pedestrian access. Accessible and convenient access to transit should be provided at every stop so every opportunity to improve bus passenger facilities should be taken.

#### **Safety**

Where collision records are strong indicators of safety improvement needs, funding may be available through the Active Transportation Program, the Highway Safety Improvement Program (HSIP), Office of Traffic Safety (OTS), or other State and federal discretionary funding sources. Safety projects are high priorities at all levels of government so a steady stream of funding can reliably be expected where collision rates are high enough or where collisions tend to be severe.

According to the Transportation Injury Mapping System (TIMS) and the Statewide Integrated Traffic Recording System (SWITRS), the Lake County region, which includes the County and the cities of Lakeport and Clearlake, experienced 105 pedestrian collisions over the ten-year history of available data. The unincorporated area of Lake County, not including roadways under the jurisdiction of Caltrans, had twenty-four pedestrian collisions reported during the same ten-year period, twenty-four pedestrian collisions were reported within the City of Clearlake, and twelve pedestrian collisions were reported in the City of Lakeport. Two of the pedestrian collisions in Clearlake and five of the pedestrian collisions on State Highways were fatal.

During the same ten-year period, the Lake County region experienced 59 collisions involving bicyclists. Four bicyclist fatalities were reported among the fifty-nine collisions. Twenty-five collisions were reported in the unincorporated County jurisdiction, fifteen collisions were reported in the City of Clearlake and two collisions were reported in the City of Lakeport.

#### Clearlake 2005-2014

Collision Severity	Total Collisions	Percent	Bicycle Collisions	Percent	Percent of Total	Pedestrian Collisions	Percent	Percent of Total
Fatal	10	4.22%	0	0%	0%	2	8.33%	20%
Severe Injury	23	9.70%	0	0%	0%	2	8.33%	8.7%
Visible Injury	79	33.33%	13	86.67%	16.46%	8	33.33%	10.13%
Complaint of Pain	125	52.74%	2	13.33%	1.6%	12	50%	9.6%
All Collisions	237	100%	15	100%	6.33%	24	100%	10.13%

#### **Lakeport 2005-2014**

Collision Severity	Total Collisions	Percent	Bicycle Collisions	Percent	Percent of Total	Pedestrian Collisions	Percent	Percent of Total
Fatal	1	1%	0	0%	0%	0	0%	0%
Severe Injury	3	3%	0	0%	0%	2	16.67%	66.67%
Visible Injury	22	22%	2	100%	9.09%	2	16.67%	9.09%
Complaint of Pain	74	74%	0	0%	0%	8	66.67%	10.81%
All Collisions	100	100%	2	100%	2%	12	100%	12%

### **County of Lake 2005-2014**

Collision Severity	Total Collisions	Percent	Bicycle Collisions	Percent	Percent of Total	Pedestrian Collisions	Percent	Percent of Total
Fatal	16	2.7%	0	0%	0%	0	0%	0%
Severe Injury	90	15.18%	6	24%	6.67%	2	8.33%	2.22%
Visible Injury	253	42.66%	12	48%	4.74%	14	58.33%	5.53%
Complaint of Pain	234	39.46%	7	28%	2.99%	8	33.33%	3.42%
All Collisions	593	100%	25	100%	4.22%	24	100%	4.05%

## **State Highways 2005-2014**

Collision Severity	Total Collisions	Percent	Bicycle Collisions	Percent	Percent of Total	Pedestrian Collisions	Percent	Percent of Total
Fatal	94	5.83%	4	23.53%	4.26%	5	11.11%	5.32%
Severe Injury	197	12.22%	5	29.41%	2.54%	14	31.11%	7.11%
Visible Injury	624	38.71%	7	41.18%	1.12%	13	28.89%	2.08%
Complaint of Pain	697	43.24%	1	5.88%	0.14%	13	28.89%	1.87%
All Collisions	1,612	100%	17	100%	1.05%	45	100%	2.79%

## **Region-wide 2005-2014**

Collision Severity	Total Collisions	Percent	Bicycle Collisions	Percent	Percent of Total	Pedestrian Collisions	Percent	Percent of Total
Fatal	121	4.76%	4	6.78%	3.31%	7	6.67%	5.79%
Severe Injury	313	12.31%	11	18.64%	3.51%	20	19.05%	6.39%
Visible Injury	978	38.47%	34	57.63%	3.48%	37	35.24%	3.78%
Complaint of Pain	1130	44.45%	10	16.95%	0.88%	41	39.05%	3.63%
All Collisions	2,542	100%	59	100%	2.32%	105	100%	4.13%

#### Northshore Pedestrian Safety Corridor

Caltrans utilized Office of Traffic Safety funds to establish a pedestrian safety corridor along the Northshore portion of State Route 20 due to the high number of pedestrian and automobile collisions along the segment of highway. The high number of interregional trips and through truck trips on the State route conflicts with the number of communities with a State highway as a main street. Pedestrian Safety Corridor signs have been posted on either end of the corridor to alert drivers to the presence of bicycles and pedestrians along the route. Caltrans has also installed signs to provide notice that State Routes 29 and 53, along the south shore of Clear Lake, are the designated routes for trucks hauling hazardous materials.

#### **Three Feet for Safety**

Recent legislation in California was passed which require automobiles to provide three feet of separation between the vehicle and any bicyclists on the roadway. When the roadway is too narrow to pass slower-moving bicyclists without crossing in front of on-coming traffic, vehicles must slow down and wait to pass until it is safe to overtake the bicyclist. This law became effective on September 16, 2014.

#### **Maintenance**

The Lake Area Planning Council funds a regional Pavement Management Program (PMP) which monitors pavement condition for local streets and County roads. The PMP reports identify needs for maintaining roads and adjoining bicycle facilities. It also gives an indication of pavement smoothness and ADA level surfaces for roadway crossings. The most recent reporting was completed in June of 2015 and found that all three local jurisdictions in Lake County have poor overall road conditions. According to the 2014 Statewide Streets and Roads Needs Assessment, Lake County was one of nine counties statewide to be listed as having a poor overall pavement condition index. Additional local funds will be needed to make up for a lack of regional, State or federal funds for maintenance of all modal facilities.

None of the jurisdictions have maintenance programs for sidewalks. Sidewalks and vegetation control may be maintained with existing forces on an as-needed basis. Signs and striping have been maintained using Highway Safety Improvement Program (HSIP) funds when local funding was limited. Lighting and traffic signals are in limited use throughout the region.

#### **Evaluation and Assessment**

Evaluation is one of the 5 E's (Education, Encouragement, Engineering, Enforcement and Evaluation) and is often used with non-infrastructure projects as one of the approaches to promote and enhance Safe Routes to School efforts.

Evaluation and assessment, or monitoring, is increasingly used to demonstrate how well transportation investments are spent and whether or not transportation policies and programs are effective in addressing the public's need. MAP-21, the two-year (2012-2014) federal transportation funding (authorization) bill, established performance measures as a standard practice and future authorization bills are expected to continue this requirement.

Performance measures rely upon the establishment of benchmarks as a point for comparison over time. A concerted effort is then needed to monitor changes in conditions as improvements to the transportation system are made. Performance measures that could be established for Active Transportation modes in the Lake County region include:

- The number of trips made by walking and bicycling
- The number of injuries and fatalities to bicyclists and pedestrians
- The amount of ADA accessible sidewalks and street crossings
- The total amount of sidewalks and bike lanes by jurisdiction

Other performance measures may be developed as needed to address safety, system preservation goals, mobility, accessibility, reliability, productivity, public health conditions, or other indicators affecting the benefits or services expected from the transportation system.

In the Lake County region, bicycle and pedestrian data is not currently collected to measure system performance. Lake APC monitors streets and highways for traffic volumes, prevailing speeds and consultants monitor pavement conditions. The CHP and Caltrans monitor collision history, including reported bicycle and pedestrian collisions. Bicycle and pedestrian collisions are only recorded if law enforcement files an incident report, which is less likely to occur for the less severe injuries. Implementing new data collection programs will require additional expense without the benefit of new funding sources.

Caltrans District 1 has initiated a non-motorized count program for Lake County. Due to the uncharacteristic travel patterns associated with the 2015 wildfire season, the first year of data is incomplete and data was not available for the Lake Active Transportation Plan. Processing the video counts is a time-intensive task so Caltrans has contracted with a specialist to process the counts on a periodic basis. The Caltrans data is limited to select locations on State highways, which may not provide information for some of the highest use non-motorized corridors.

At this time, no estimates for the number of bicycle or pedestrian trips are available for the region. Most methods for estimating volumes for active of transportation modes assume that a bicycle and pedestrian count program is employed and that the counts can be incorporated into area travel demand or other simulation models. Theoretical estimates could be determined using California Household Travel Survey data or from manual counts with local data, but the lack of available data introduces a high degree of uncertainty and variability across the different parts of the county.

#### **Enforcement**

Enforcement is one of the 5 E's and is often used with Safe Routes to Schools programs or projects due to the nature of non-infrastructure funding. The 2009 Lake County Safe Routes to School Plan includes a brief discussion of enforcement as an option for addressing safe routes to school efforts. Examples of enforcement activities include the posting of crossing guards, establishing school safety patrols, rewards programs (for good behavior), and sting operations where local law enforcement issues citations for moving violations within the school zone.

The Lake Area Planning Council has provided funding and technical support to school districts, State and local law enforcement units, and local public works staff when developing programs or task forces, associated with Safe Routes to School or other traffic safety needs. Periodic updates to the Safe Routes to School Plan and involvement with Safe Routes to School projects are recommended methods for Lake APC staff to offer additional opportunities to promote or participate in enforcement activities.

The Active Transportation Program provides funding for non-infrastructure grants on a competitive basis for start-up or pilot projects. Supplemental non-infrastructure projects can be combined with infrastructure projects and result in an increase in the cost-benefit ratio for the project, thus making the application more competitive. These types of projects are commonly combined with Safe Routes to School-type projects, but could be used to address other safety issues as well.

#### **Education**

Safe Routes to School non-infrastructure projects consist primarily of education-related programs that target students and their parents. Students may attend school-wide assemblies focused on pedestrian and bicycle safety, take part in bicycle rodeos or bicycle maintenance workshops, and attend group walkabouts or walking audits. The intended outcomes of

educational activities are to both increase the number of student trips traveling to and from school in the near term and to establish life-long healthful and environmentally-friendly habits.

#### **Encouragement**

Encouragement activities have been used to target students to provide an impetus for choosing walking or bicycling as a first step in developing long-term habits of choosing non-motorized modes of transportation. Examples of Encouragement activities include: organizing walking school buses and bicycle trains; holding competitions centered around bicycling and walking; and offering incentives and rewards for students that frequently travel on foot or by bicycle.

While school children make an easy target for developing education, encouragement and enforcement programs, transportation and local government officials in the region are encouraged to seek opportunities to identify and reach out to the broadest possible range of groups within their respective communities.

#### **Public Health**

In recognition of the impacts of public health on society, the Active Transportation Program promotes a "health in all policies" consideration in the planning and design of transportation infrastructure. Increasing opportunities for physical activity by walking or bicycling to local destinations, including schools, can form healthy habits and contribute to overall improvements in the public's physical fitness. In Lake County, where agency staff and budgets are limited, pooling resources can increase the benefits provided to the community and help to achieve multiple goals.

Sutter Lakeside and St Helena Clear Lake have collaborated on the development of the 2013 Lake County Community Health Needs Assessment to comply with the Patient Protection and Affordable Care Act. These reports or assessments are to be completed on an on-going basis; with the first health needs assessment completed in 2010. Data is collected to identify public health issues, which is intended to allow health officials and policymakers to take a proactive approach to managing health care. Where public health can be improved through increased physical activity, transportation and public health officials may be able to work together to reach mutually beneficial goals. Active Transportation projects, both infrastructure and non-infrastructure, can target communities that demonstrate that increased physical activity would address one of the leading public health needs.

#### **Recreational Trails**

The Recreational Trails Program is funded through the federal transportation authorization bill. Federal funds come with stipulations as to how that funding is to be spent. Example project types under the federal Recreational Trail Program include:

- Maintenance and restoration of existing trails.
- Development and rehabilitation of trailside and trailhead facilities and trail linkages.
- Purchase and lease of trail construction and maintenance equipment.
- Construction of new trails (with restrictions for new trails on Federal lands).
- Acquisition of easements or property for trails.
- Assessment of trail conditions for accessibility and maintenance.
- Up to 5% of the allocation for each State can fund the development and
  dissemination of publications and the operation of educational programs to promote
  safety and environmental protection, (as those objectives relate to 1 or more of the
  use of recreational trails, supporting non-law enforcement trail safety and trail use
  monitoring patrol programs, and providing trail-related training); and
- Up to 7% of the allocation for each State can fund State administrative costs for the program.

The Federal Highway Administration is responsible to ensure that States use 30 percent of Recreational Trail funds for motorized trail uses, 30 percent for non-motorized trail uses, and 40 percent for diverse trail uses. Diverse motorized projects (such as snowmobile and motorcycle) or diverse non-motorized projects (such as pedestrian and equestrian) may satisfy two of these categories at the same time. States are encouraged to consider projects that benefit both motorized and non-motorized users, such as common trailhead facilities. Many States give extra credit in their selection criteria to projects that benefit multiple trail uses.

The Konocti Regional Trails Plan sets the region's vision for establishing a network of recreational trails throughout Lake County and has identified improvements in support of that vision. The table below indicates the region's highest priority trail projects, based on a rating system that was developed as part of the Master Plan.

Konocti Regional Trails Plan - Project Priorities						
Trail	Rating					
Middletown-to-Rancheria Trail*	South County	4.0				
Old Fire Road	Konocti Region	3.9				
Rodman Slough, Phase I	West Shore	3.9				
Boggs to Cobb	South County	3.7				
Bridge Arbor, Phase I	West Shore	3.6				

<sup>\*</sup>Active Transportation Program funds have been awarded to the County of Lake to construct a one-mile portion of the Middletown Multi-Use Trail, which will be built to Class I Bike Trail standards.

The Active Transportation Program is primarily focused on walking and bicycling for transportation purposes but it also allocates \$5 million per grant funding cycle for recreational trails. The role of the Lake Area Planning Council is to provide transportation planning and programming services within the region but recognizes that transportation and recreational purposes may coincide, depending on the location and characteristics of the facility. Although the use of Active Transportation Program funds for developing regional trails is anticipated to be a County function primarily, the Lake Area Planning Council supports the implementation of the Konocti Regional Trails Plan and may participate in project development where consistent with the regional mission and priorities.

#### **Wayfinding Signs**

Currently, none of the jurisdictions in Lake County have developed a wayfinding sign program. The limited extent of facilities for non-motorized travel puts a premium on the development of new facilities and reduces the immediate need for wayfinding signs. Programs that provide traveler information should be considered when developing and constructing bikeways, sidewalks and trails. The Active Transportation Plan and any subsequent, community specific bicycle or pedestrian studies can serve as a reminder for lead agencies to consider the need for wayfinding signs as a way to encourage broad use of active transportation facilities.

## Community Outreach

A grant from Caltrans' surplus Rural Planning Assistance funds was used to hire Redwood Community Action Agency (RCAA) to conduct the public outreach for the Lake Active Transportation Plan. An advisory panel was assembled to direct the consultant with outreach for the two incorporated cities and for the two unincorporated communities where the outreach meetings were held. Panel members included representatives from the cities of Lakeport and Clearlake, Lake County Public Works Department, Community Development Department and the Public Health Department. Many of the advisory panel members also attended the public outreach events to assist with meeting facilitation and to take part in the dialogue with members of the public.

Public outreach meetings were held in Clearlake, Lucerne, Lakeport and Middletown. All four of these communities are considered to be Disadvantaged under the ATP Guidelines. These four communities were selected to host community involvement workshops based on their location, which provides the greatest geographic equity in terms of accessibility by the majority of the region's population.

Surveys were distributed throughout the County, both online and mail-in versions. A full account of public input is documented in a report by RCAA, which is included in Appendix B. A summary of the RCAA report is included in this section.

#### **Survey results**

A total of 194 surveys were completed, including both on-line and mail-in formats. The following six factors were reported to have the biggest influence over whether to choose active modes of transportation in Lake County:

- Lack of sidewalks
- Lack of bike lanes
- Concerns about traffic
- Concerns about pavement condition
- Remoteness of destinations
- Lack of time

Adding bike lanes, and potentially sidewalks, may coincide with roadway rehabilitation and construction projects, which would address concerns about existing pavement condition. Concerns about traffic suggest that a higher level of service be provided on arterial roads or alternate routes be considered. Remoteness of destinations and lack of time suggest that sidewalk and bikeway links to transit be emphasized in the near term. In the long term, changes

in land use that increase density and the mix of land uses may further promote walking and bicycling.

#### **City of Clearlake**

Redwood Community Action Agency conducted a public outreach meeting from 5 PM to 7 PM on Wednesday, October 28, 2015 at the Clearlake Senior Center. The City of Clearlake officials in attendance at the event invited Lake APC staff to present the Lake Active Transportation Plan at a City-hosted public meeting for the City Parks Master Plan, which took place on Tuesday, November 17 from 5 PM to 8 PM.

The key feedback received at the two public meetings includes the following points:

- Include streetscape improvements, sidewalks, and beautification on Lakeshore Drive, particularly in the vicinity of Redbud Park;
- Construct sidewalks for the paved streets in the "Avenues" neighborhood, specifically on 18th Ave, 32nd Ave and 40th Ave.

#### **Lucerne**

On Thursday, October 29, RCAA conducted a public outreach meeting from 5 PM to 7 PM at the Marymount College Lake County Campus. Input received at the Lucerne outreach meeting included:

- Route 20 is narrow and unsuitable for bicyclists and pedestrians, particularly in Glenhaven and the eastbound approach to Clearlake Oaks;
- Develop bike and pedestrian trails parallel to State Route 20 through the paper subdivisions.

#### **City of Lakeport**

On Wednesday, November 4, RCAA facilitated a public outreach meeting from 5 PM to 7 PM at the Lakeport Senior Center. Key comments received in Lakeport include:

- Sidewalks are needed on 11<sup>th</sup> Street, from Main Street to State Route 29, which is an
  important connector between State Route 29 and the city center. The City's busiest
  shopping center is located on 11th street.
- Safe Routes to School Projects are needed at Clear Lake High School (in Lakeport),
  Terrace Middle School, Lakeport Elementary School, and Natural High School. These
  schools have adjoining campuses, which could all be served through focused Safe
  Routes to School projects.

#### Middletown

On Thursday, November 5, RCAA facilitated a public meeting from 5 PM to 7 PM at the Calpine visitor center in Middletown. Input from Middletown included:

- A separated non-motorized facility is needed between Hidden Valley Lakes and Middletown as an alternate to State Route 29;
- Alternate and redundant corridors for non-motorized travel are needed for emergency evacuation routes.

Much of the input received from the public supported the development or implementation of bicycle or pedestrian improvements that are already identified as in one of the previous plans. Projects like the Bridge Arbor Bikeway were proposed for implementation, in this case using Transportation Enhancement (TE) funds, but have yet to be delivered. In the case of the Bridge Arbor project, the TE funds disappeared with the passage of MAP-21, the federal authorization bill for transportation funding from 2012 to 2015.

As a generalization, the more engaged members of the public support planned improvements that were identified during previous planning efforts. Demand for active transportation projects far exceeds the availability of funding.

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In addition to consulting with the general public and the local agencies within the region, Lake APC staff provided opportunities for other input. Copies of the draft Lake Active Transportation Plan were circulated to school districts, Tribal governments, neighboring jurisdictions, air quality districts and RTPAs.

## Goals, Objectives and Policies

State and federal government continue to build on Complete Streets and air quality initiatives with new legislation, policies and practices that place a high priority on Active Transportation. Through Senate Bill 99 (2015), the State legislature adopted the Active Transportation Program and established the following goals:

- Increase the amount of local and regional trips accomplished by bicycling and walking;
- Increase the safety and mobility for non-motorized modes of travel;
- Advance or promote Active Transportation to achieve greenhouse gas emission reductions consistent with Senate Bill 375 (2008);
- Enhance public health, including the reduction of childhood obesity through programs such as the Safe Routes to School;
- Ensure that disadvantaged communities fully share in the benefits of the program; and
- Provide a broad spectrum of projects to benefit many types of active transportation users.

Funding is increasingly linked to State and federal goals and objectives and enforced through performance measures. The goal of the Lake Active Transportation Plan is to maintain consistency with priorities of the broader transportation leadership and to be able to compete for increasingly competitive transportation investment funds.

For the Lake County region, maintaining consistency with the Active Transportation Program means investing both focus and resources into developing a network of bicycle and pedestrian routes that separate bicycles and pedestrians from vehicular traffic. The limited resources that are generally available in rural areas make implementation a challenge. The policies in the following table are intended to guide the region and the local agencies in building infrastructure to meet the travel needs of a broader range of user types and abilities.

Object	ives	Policies
1.	Facilitate and promote walking, bicycling and other active modes of	1.1 Increase the utility of the non-motorized transportation network by expanding the extent and connectivity of the existing bicycle and pedestrian facilities
	transportation	<b>1.2</b> Develop and maintain a non-motorized traffic count program for the region to identify travel demand and investment priorities
		<b>1.3</b> Work with State and local agencies to incorporate bicycle and pedestrian amenities, like secure bicycle parking facilities,

	_	and safety countermeasures into planning requirements and
		improvement projects
		1.4 Encourage and assist local agencies to develop and revise planning documents, zoning ordinances and policies to meet the objectives of the Active Transportation Program and the Complete Streets Act
2.	Reduce Greenhouse Gas Emissions and Vehicle	<b>2.1</b> Act to reduce greenhouse gas emissions and vehicle miles traveled by increasing pedestrian and bicycle trips
	Miles Traveled	<b>2.2</b> Promote safe and convenient bicycle and pedestrian access to transit
		<b>2.3</b> Assist local agencies in the adoption of policies, ordinances, and plans that promote more walkable communities with a mix of land uses
3.	Enhance public health through the development of active transportation projects	<b>3.1</b> Work with local agencies, schools and public health organizations to engineer, educate, encourage, enforce and evaluate bicycle and pedestrian environments for the benefit of all users and all abilities
4.	Preserve investments in the multimodal	<b>4.1</b> Maintain safe and accessible bicycle and pedestrian environments to encourage active transportation
	transportation system	<b>4.2</b> Plan and budget for lifecycle costs when constructing new facilities for active transportation
5.	Increase funding for transportation planning,	<b>5.1</b> Pursue non-traditional funding sources for planning, design and construction
	design and construction	<b>5.2</b> Work cooperatively and collaboratively with other agencies to secure funding for projects which further the goals, policies and objectives of the Active Transportation plan
		<b>5.3</b> Incorporate bicycle and pedestrian facilities into road improvement and maintenance projects
		<b>5.4</b> Encourage local agencies to require new development to install, contribute to and/or maintain bicycle and pedestrian facilities, including end-of-trip facilities

In addition to the Goals and Policies for the Lake Area Planning Council and its partners within the region, the local agencies provide guidance for establishing bicycle and pedestrian facilities as warranted with new development. These can be found in the General Plans and zoning ordinances of the local agencies, which are summarized below.

#### Lakeport

The Transportation Element in the City of Lakeport General Plan (2009) acknowledges that a number of residential areas in the City lack sidewalks. Policy T 26.1 calls for the inclusion of sidewalks or pedestrian paths in all new street improvements. Sidewalks are now required with all new development. The City promotes the establishment of improvement districts to defray expenditures from the City's General Fund and other City sources. The City intends to focus its resources on sidewalk projects where community-wide benefits can be demonstrated. The City has also called for a citywide inventory and a map of existing sidewalks in relation to schools, parks, and major arterials to help identify priority areas for sidewalk construction. To date, the City does not have a comprehensive map of pedestrian facilities.

Lakeport General Plan Policy T 22.1 calls for the dedication of land for the development of bicycle facilities in all new major land developments or for proposed developments in the an area designated as part of the Bikeways Plan. Bicycle and motorcycle parking is to be provided for all new parking facilities in excess of five spaces. The General Plan also calls for an amendment to the Zoning Ordinance to require such bicycle related amenities as bike rack/storage facilities for commercial/office, industrial and high density residential developments as well as for park facilities. The city bikeways system is intended to increase the number of Class I and II facilities and bike storage at public transit facilities, commercial/office developments and schools as a way to promote greater bicycle use.

#### Clearlake

The City of Clearlake is in the process of updating their General Plan to include a bigger emphasis on bicycle and pedestrian facilities. The City has been working under a variety of policy and planning documents to enhance bicycle and pedestrian facilities, including community visioning exercises, specific plans, including the Lakeshore Drive Downtown Corridor Plan, and engineering practices. The City's Parks Master Plan requires trip-end bicycle facilities at all City parks and City ordinances include provisions for bicycles with off-street parking requirements. Proposed policy language for the Draft 2040 General Plan calls for the establishment of multimodal transit hubs, inclusion of multi-modal facilities to improve access and connectivity within and between neighborhoods, new bicycle and pedestrian networks as a requirement for new development, bicycle parking requirements for multi-family residential and non-residential land uses, and establishment and maintenance of a city-wide bikeway master plan. The General Plan is scheduled to be approved in 2016 with a comprehensive update to the zoning code to follow in 2017.

#### **Lake County**

The General Plan for Lake County includes policies for developing a safe, continuous and accessible network for alternative modes of travel. Non-motorized transportation is to be considered in the development of all new development and transportation infrastructure projects. Bicycle access and safe parking facilities are to be incorporated at office buildings, schools, shopping centers and parks. Other provisions for safety are included, but much of the County Planning is deferred to the Community Area Plans. Bicycle and pedestrian policies vary between the eight planning areas within the County.

## **Action Plan**

The Action Plan for the Lake Active Transportation Plan shows both constrained and unconstrained priority projects. The constrained projects are either currently programmed in the State Transportation Improvement Program (STIP) or identified by local agencies as scheduled for funding through local budgets. In some cases, projects have been awarded grant funding and construction is expected in the next three years. The availability of funding provides the constraints. Unconstrained projects have been identified to build out the bicycle infrastructure and to a lesser extent the pedestrian infrastructure. The unconstrained lists of projects do not consider the availability of funding, just the need.

The Active Transportation Program is the primary source of funds dedicated to non-motorized transportation. Because these funds are discretionary, the majority of identified projects will be unconstrained until such a time as projects are awarded. The Lake Area Planning Council or its member agencies will need to conduct a prioritization process for the list of unconstrained projects for each grant cycle to determine which projects to advance. A sample methodology for prioritizing projects has been developed by the Lake APC staff to assist with the project prioritization process. The criteria are included at the end of this section. The draft weighting criteria is included in Appendix D.

#### **City of Lakeport**

There are currently only two active transportation projects in the City of Lakeport with a dedicated funding source at this time. The first is Phase II of the Downtown Improvement Plan. The project will improve nearly ¼ mile of North Main Street (from 1st Street to 4th Street) by widening sidewalks and effectively reducing the travel lane width through the incorporation of "sharrows" to better accommodate bicyclists. The other is the South Main Street/Soda Bay Road Widening Project, which is a multi-modal transportation project that includes roadway improvements in addition to bicycle and pedestrian improvements.

2016 Active Transportation Plan Bicycle and Pedestrian Project List – Financially Constrained							
Project Name	Timeframe	Cost (in \$1,000s)	Funding Source(s)				
Downtown Improvement	1 – 5 years	¢2.200	RDA				
Plan Phase II, Main Street	1 – 5 years	\$2,200	KDA				
South Main Street/Soda	1 10 voors	¢6 100	DTID				
Bay Road Widening Project	1 – 10 years	\$6,100	RTIP				

The City may use General Fund or Measure I funds to initiate bicycle and pedestrian improvements on Eleventh Street, which has one of the busiest shopping centers in town but has limited access for non-motorized travel. Supplemental funding will be needed to complete the right of way acquisition and construction, despite the fact that this project remains one of their highest unfunded priorities.

Safe Routes to School projects, Main Street improvements and other downtown and lakefront areas can be broken into smaller segments and are considered to be less complex. These can be designed and built within the timeframe of the Active Transportation Program grants. It is unlikely that all of these projects will be built within the desired timeframe. The unconstrained list shows the relative priority of each project although not necessarily achievable timeframes. Additional prioritization will be needed.

2016 Active Transportation Plan Bicycle and Pedestrian Project List – Financially Unconstrained							
Project Name	Timeframe	Cost (in \$1,000s)	Funding Source(s)				
Safe Routes to School (Lange, 20 <sup>th</sup> , Lakeshore, Hartley, Giselman)	1 – 10 years	TBD	ATP, RTIP, HSIP				
Martin St. (Bevins to Main)	1 – 10 years	TBD	ATP, RTIP, HSIP				
Hartley Road (20 <sup>th</sup> to City Limits)	1 – 10 years	TBD	ATP, RTIP, HSIP				
North High Street (11 <sup>th</sup> to 20 <sup>th</sup> Street)	1 – 10 Years	TBD	ATP, RTIP, HSIP				
Bevins St. (Lakeport Blvd. to Martin Street)	10 – 20 years	TBD	ATP, RTIP, HSIP				
Eleventh St. (Hwy 29 to North Main St.)	10 – 20 years	TBD	ATP, RTIP, HSIP				
Lakeport Blvd. (South Main Street to Parallel Drive)	10 – 20 years	TBD	ATP, RTIP, HSIP				
Safe Routes to School (Fairview, Forest, Hillcrest, Sayre, Terrace)	10 – 20 years	TBD	ATP, RTIP, HSIP				
Downtown: Main St., Forbes St., Park St. between Martin & 11 <sup>th</sup> St.	10 – 20 years	TBD	ATP, RTIP, HSIP				
South Main Street (Lakeport Blvd to City Limits)	10 – 20 years	TBD	ATP, RTIP, HSIP				
Lakefront Promenade	10 – 20 years	TBD	ATP, RTIP, HSIP				
Parallel Drive (Mendocino College to Westside Park Rd.)	10 – 20 years	TBD	ATP, RTIP, HSIP				
20 <sup>th</sup> Street (N. High to Alden)	10 – 20 years	TBD	ATP, RTIP, HSIP				
Hwy 175 (Parallel Drive to S. Main Street)	10 – 20 years	TBD	ATP, RTIP, HSIP				

Esplanade and C Streets	10 – 20 years	TBD	ATP, RTIP, HSIP
Forbes Creek Trail	10 – 20 years	TBD	ATP, RTIP, HSIP
Howard Ave Trail	10 – 20 years	TBD	ATP, RTIP, HSIP
6 <sup>th</sup> Street (Main to Hwy 29)	10 – 20 years	TBD	ATP, RTIP, HSIP
Westside Park Road	10 – 20 years	TBD	ATP, RTIP, HSIP
First Street	10 – 20 years	TBD	ATP, RTIP, HSIP

#### City of Clearlake

The City of Clearlake received grant funding through the Active Transportation Program for a Class II Bikeway on 18th Avenue during the first grant application cycle. The City will also be using bond funds to install sidewalks along the frontage of Lakeshore Drive, consistent with the 2014 Lakeshore Drive Downtown Corridor Plan where the City owns the adjacent property.

2016 Active Transportation Plan Bicycle and Pedestrian Project List – Financially Constrained							
Project Name	Timeframe	Cost (in \$1,000s)	Funding Source(s)				
18 <sup>th</sup> & Phillips Ave Class II Bikeway	1 – 5 years	\$564	ATP/CDBG Grants				
Civic Center Sidewalks	1 – 5 years	\$200	City Bond Funds				
Highlands Park Sidewalks	1 – 5 years	\$350	City Bond Funds				
Austin Park Sidewalks	1 – 5 years	\$300	City Bond Funds				

The City has proposed to use RTIP funds for a roadway extension with Class II bike lanes that will connect "the Avenues" neighborhood to the Dam Road area which is the biggest trip attractor in the City. Roughly one-third of the City residents would benefit from the project through the development of an alternate, non-expressway route to the existing area that is currently served exclusively via State Route 53 for City of Clearlake residents. A new local street with lower speeds and lower volumes will provide a safer facility for active transportation modes. The Dam Road extension project is one of the region's three highest priorities and will remain on the City's unconstrained project list until construction funding is identified.

2016 Active Transportation Plan Bicycle and Pedestrian Project List – Financially Unconstrained					
Project Name	Timeframe	<b>Cost</b> (in \$1,000s)	Funding Source(s)		
Olympic and Lakeshore ATP	1 – 5 years	\$700	ATP Grant		
Redbud Park Promenade	5 – 10 years	\$1,400	City Bond Funds/ATP		
Dam Road Extension	10 – 20 years	\$248	STIP		

Other bicycle and pedestrian improvements within the City limits can be considered, particularly if the City is successful in passing a sales tax measure for transportation. Over the last ten years, the City has been successful with applications for discretionary funds to construct roadway and non-motorized transportation facilities. Candidate projects listed in Appendix C can be considered once the top priorities have been built and as grant funding for active transportation becomes available or if combined with other roadway projects.

#### **County of Lake**

Lake County was recently awarded two Active Transportation Project grants in Cycle 2 of the Program: The Middletown Multi-Use Trail and the Upper Lake Safe Routes to School Project.

2016 Active Transportation Plan Bicycle and Pedestrian Project List – Financially Constrained					
Project Name	Timeframe	Cost (in \$1,000s)	Funding Source(s)		
Middletown Multi-Use Trail	1 – 5 years	1,429	ATP		
Upper Lake Safe Routes to School Project	1 – 5 years	481	АТР		

The Regional Bikeway Plan identified primary routes for bicycle travel to all corners of the County, connecting cities, unincorporated communities, and routes extending into neighboring counties. The bulk of the network is within unincorporated portions of the County. The County has been successful applying discretionary funding, however, despite building at least one project per year, the list of needs is still overwhelming for the limited number of staff on-hand.

A methodology for prioritizing projects has been developed by Lake APC staff to assist the County with objectively selecting projects based on functional classification, roadway data and project readiness. The weighted system of prioritizing the candidate projects identified in Appendix C will assist the County to deliver an equitable distribution of non-motorized benefits across the County. The selection criteria are consistent with the 2017 ATP Guidelines and can be modified in the future to remain consistent with the ATP Guidelines as they are updated. The weighting system is included in Appendix D.

Insert Bicycle and Pedestrian Maps Below

## **Funding Sources**

#### **Local Sources**

Generally speaking, none of the local governments within the region have a dedicated source of funding for bicycle, pedestrian or bus passenger facilities. The City of Lakeport has a one-half cent sales tax measure to supplement their general fund. This is not a dedicated source of transportation funding but transportation construction and maintenance are allowable expenses. The Lakeport Public Works Department has developed projects that have improved bicycle and pedestrian travel, but those funds were mingled with costs for roadway improvements so past year expenditures for Bike and Pedestrian improvements is not available.

In the City of Clearlake, Regional Surface Transportation Program (RSTP) and Highway Users Tax Account (HUTA) funds are rapidly shrinking and the City has no permanent source of transportation funding. The City has passed a bond measure for public infrastructure, which has been used for matching funds for discretionary projects as well as bicycle and pedestrian improvements. The majority of active transportation improvement funds over the last ten years have come from discretionary sources. Since 2006, the City of Clearlake has received \$1,033,700 in Safe Routes to School funding, \$478,000 in Transportation Enhancement (TE) funding, \$368,000 in HSIP funds for bike lane striping, and \$564,000 in Active Transportation Program funds. Additional revenues for roadway improvements, which included bicycle and pedestrian facilities, were received from Surface Transportation Improvement Program (STIP), Federal Emergency Management Agency (FEMA), American Recovery and Reinvestment Act (ARRA), Community Development Block Grant (CDBG) and Proposition 1B funds.

The County has been successful in applying for Safe Routes to School projects, Highway Safety Improvement Program funds, and High Risk Rural Road Funds. The dollar amounts dedicated exclusively to bicycle and pedestrian elements is not readily available.

#### **Transportation Development Act (TDA)**

The Transportation Development Act provides funding for public transportation through the Local Transportation Fund (LTF) and the State Transit Assistance (STA) fund. These funds come from sales tax revenues that are generated locally. Lake APC annually allocates 2% of the regional LTF allocation for funding bicycle, pedestrian or ADA projects through a competitive process. These funds can also be used by local agencies as a match for competitive grants, such as the Active Transportation Program.

#### **State Transportation Improvement Program (STIP)**

The STIP has historically been the primary source of improvement funds in the Lake County Region for capital projects, as opposed to maintenance or rehabilitation projects. STIP funds have been declining since their inception, but since 2015, these funds have fallen short of projections. In 2016, approximately one-third of the projects programmed for funding beyond the current cycle have had to be removed to make up for a \$750 million shortfall in tax revenues. A legislative fix is needed to restore this program to a functional level. Should this funding source remain a viable source of active transportation funding, eligible projects include: improving state highways, local roads, public transit (including buses), pedestrian and bicycle facilities, grade separations, intermodal facilities and safety projects.

#### **Regional Surface Transportation Program (RSTP)**

Regional Surface Transportation Funds are distributed annually by the APC to each local entity on a formula basis and may be used on local streets and roads projects, including improvements for bikeway and pedestrian facilities.

#### **Active Transportation Program (ATP)**

Senate Bill 99 established the Active Transportation Program to combine State and federal funding sources, such as the Bicycle Transportation Account, the State and federal Safe Routes to School programs, the Transportation Alternatives Program (formerly the Transportation Enhancement program) and the federal Recreational Trails Program into a single pot of funds. The goal was to create one program for funding non-motorized transportation improvements, rather than carve out a number of programs, each with its own goals and a limited amount of funding. Another benefit of combining the funds is an ability to fund more substantial projects that will have a bigger impact on the way Californians travel. Greater investment in non-motorized infrastructure should induce more people to choose a more sustainable, cost-effective mode of travel.

With the current emphasis by the State for developing a more sustainable transportation network, the amount of funding for active modes of transportation has become one of the more reliable and substantial sources of revenue available for improvement projects. While resources for capital improvements dedicated to streets and highways have become more difficult to obtain, the Lake APC region is expected to dedicate more effort to improving the limited bikeway and pedestrian network.

#### **Transportation Alternatives Program (TAP)**

The TAP provides funding for programs and projects defined as transportation alternatives, including on- and off-road pedestrian and bicycle facilities, infrastructure projects for improving non-driver access to public transportation and enhanced mobility, community improvement

activities, and environmental mitigation; recreational trail program projects; safe routes to school projects; and projects for planning, designing, or constructing boulevards and other roadways largely in the right-of-way of former Interstate System routes or other divided highways.

#### Federal Safe Routes to School Program (SRTS)

Safe Routes to School is a federal program that strives to increase the number of children who walk or bicycle to school by funding projects that remove the barriers that currently prevent them from doing so. Those barriers include lack of infrastructure, unsafe infrastructure, lack of programs that promote walking and bicycling through education/encouragement programs aimed at children, parents, and the community.

#### Recreational Trails Program (RTP)

Federal funding for the Recreational Trails Program amounts to more than \$5 million per year to develop and maintain recreational trails for non-motorized and motorized recreational trail uses. Examples of trail uses include hiking, bicycling, inline skating, equestrian use, crosscountry skiing, snowmobiling, off-highway motorcycling, all-terrain vehicle riding, four-wheel driving, or using other off-highway motorized vehicles.

#### **Community Development Block Grant (CDBG)**

The program is a flexible program that provides communities with resources to address a wide range of unique community development needs. The CDBG program is a U.S. Department of Housing and Urban Development (HUD) program administered by the State of California. Within the parameters of the program, one of a number of eligible project categories includes the construction or reconstruction of streets, including bike lanes and sidewalks. The County of Lake and the City of Clearlake have successfully applied for CDBG funds for projects that include street improvements.

#### **Office of Traffic Safety (OTS)**

The OTS program offers grant funding to assist local agencies with bicycle and pedestrian safety and educational programs. Grants are awarded on a statewide, competitive basis and are not available for construction of bikeway facilities.

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As traditional funding sources have become less able to meet the continuing demand for transportation investment, the challenge to obtain project funding requires both creativity and coordination with other agencies. This is especially true when funding bicycle and pedestrian projects, which are often considered a lower priority than road projects and may not be eligible or competitive for traditional transportation funding sources.

## **Implementation**

#### **Steps Necessary to Implement the Plan**

The first step in the implementation of the plan is for the Lake Area Planning Council to adopt this plan as a prerequisite for applying grant funding from the Active Transportation Program. The CTC has not enforced this requirement in the first cycles of the grant program in order to allow agencies time to prepare Active Transportation Plans, but this is expected to change as more and more agencies develop Active Transportation Plans. The Lake Area Planning Council has prepared this plan, in part, to benefit the local governments in the region as well. By adopting the Lake Active Transportation by resolution, the County of Lake, the City of Lakeport and the City of Clearlake will have met the requirements and the intent of the Active Transportation Program.

#### **Reporting Process**

As the non-motorized element of the Regional Transportation Plan (RTP), future RTP updates will include an update of the Active Transportation Plan. The plan updates will include a description of funds spent on Active Transportation facilities, maps of built facilities and new priorities, which will identify the progress made towards stated priority projects. Future updates of the Lake Active Transportation Plan will include local agency participation and provide the public with opportunities for input. The plan updates will be presented for adoption by the Lake APC Board and the local jurisdictions at the respective public hearings.

#### **Revenue Sources**

The Active Transportation Program is funded in part through federal sources, including the Transportation Alternatives Program (TAP) and the federal Safe Routes to School Program. The federal funding stream has been comparatively stable in relation to State revenues. The CTC has maintained an annual program of \$120 million while other programs, most notably the STIP, have been substantially reduced. The minimum funding amount for construction projects is \$250 thousand. The Active Transportation Program is expected to fund the bulk of the Lake Active Transportation Plan priorities until transportation funding is restructured through the legislature and/or other funding sources become available.

Transportation Development Act funds authorize 2% of the regional allocation to be spent on bicycle and pedestrian facilities, which in Lake County amounts to a few tens of thousands of dollars per year. Due to the limited size, these funds have been used to construct curb ramps

and improve sidewalks to meet ADA accessibility requirements. These funds may also be used as matching funds for larger projects.

#### **Pedestrian Infrastructure**

The Bicycle Transportation Account was instrumental in developing a comprehensive network of County and local roads that, when improved to the desired bikeway standard, will meet the essential mobility and accessibility needs of bicycle commuters in the region. The pedestrian infrastructure was assessed in the 2009 Countywide Safe Routes to School Plan, which includes limited mapping of sidewalks near public schools but the maps are not comprehensive. In some locations, gaps in sidewalks were not identified as potential sidewalk projects, perhaps because some communities reject the policy of constructing ubiquitous sidewalks due to a preference for a rural appearance to their neighborhood or community. Sidewalks provide an elevated path for a very vulnerable mode of travel. The physical separation created by the sidewalk provides a significant safety benefit that can't be ignored in highly traveled corridors.

Additional assessments and evaluations are needed to better evaluate the existing and the desired pedestrian improvements at the community level. Rural Planning Assistance funds and Sustainable Communities Transportation Planning Grants are Caltrans-administered funds that can be used to further define work needed for pedestrians or a more comprehensive mix of travel modes for each community or for other defined planning areas.

Updates to General Plans and Circulation Elements can help to build complete streets and livable/walkable communities. New development and public investment can help to create more pedestrian-friendly environments. Factors influencing pedestrian activity include the following land use contexts:

- 1. Population density
- 2. Small blocks or grid system of streets
- 3. A mixture of land uses
- 4. Safe and convenient pedestrian facilities

The table of criteria for prioritization, presented later in this section, identifies a number of considerations that can be used to prioritize candidate proposals for Active Transportation Program grant funds. Many of the criteria listed are used to evaluate proposals for consistency with the goals and objectives of the program and are therefore useful in selecting projects with the greatest potential for being awarded.

#### **Bicycle Infrastructure**

A significant number of bikeways are needed to complete a safe and connected network. A list of candidate projects for both bikeways and sidewalks are identified in Appendix C. The candidate bicycle projects, when built out, will become primary routes for regional travel. Local jurisdictions will need to ensure that the local streets and roads adequately serve residential areas or recreational needs. A weighted system for prioritizing candidate projects, included in Appendix D, is provided to supplement the unconstrained project lists in the preceding Action Plan. In the absence of safety concerns or other obvious region-wide benefits, the weighted prioritization method will be an accepted method for prioritizing projects within the region. A simplified list of criteria for prioritization is provided below.

#### **Implementation Costs**

Planning level estimates for construction costs give some idea of the funding needed to build the regional bikeway infrastructure network. Additional inventory work and assessment is needed to determine the amount or extent of pedestrian improvements as a basis for estimating needs for the region. A preliminary engineering estimate will be needed in order to justify requests for grant funds.

#### **Construction Cost Assumptions for Bikeway Improvements**

Facility Type	<b>Number of Miles</b>	Cost per Mile	<b>Total Cost</b>
Class I Path	8.54	\$1,000,000	\$8,540,000
Class II Bike Lane	79.87	\$300,000	\$23,961,000
Class III Bike Route	196.41	\$150,000	\$29,461,500
Total	284.82		\$61,962,500

#### **Construction Cost Assumptions for Pedestrian Improvements**

Facility Type	Unit	Cost
Concrete Sidewalk	Square Foot	\$15
Curb & Gutter	Linear Foot	\$40
Pedestrian Ramp	Each	\$7,000
Pedestrian Crossing Signs	Each	\$375
Countdown Signal Heads	Each	\$650
5-Foot A/C Pathway	Linear Foot	\$50
Street Lights	Each	\$2,000
Overhead Flashing Light	Each	\$50,000

#### **Criteria for Prioritization**

Where current or projected volume of bicycles and pedestrians is high, to reduce GHG emissions

Where current or projected volume of traffic is above 2,000 AADT, to increase modal choice

Where vehicular speed is greater than 35 mph, to reduce severity of accidents

Where existing safety concerns exist, to reduce the frequency of accidents

Within two miles of schools, to increase safety of active students

Within 1 mile of transit stops or within 2 miles of transit hubs, to promote greenhouse gas reduction

Where funds may be leveraged, to more efficiently spend Active Transportation funds

Improvement project that includes a bicycle and pedestrian component

Within one mile of senior or disabled services facilities, to provide equity and serve all abilities

Within a disadvantaged community, to provide equity with public funds and economic stimulation

Where non-motorized facilities are lacking and alternate routes do not exist

Within 2 miles of commercial districts, employment centers, and other community resources and senior centers, to expand accessibility to and among activity centers

Where new links can be created to connect trip attractors or generators within a ½ mile proximity

Project includes education, encouragement, evaluation or enforcement component

Identified in other/previous planning processes and documents

Has documented public support for the project

Targets populations with high risk factors for obesity, heart disease, asthma or other health issues

Proposal includes an analysis of project alternatives, to increase cost effectiveness

Where the project proposes to exceed design standards, to promote increased use by active modes

#### Recommendations

The region could better compete for Active Transportation Program funds by expanding the scope of planning and monitoring activities. The following actions are recommended to be implemented at the earliest opportunity:

- Implement a bike and pedestrian count program for the region
- Complete community-specific assessments of existing pedestrian facilities tied to prioritized capital improvement plans for new facilities
- Develop performance measures for active modes of transportation to evaluate how well the implementation has addressed the goals and objectives of the plan.

These recommendations constitute a starting point for developing a more robust active transportation network and work program. More could be accomplished once these initial steps have been completed and as staff resources, expertise and funding can be expanded.

## **Appendices**

- A. Lake Active Transportation Plan Adopting Resolutions
- **B.** Community Involvement
- C. List of Projects by Jurisdiction
- D. Weighting Criteria for Project Prioritization

# Lake Active Transportation Plan Adopting Resolutions

## **Community Input**

## Lake County Active Transportation Plan Community Outreach Report



December 2015
Prepared for: Lake Area Planning Council
Prepared by: Redwood Community Action Agency
Natural Resources Services division
904 G Street, Eureka CA 95501

#### **Contents of this Report:**

- 1) Purpose of Outreach
- 2) Outreach Methods
- 3) Input Opportunities
- 4) Public Input Results and Key Themes Identified
- 5) Conclusion Appendices

#### 1) PURPOSE OF OUTREACH

The purpose of the community outreach component of this project was to gather public feedback, priorities and ideas regarding active transportation in Lake County.

Residents of Lake County were asked about their use of active modes of transportation, where there are needs for both infrastructure and non-infrastructure improvements, and for any additional input they wished to give to help improve active transportation (including transit, as all transit users complete at least a portion of their trip using active transportation.)

To this end, outreach was conducted countywide via surveys (available in print or electronic format) and at workshops in four communities, including: Clearlake, Lucerne, Lakeport and Middletown.

For the purposes of this report, "consultant team" refers to staff of Redwood Community Action Agency's Natural Resources Services division, selected as consultants to support Lake Area Planning Council's goal of garnering public input on the Lake Active Transportation Plan.

#### 2) OUTREACH METHODS

Outreach methods were selected by the consultant team with review and approval by Lake APC staff and a stakeholder advisory group comprised of representatives from local jurisdictions, Caltrans District 1, and Lake Transit.

#### **Outreach Method Overview**

The consultant team used various methods of communication to outreach to Lake County residents and stakeholders. These included: radio public service announcements in both English and Spanish (sent to Bicoastal Media, KBBF and KWINE), creation of social media content for distribution by local partners, press releases to local papers (sent to Lake County Record-Bee and Clearlake Observer-American), creation and distribution of flyers in both English and Spanish, emailing and faxing of flyers, surveys and workshop information, and direct phone calls inviting participation. Local stakeholders were heavily utilized to help spread the word, including local governments, Family Resource Centers, schools, tribal

representatives and community-based organizations dedicated to supporting active transportation and public health.



#### Stakeholder Involvement

Stakeholders invited to participate at a stakeholder advisory level included representatives from local governments (planning, public works, engineering and roads staff; City Councilmembers, Town Hall representatives and County Supervisors), tribes, Lake APC Board and staff, public health advocates such as the Health Leadership Network and the Hope Rising Coalition and trail groups such as Konocti Regional Trails. Conference calls and an in-person meeting with stakeholders were held prior to the workshops to get thorough input about where to focus outreach, how to present the information and most effectively get input.

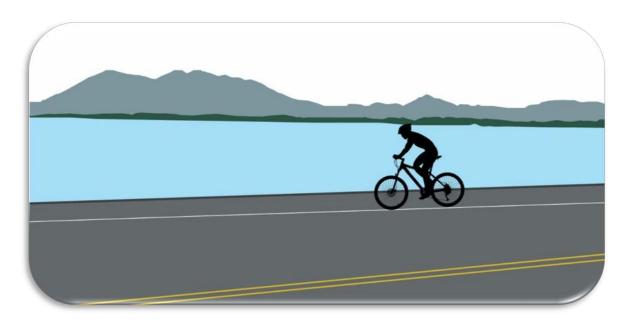
#### Outreach to Lake County Tribes

The seven Tribes – the Big Valley Band of Pomo Indians of the Big Valley Rancheria, Elem Indian Colony of Pomo Indians/ Sulfur Bank Rancheria, the Habematolel Pomo of Upper Lake, Koi Nation of the Lower Lake Rancheria, Middletown Rancheria of Pomo Indians, Robinson Rancheria of Pomo Indians and Scotts Valley Band of Pomo Indians - in Lake County were contacted by the consultant team, via email, phone

and fax. In addition, a local Tribal Health Forum representative and Caltrans Native American Liaison were contacted for additional input.

#### Outreach to Latino Community

The consultant team worked with an experienced translator to develop outreach materials and surveys in Spanish. This included a radio ad/ public service announcement in Spanish which was played on stations with Spanish-language programming. The Clearlake-based Latino Health Clinic, La Voz de la Esperanza Centro Latino, which serves many people in Clearlake and beyond and is the only clinic of its kind in the County, helped with outreach to Spanish speakers. Their staff distributed paper surveys and was available to provide interpretation at the workshops. The consultant team had simultaneous interpretation equipment on-hand for Spanish translation.



#### 3) INPUT OPPORTUNITIES

The input opportunities consisted of the following:

- A one-page, 12 question survey, which was made available electronically in both English and Spanish, as well as distributed in English and Spanish in printed form to the Lakeport public library, Lakeport Main Street Bicycles, La Voz de la Esperanza Centro Latino in Clearlake, Clearlake Senior Center, Lakeport Senior Center, Middletown Senior Center, Middletown Community Center, Lakeport and Kelseyville Family Resource Centers, Marymount California University in Lucerne and other locations. (See Appendix 4 – Survey in English and Spanish.)
- Four community workshops, consisting of a presentation by the consultant team and opportunities for feedback and attendee prioritization of possible active transportation improvements by writing their ideas and needs on the following:

- Multiple strategy posters (in English and Spanish) which depicted various infrastructure and non-infrastructure strategies which could be used and encouraged participants to write down specific locations where these strategies would be appropriate. (See Appendix 5 – Strategy Posters.)
- Multiple maps of communities throughout the County showing roadways, existing bicycle facilities, bicycle facilities proposed in the 2011 Lake County Regional Bikeway Plan, current active transportation infrastructure projects, schools and other landmarks, which participants could use to indicate priorities, describe specific locations for improvements, and document their ideas using sticky notes.
- Relevant plans and literature were available at all workshops including the 2011 Lake County Regional Transportation Bikeway Plan, 2010 Lake County Regional Transportation Plan, 2009 Lake County Safe Routes to School Plan, Safe Routes to School and bicycle safety literature and the Health Leadership Network's Wellness Roadmap.
- Participants could also give comments directly to Lake APC staff and the consultant team, or write additional comments separately.
- Participants also had the opportunity to complete a print survey.
- In-person (face-to-face or by telephone) discussions with stakeholders and residents regarding their needs and priorities.



## 4) Public Input Results and Key Themes Identified

## Survey Input

Survey participation was high, with 194 surveys completed (includes both electronic and paper surveys, which were then re-entered electronically by the consultant team in order to use the survey system's [SurveyMonkey.com] analysis tools.) A Clearlake City Councilperson helped encourage survey

participation at elementary schools in the City of Clearlake. Thirty-four surveys were completed by elementary school students.

A breakdown of survey responses by place of residence:

Whore do you live?	Response
Where do you live?	Count
Clearlake	92
Lakeport	42
Kelseyville	10
Hidden Valley Lakes	9
Rivieras	8
Clearlake Oaks	7
Lower Lake	7
Cobb	3
Lucerne	3
Upper Lake	3
Big Valley	2
Nice	2
Middletown	1
Glenhaven	1
Clearlake Peninsula	1
Scotts Valley	1

Survey respondents ranged in their responses to how many days per week they currently walk or bike for transportation purposes: 56.3% of respondents did not utilize active transportation, 26% utilized active transportation 1-3 days a week, and 15.1% walked or biked for transportation 4-7 days a week. The majority of survey respondents did not regularly utilize active transportation in Lake County – perhaps due to barriers this Active Transportation Plan is hoping to address.

Survey respondents indicated many reasons for walking and biking as part of their routine; however, health, exercise (63.6%) and recreation (41%) appear to be the top reasons versus for active transportation purposes. Close to 6% of respondents indicated they walk or bike to/from public transit stops, 14.5% commute to school and 10.4% utilize walking or biking to commute to work.

Lake County residents surveyed indicated a range of distances they were willing to commute by walking or biking, with 35.7% willing to commute over two miles – a range typically seen as a limit to regular walk/bike commuting.

Respondents indicated that there are many barriers that prevent them from walking and biking more regularly.

The table below details responses to barriers to walking and biking:

	_
Answer Options	Response
, mone. Options	Percent
Not enough sidewalks	43.0%
Concerns about traffic	40.3%
Time constraints	39.8%
Not enough bicycle lanes	39.8%
Destinations are too far	38.2%
Poor or no pavement	37.6%
Weather conditions	24.7%
Concerns about crime/ personal safety	22.0%
Need to carry things	21.5%
Other (please specify)	20.4%
Too many hills	16.7%
Don't own a bicycle	11.3%
Not enough bicycle parking	7.5%
Need to link trips	6.5%
Lack of interest	3.2%
Too physically demanding	2.7%
Disability	2.2%
Not wheelchair friendly	1.1%

## Workshop Input

Workshop turnout was rather low, but input from those who did attend was plentiful, specific and valuable. This input (outside of surveys, which were also completed by many individuals at the workshops) included written comments on maps and posters and verbal comments captured by consultant team and Lake APC staff. Types of feedback that were received included people's general feelings about active transportation options (or lack thereof) in their communities, key locations for infrastructure improvements, what types of improvements would be most appropriate, and preferences for non-infrastructure strategies. For a complete list of all comments from the maps and strategy posters utilized during the workshops, survey responses, and other input, see Appendices 1-3.

## Method for Identifying Key Themes

Participants in the workshops were asked to select the strategies or improvement locations (from both maps and strategy posters) that were most important to them. They were not asked to consider feasibility, complexity, cost, or any other factors in making their selection – only their own personal priorities and local knowledge. Participants indicated their top 3 most important/ most needed

improvements or strategies using sticky dots or hash marks with marker. In some cases, individuals also wrote "high priority" or "very important" next to their choices. In instances where, when transcribing the map and strategy poster input, the consultant team observed more than 2-3 sticky dots/ hash marks OR when individuals wrote down the exact same location/ strategy multiple times, it was noted as "high priority" in the spreadsheet cataloging the input (see Appendices 1-2). Additionally, the surveys resulted in a number of key themes emerging about what people felt were the greatest needs for themselves and their families, and where walking and bicycling could be improved in their communities. This is a summary of the key themes that emerged, in the opinion of the consultant team, after reviewing all the input received.



Infrastructure Improvements by Geographic Location

## Clearlake

- The greatest number of people indicated that a roundabout was desired at Dam Road where the Walmart is located.
- Pedestrian-activated crossing light desired at: Olympic across from Post Office, near all schools, along Highway 53, and at Austin Park across Lakeshore from the bathrooms to the park and playground.
- Rapid flashing beacon desired at Austin Park.

- Multiple locations for potential bulb-outs listed at specific intersections (see Appendix B.)
- Signage and other safety improvements are needed to address limited sight distance at blind curves (vertical & horizontal), especially at Lakeshore Drive and Colusa.
- Both traditional and creative sidewalks are desired nearly everywhere in Clearlake, with a particular emphasis on: accessing parks (Austin, Highland and Redbud Parks), schools, along Lakeshore Drive, on Rumsey to Olympic to access the senior center, along Highways 53 and 29, and in the Avenues (40<sup>th</sup> Street, 32<sup>nd</sup> Street and 18<sup>th</sup> Avenue.)
- Bike lanes are desired throughout Clearlake on arterials and collector streets.
- Street sweeping of bike lanes and shoulders desired throughout Clearlake.
- Three routes are recommended for improvements to create a bike route loop: Burns Valley Road, Lakeshore Drive, and Old Highway 53.
- Bike boulevards are a preference in residential neighborhoods, and could be demarcated during road maintenance and improvements.
- A colorized shoulder is desired along old Highway 53, Lakeshore Drive, Olympic, Highway 20, and Highway 29 (especially "Glasgow grade".)
- Bike parking is desired at Highlands Park, Austin Park and City Hall.
- Bike repair stations are desired at Austin Park (where there is a BMX park/ skate park) and, to a lesser degree, at the Burns Valley Strip Mall near the Safeway store.
- A bike share program is desired for lakefront areas.

## **Lucerne/ North Shore Communities**

- The Bridge Arbor Road/Rodman Slough Bridge proposed widening project was identified by numerous individuals as their number one priority for active transportation improvements. This would include an access bridge below the confluence for the wet months, biking/hiking on levees with easements from Robinson Rancheria and rice farmers, and other coordination amongst smaller private property owners.
- Safety improvements were requested for "Deadman's Curve" (at Hillside & SR 20) to address inadequate sight distance at the intersection. Bike lanes desired on 13<sup>th</sup> Avenue in Lucerne.
- A bicycle repair station is desired near the college in Lucerne.
- "Paper subdivisions" in Lucerne and Clearlake Oaks were noted as roads that could be alternate routes to Highway 20 for cyclists.
- Desire for increase in number of traffic stops or signals on Highway 20 to discourage truck traffic and direct trucks to Highway 29 instead.
- Opportunities for recreational use: trail easements from Paradise Cove west of Clearlake Oaks to Mendocino National Forest, High Valley Road north from Clearlake Oaks for mountain bikes, Soda Bay Road and Point Lakeview Road.

## **Lakeport/ North of Lakeport**

- Desire for signage on 11<sup>th</sup> to watch for pedestrians and cyclists.
- Plentiful interest in sidewalks, colorized shoulders and other pedestrian improvements in the following areas: 11<sup>th</sup> Street, on Martin Street from fairgrounds to downtown, Bevins, filling gaps on Main Street and High Street, near Mendocino College (College to Main Street along Parallel Road), all along Lakeshore Drive, Park, Hartley Road, and completing sidewalks to schools.
- Bike path between Lakeport and Kelseyville garnered lots of interest.
- The Bridge Arbor connection (north of Lakeport to north shore) was well-supported in Lakeport also.
- Recreational trail opportunities exist along levees and Rodman Slough.
- Bike route desired linking Scotts Valley Road, Highways 29 and 20, and Hendricks Road popular but dangerous for cyclists. See Appendices 1-3 for additional detail.
- Roundabout at the intersection of Lakeport Blvd and South Main.
- Street lights noted as a need on Lakeshore Drive.
- Crosswalks needed along 11<sup>th</sup> Street, High Street and Lakeshore Blvd.
- Interest was expressed in support of a bike share program for downtown Lakeport.
- Safe Routes to Schools improvements strongly desired by residents.

### Middletown

- Significant interest in continuing the momentum from the Middletown Multiuse Path by continuing path and traffic calming into downtown on Highway 29.
- Need for traffic calming on Central Park and Santa Clara possible traffic circle location.
- Interest in a gravel path for pedestrians and equestrians along Barnes, Santa Clara and Central Park to link to the horse arena many children use this route both walking and on horseback.
- Raised crosswalk at new school off of Sunset, Park and School streets.
- Signal timing concerns exist where traffic backs up at Highway 29 and Wardlaw (linked to arrival/ dismissal times for school and parent drop-off)
- Interest in a path from Middletown to Hidden Valley Lakes.

## **Other Lake County Communities**

- Kelseyville Need pedestrian improvements to schools on Live Oak and to nearby park, where
  many children walk and cross Highway 29, as well as safer crossing at Bell Hill Road and
  accompanying signage. There are maintenance needs on Gross Road (which connects to Live Oak.)
- Multiple people noted that there is a great need for a bike lane on Bottle Rock Road in Cobb.
- Multiple people desired a bike route on Sulphur Bank Road.
- Traffic calming desired in the Soda Bay area.

## **Regional/ County-wide Infrastructure Improvements**

- Plentiful interest in a separated bike/ pedestrian trail that circumnavigates the lake.
- Wide, bright fog lines are needed throughout the County for safety of all roadway users.
- Improved infrastructure around schools is a significant interest County-wide.
- Wayfinding signage desired for entire County to indicate walking and biking routes, places of interest, parks.
- Plentiful interest in having mileage for trails/ paths/ routes marked or indicated so those who are using a trail to meet their physical health goals can gauge the distance traveled.
- Cycle tracks that are painted/ colorized in a contrasting color (green or red) are desired in towns throughout the County.
- Bus shelters and benches are desired throughout the County, particularly in locations where nothing is currently available rural locations, Clearlake Oaks, where seniors are frequently using transit, at colleges and shopping centers.
- Interest in "gateway" designs that slow traffic and delineate communities.
- Multiple people indicated that maintenance of roadways and shoulders is a key concern, and that shoulders should be maintained and paved like the roadway. Also, the presence of ditches immediately next to the roadway is a hazard.

## Non-infrastructure Key Themes

- County-wide, bicycle and pedestrian safety campaigns were frequently cited as a need for both youth and adults.
- Youth safety equipment and riding skills desired County-wide.
- Land use and planning for development that accommodates all modes of transportation are key themes County-wide.
- Plentiful interest and commitment in supporting a Safe Routes to Schools program in Lakeport particularly at Giselman.
- Code enforcement/ law enforcement needs frequently identified people indicated that there were loose dogs that prevented them from biking/ walking (especially in the area from Lakeport north) and that they had public safety and crime-related fears.
- Safety campaigns and signage would be helpful paired at highway entrances.
- Enhanced enforcement desired throughout the County, but with an emphasis on schools (Pomo Elementary and Burns Valley School specially noted) as well as areas of Clearlake such as 35<sup>th</sup> Avenue and Phillips Avenue.

Access to lakeside beaches in Clearlake is likely not only an infrastructure need – this may require political leadership and partnerships with local landowners and businesses to achieve.

## 5) CONCLUSION

More than 200 individuals provided input about their active transportation needs as part of this public outreach effort. Workshops were attended by residents and stakeholders from throughout the County, including City Councilmembers, County Supervisors, staff from public agencies, students (both college and high school), Konocti Regional Trails representatives, Chamber of Commerce members, and seniors.

The information contained in this report is intended to inform the Lake County Active Transportation Plan. Lake APC staff will use the public's priorities, along with criteria that address feasibility, cost-to-benefit ratio, and other important factors, to prioritize active transportation projects.



## <u>Challenges and Opportunities for Future Outreach</u>

The consultant team's contract began almost immediately after devastating fires in Lake County, which destroyed many people's homes, livelihoods, and regular methods of communication. It was very challenging to know how to reach out to residents of the highly-impacted areas. Nonetheless, the team decided it was important not to leave these communities out and hosted a workshop in Middletown, one of the most severely impacted communities, and Middletown Area Town Hall (MATH) representatives gave plentiful input. In the future, a MATH meeting could be an appropriate venue for reaching out to the Middletown community.

In the future, focusing on going to events that draw Latino families and tabling with Spanish surveys, or asking community members to inquire about the priorities of Spanish-speaking families and compile the information could be a more effective approach. La Voz was an excellent local resource with broad reach in Lake County amongst Latinos, and could be very helpful to Lake APC as a partner in the future.

For future outreach efforts, ensuring that workshop locations are centrally located and highly accessible to pedestrians and transit routes would be very helpful. Also, the use of Senior Centers may be confusing to younger residents, who may have construed the events as something for seniors only. In the future, attending local meetings or large events that draw a crowd, including local government meetings, could be an effective way to reach Lake County residents.

## **Appendices**

- A. Map Comments from Workshops,
- B. Strategy Poster Comments from workshops and meetings (including feedback received by Lake APC staff during workshops and a November 17, 2015 meeting in Clearlake)
- C. Survey Data,
- D. Survey in English and Spanish (paper version electronic version was the same but formatted differently)
- E. Strategy Posters (shown here in a small format these were printed poster-size for workshops and meetings)

## Appendix A

## **Map Comments from Lake Active Transportation Plan Workshops**

## **Clearlake Workshop**

- Redbud Park (just south of Lakeshore Drive where it turns east) open the beaches so people can walk along whole length
- Highway 53 and 29 Need colorized shoulders and ped facilities as there are a lot of pedestrians from the schools
- Need a roundabout at Dam Road where the Walmart is located
- Need better pedestrian crossings of Highway 53. A lot of people dash across highway now.
- Burns Valley would be a good country road cycling alternative
- Path or bike lane on Rumsey back to Olympic would be great for seniors to walk on from the senior center
- Colusa Street (off Lakeshore) there is a blind hill and need a warning sign with logo/image
- Need speed bumps on Arrowhead Road!
- Red shoulder on Highway 20!
- Pomo Elementary not shown on the map
  - o Needs a bike lane parallel to Pomo as it is too dangerous
- There is a public horse arena in Middletown west of Santa Clara

## **Lucerne Workshop**

- Upper Lake area
  - Number 1 priority Bridge Arbor Road for a bicycle/ped facility [two checks next to this]
  - Widen Rodman Slough Bridge a lot of people cross the road just west of the existing bridge. Work here with the Buddhists to make a pedestrian connection towards Nice.
  - o Need a bridge below the confluence. But it is dry 5 months of the year.
  - Biking/hiking on levees + need easements from Robinson Rancheria, rice farmers and small amount of property easements
- Lakeport and north
  - o There are many loose dogs along the Westlake area...code enforcement issue
  - Scotts Valley Road from Blue Lakes to Lakeport is a big road cycling route but it is very dangerous
- Clearlake area
  - Sulphur Bank Road northeast of Clear Lake is a poor quality road and is a deterrent to cycling
  - o Ride route 10 then route 11 in Clearlake just for the experience [are these KRT routes?]

## **North Shore**

- Paradise Cove west of Clearlake Oaks...across is Paradise Ranch. There could be trail easements from here into Mendocino National Forest
- High Valley Road from Clearlake Oaks north would be great to advertise for mountain bikes
- On Highway 20 Deadman's Curve where Hillside meets the 20 is very dangerous and has low visibility
- There is a lot of walking along Highway 20 between Glenhaven and downtown Clearlake Oaks. People walk on the rock guardwall.
- Need a walking loop in Clearlake Oaks from the school to park and back. Use Mountain
   View paper subdivision and make improvements on High Valley.
- Need traffic control on Highway 20 like traffic stops or signals to discourage truck traffic and encourage the truck traffic on Highway 29 instead
- Acknowledge Bartlett Springs to High Valley road could be an escape route/ alternative route if Highway 20 closed.
- Focus on trails around communities.
- Paper subdivisions in Clearlake Oaks and Lucerne these roads could be alternative routes to Highway 20. County should accept these road right-of-ways into their system so the roads can serve as trails and alternative routes.

## Soda Bay area

- Speeds too high along Soda Bay Road. Need traffic calming.
- Point Lakeview Road (219) east of Clearlake Riviera has a lot of cyclists and great views but needs a bike lane to be safer to cyclists. Also Soda Bay road.

## **Lakeport Workshop**

- School area in north Lakeport
  - SRTS project at Giselman as sidewalks are not complete and this is the main route to the schools in Lakeport (received 4 dot votes)
  - Hartley Road needs pedestrian improvements
  - Lakeshore Drive just east of the schools has a road repair project planned with the addition of 4ft pedestrian path
- Near Mendocino College
  - o Priority for ped improvements Mendocino College to Main Street along Parallel Road
  - Need crosswalks improved at intersections of 29, 175, Parallel and 503/Soda Bay Road
- North Lakeport to Upper Lake
  - Bridge Arbor connectivity for bike/ped (received 2 dot votes)
  - o Also recreational trails along levee, Rodman Slough
  - East of Rodman Slough the roadway falls off the shoulder and into ditch not good for hikes
  - Need sidewalks and bike lanes all the way down Lakeshore Drive

- o Need sidewalks and bike lanes on Park
- Hill Road used a lot by recreation walkers/bikers
- Lakeshore Drive needs better maintenance of existing bike lanes, especially on the west
   side
- Need street lights on Lakeshore Drive

### Kelseyville

- Live Oak and Highway 29 need pedestrian improvements on Live Oak to the schools. A
  lot of kids walk here and cross the highway.
- Peds and cyclists cross over Highway 29 at Bell Hill Road which can be dangerous. Need signage?
- o A park is also located near the schools shown on the map
- o Gross Road (connecting Live Oak and ) needs to be better maintained
- Other locations for improvements
  - o Bike lane needed asap on Bottle Rock Road in Cobb (received two dot votes)
  - Scotts Valley needs bike lanes
  - Sulphur Bank Road would be a great ride to develop into a bike route (received two dot votes)
  - o Narrow shoulder on Soda Bay Road around Little Borax Lake
  - Highway 20 make sure to pave driving lanes and shoulder at the same time during repaving and maintenance
  - Traffic signals need loops to detect bikes at Highland Springs
  - o Why are sidewalks being taken out at Highway 29 and Highland Springs?

## **Middletown Workshop**

- Prioritize trail, bicycle connectivity around entire lake
- Gigi's KRT priorities by region
- Now that the Middletown Multiuse Path has been funded from the Rancheria, next priority should be a path and traffic calming from the end of the path into downtown on Highway 29
- Traffic calming needed on Central Park and Santa Clara as people speed through here
  - Could include a traffic circle at Santa Clara and Lake
  - Also could include a gravel path for walking and horse along Barnes and down along Santa Clara and Central Park to the horse arena. Many kids ride horses from north of town near the school down to the arena.
- Ensure the 6ft fence along Big Canyon is not rebuilt during the fire recovery. This fence blocked visibility near the school.
- Would be great to have an alternative to the highway connecting Barnes to Santa Clara
- There should be a raised crosswalk at the new school (off of Sunset, Park and School streets)
- There are signal traffic issues as traffic backs up at 29 and Wardlaw and perhaps need improved arrival and dismissal area at the school

# List of Projects by Jurisdiction

Proposed Bikeways for the City of Lakeport					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
11th Street	City Limits	North Main Street	0.89	II	Н
20th Street	Alden Ave	North High Street	0.66	II	Н
Lakeport Blvd	Parallel Drive	South Main Street	0.57	II	Н
Martin Street	City Limits	South Main Street	0.80	II	Н
North High Street	Clear Lake Ave	Eleventh Street	0.07	II	Н
Parallel Drive	Hwy 175	Lakeport Blvd	1.28	II	Н
South Main Street	Lakeport Blvd	First Street	0.53	II	Н
South Main Street	Lakeport Blvd/K St	City Limits	0.75	II	Н
6th Street	Roscoe Street	Spurr Street	0.14	III	L
Alden Ave	11th Street	20th Street	0.51	III	L
Bevins Street	Martin Street	Lakeport Blvd	0.48	III	Н
C Street	Main Street	Esplanade Street	0.05	III	М
Central Park Ave	11th Street	Spurr Street	0.27	III	L
Compton/Russell	Spurr Street	Martin Street	0.36	III	L
Craig Ave	Parallel Drive	City Limits	0.30	III	L
Esplanade Street	C Street	K Street	0.33	III	М
Forbes Street	Martin Street	11th Street	0.59	III	Н
Giselman Street	Lakeshore Blvd	Lange Street	0.24	III	Н
Hartley Road	20th Street	City Limits	0.50	III	М
K Street	South Main Street	Esplanade Street	0.10	III	М
Lange Street	Lakeshore Blvd	Forest Drive	0.15	III	Н
Mellor Drive	11th Street	20th Street	0.50	III	L
North Main Street	First Street	Clear Lake Ave	0.53	III	Н
Parallel Drive	Martin Street	Lakeport Blvd	0.64	III	Н
Pool Street	Tenth Street	Eleventh Street	0.05	III	Н
Roscoe Street	Sixth Street	Central Park Ave	0.15	III	L
South Smith Street	Martin Street	End	0.21	III	L
Spurr Street	Berry Street	Central Park Ave	0.20	III	L
Tenth Street	Pool Street	North Main Street	0.35	III	Н
Westside Park Road	Parallel Drive	Fenway Street	0.44	111	Н

Proposed Sidewalks for the City of Lakeport					
Roadway/Corridor	Begin Point	End Point			
1st Street	Main St	High St			
Fairview Way	Hillcrest Dr	Green St			
Forbes	1st St	Martin			
Forest Dr	Hillcrest Dr	Loch Dr			
Giselman St	Robles Dr	Lange St			
High	1st St	Martin			
Hillcrest	Terrace Dr	Loch Dr			
Martin	Bevens	Brush			
Sayre	Begin Point	Giselman St			
Terrace	Hillcrest Dr	Forest Dr			

	Proposed Bikeways for the City of Clearlake				
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Austin Ave	Lakeshore Drive	Old Hwy 53	1.00	II	Н
Burns Valley Road	Bowers Ave	Olympic Drive	0.25	II	М
Country Club Drive	Sulphur Bank Road	Lakeshore Drive	0.27	II	L
Dam Road	Lake Street	SR 53	0.56	II	Н
Dam Road Extension	Dam Road	18th Ave	0.52	II	М
Lakeshore Drive	Olympic Drive	City Limits	3.18	II	L
Olympic Drive	Lakeshore Drive	Pine Street	0.23	II	Н
Phillips Ave	40th Ave	18th Ave	1.00	II	Н
Pine Street	Olympic Drive	Austin Road	0.12	II	М
40th Ave	SR 53	Phillips Ave	0.42	III	Н
Lakeshore Drive	Olympic Drive	SR 53	1.87	III	М
Mullen Ave	Austin Ave	Lakeshore Drive	0.59	III	L
Sulphur Bank Road	City Limits	Country Club Drive	1.93	III	L

Proposed Sidewalks for the City of Clearlake				
Roadway/Corridor	Begin Point	End Point		
18th Ave	SR 53	Boyles		
Arrowhead	Toyon	Ciwa		
Austin	Cottonwood	Redwood		
Boyles	18th Ave	29th Ave		
Division	Lakeshore	Pine		
Huntington	Lakeshore	Arrowhead		
Olive	Austin	Walnut		
Pomo	Nanake	Arrowhead		
Walnut	Pine	Madrone		

Proposed Bikeways for the Shoreline Communities					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Hwy 20	Sulphur Bank Rd	Nice Lucerne Cutoff	17.34	ш	Н
HWY 20	(Clearlake Oaks)	Roundabout	17.54	11	П

Proposed Bikeways for Clearlake Oaks					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
High Valley Road	Mendocino Nat'l Forest	Foothill Blvd	4.25	Ш	L
Keys Blvd	Hwy 20	End	1.08	III	М
Konocti View Drive	Lakeland Street	Keys Blvd	0.11	III	М
Lake Street	Hwy 20	Lakeland Street	0.26	III	М
Lakeland Street	Lake Street	Konocti View Drive	0.08	III	М

Proposed Sidewalks for Clearlake Oaks					
Roadway/Corridor	Begin Point End Point				
State Route 20	<mark>Shaul Road</mark>	Butler Ave			
State Route 20	Keys Blvd	Foothill Blvd			
Foothill Blvd	Hwy 20	Oak Street			
New Alignment	Hwy 20	1st Street			

Proposed Bikeways for Cobb					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Hwy 175	Emerford Rd	Snead Drive	0.09	I	М
Bottle Rock Rd	Hwy 29	Hwy 175	10.79	III	L
Casentini Dr	Snead Dr	Harrington Flat Rd	0.29	III	М
Emerford Rd	Hoberg Dr	Hwy 175	0.39	III	М
Forestry Rd	Boggs Forest	Bottle Rock Rd	1.59	III	L
Glenbrook Rd	Bottle Rock Rd/Cold Water Creek Rd	Bottle Rock Rd	4.88	III	L
Harrington Flat Rd	Bottle Rock Road	Casentini Drive	5.16	III	L
Harrington Flat Rd	Casentini Drive	Hwy 175	0.15	III	М
Hoberg Dr	Summit Blvd	Emerford Road	0.56	III	М
Hwy 175	Loch Lomond Rd	Forestry Road	2.04	III	М
Loch Lomond Rd	Hwy 175	Siegler Springs N Rd	2.99	III	L
Red Hills Rd	Hwy 175	Hwy 29	2.08	III	L
Rockys Rd	Harrington Flat Rd	Hwy 175	1.73	III	L
Seigler Springs N Rd	Siegler Canyon Rd	Red Hills Road	5.13	III	L
Snead Dr	Hwy 175	Casentini Drive	0.33	III	М
Sulphur Creek Rd	Bottle Rock Rd	Harrington Flat Rd	1.21	III	L
Summit Blvd	Hwy 175	Hoberg Dr	0.38	III	М

	Proposed Bikeways for Kelseyville				
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
East Highland Springs Rd	Adobe Creek Rd	Highland Springs Rd	2.31	I	L
Gross Cutoff	Kelsey Creek Dr	Live Oak Dr	0.24	I	М
Gaddy Ln	Gunn St/Loasa Rd	State St	0.58	П	Н
Gaddy Ln	State St	Soda Bay Rd	2.11	П	М
Highland Springs Rd	Bell Hill Rd	Big Valley Rd	3.58	П	М
Hwy 281	Soda Bay Rd/Konocti Bay Rd	Hwy 29	3.02	II	L
Main St	Merritt Rd/Gaddy Ln	State St	0.81	П	Н
Main St	State St	Konocti Rd	0.18	П	Н
Merritt Rd	Big Valley Rd	Gunn St/Loasa Rd	0.19	П	М
Park Dr	Soda Bay Rd	Lakeside Park	1.08	П	М
Soda Bay Rd	Big Valley Rd	Clear Lake State Park	5.11	П	Н
Soda Bay Rd	South Main St	Big Valley Rd	1.11	П	Н
3rd St	Church St	Gard St	0.14	III	М
Adobe Creek Rd	Bell Hill Rd	E Highland Springs Rd	1.45	III	М
Bell Hill Rd	Highland Springs Rd	Main St	4.03	III	М
Big Valley Rd	Soda Bay Rd	Main St	4.25	III	М
California Packing Rd	Finley East Rd	Soda Bay Rd	0.50	III	М
Church St	Third St	Main St	0.23	III	М
Clark Dr	Gaddy Ln	Soda Bay Rd	2.06	III	М
Cole Creek Rd	Bottle Rock Rd	Live Oak Drive	0.60	III	М
Finley East Rd	Big Valley Rd	California Packing Rd	1.25	III	М
Gard St	Gunn St	Third St	0.26	III	М
Gunn St	Main St	Gard St	0.10	III	М
Highland Springs Rd	Bell Hill Rd	County Line	6.76	III	L
Hwy 29	Parallel Dr/Hwy 175	Bottle Rock Rd	7.83	III	L
Kelsey Creek Dr	Staheli Dr	Wight Way	1.11	III	М
Konocti Rd	Konocti Rd	Konocti Park (Parking Lot)	3.35	III	М
Live Oak Dr	Cole Creek Rd	Main St	2.64	III	М
Merritt Rd	Hwy 29	Big Valley Rd	0.41	III	L
Staheli Dr	Bell Hill Rd	Kelsey Creek Dr	1.04	III	М
Wight Way	Kelsey Creek Dr	Adobe Creek Rd	2.89	III	М

Proposed Sidewalks for Kelseyville					
Roadway/Corridor Begin Point End Point					
Konocti	Cole Creek Bridge	Oak Hills Ln			

Proposed Bikeways for Lakeport North					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
North Lakeport	Lakeshore Blvd	Nice-Lucerne Cutoff	1.43	I	М
Hill Road	Scotts Valley Road	Hill Road East	0.27	П	L
Lakeshore Blvd	0.4 mi N. of Park Way	Nice-Lucerne Cutoff	3.16	П	Н
Martin Street	Riggs Road	City Limits	1.40	П	М
Nice-Lucerne Cutoff	Westlake Road	Nice-Lucerne Cutoff (Abandoned)	1.61	II	М
Riggs Road	Martin Street	Scotts Creek Road	1.02	П	М
Scotts Valley Road	Hill Road	Hwy 29/11th Street	0.49	П	М
South Main Street	Soda Bay Road	City Limits	0.49	П	Н
Ackley Road	Hwy 29	Mathews Road	0.86	III	L
Hill Road East	Hill Road (South)	Hill Road (North)	0.13	III	М
Mathews Road	Ackley Road	Highland Springs Road	0.74	III	L
Park Way	Hill Road East	Lakeshore Blvd	0.97	III	М
Scotts Creek Road	Riggs Road	End	3.11	III	L
Scotts Valley Road	Hill Road	Hwy 20	10.20	III	L
Shady Lane	Hartley Road (through cemetery)	Hill Road East	0.84	III	М

Proposed Bikeways for Lower Lake					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Lake Street	Cache Creek/Dam Road	Main Street	1.17	III	М
Big Bear Road	Winchester Street	Copsey Creek Way	0.60	III	М
Bonham Road	Morgan Valley Road	Quarterhorse Lane	0.34	III	М
Copsey Creek Way	Big Bear Road	Quarterhorse Lane	0.06	III	М
Main Street	Hwy 29/53	Lake Street	0.16	III	Н
Mill Street	Main Street	Winchester Street	0.13	III	М
Morgan Valley Road	Bonham Road	County Line	12.93	III	L
Morgan Valley Road	Lake Street	Bonham Road	1.08	III	М
Perini Road	Big Canyon Road	Siegler Canyon Road	5.20	III	L
Quarterhorse Lane	Copsey Creek Way	Bonham Road	0.17	III	М
Second Street	Lake Street	Mill Street	0.17	III	М
Siegler Canyon Road	Loch Lomond Road	Hwy 29	5.02	III	L
Winchester Street	Mill Street	End	0.30	III	М

Proposed Sidewalks for Lower Lake					
Roadway/Corridor Begin Point End Point					
Lake St	Main St	Lower Lake Elementary			

Proposed Bikeways for Lucerne					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
13th (Castle Drive)	Hwy 20	Country Club Drive	0.21	П	Н
Country Club	Foothill Drive	Hwy 20	1.17	III	М
Foothill	Country Club Drive	Hwy 20	0.53	III	М

Proposed Sidewalks for Lucerne				
Roadway/Corridor	Begin Point	End Point		
9th Ave	SR 20	Country Club		
10th Ave	SR 20	Country Club		
14th Ave	SR 20	Country Club		
15th Ave	SR 20	Country Club		
16th Ave	SR 20	Country Club		
17th Ave	SR 20	Country Club		
Country Club	3rd Ave	9th Ave		

Proposed Bikeways for Middletown					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Hwy 175	Dry Creek Cutoff	Hwy 29	1.47	I	М
Hwy 29	Hartmann Road	Young Street	4.00	1/11	Н
Hwy 29	Perry's Market	Central Park Road	0.43	II	Н
Hwy 29	Rancheria Road	Napa County Line	4.14	II	L
St. Helena Creek Rd.	Wardlaw Street	Hwy 29	0.27	1	L
Barnes Street	Hwy 175	Wardlaw Street	0.17	III	М
Big Canyon Road	Wardlaw Street	Siegler Canyon Road	12.66	III	L
Butts Canyon Road	Hwy 29	County Line	9.76	III	L
Central Park Road	Hwy 29	Santa Clara Road	0.25	III	М
Dry Creek Cutoff	Hwy 29	Hwy 175	1.85	III	М
Harbin Springs Road	Big Canyon Road	End	3.29	III	L
Oat Hill Road	Butts Canyon Road	County Line	2.80	III	L
Pine Street	Central Park Road	Stewart Street	0.25	III	М
Santa Clara Road	Central Park Road	Hwy 175	0.54	III	М
Stewart Street	Bush Street	Hwy 175	0.43	III	М
Wardlaw Street	Big Canyon Road/ Barnes Street	St Helena Creek Road	0.35	III	L

Proposed Sidewalks for Middletown					
Roadway/Corridor Begin Point End Point					
Coyote Valley Road	Coyote Valley Elementary School				
Mountain Meadow N Mountain Meadow S Hartmann					

Proposed Bikeways for Nice					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Nice-Lucerne Cutoff (Abandoned)	Nice Lucerne Cutoff	Lakeshore Blvd (Nice)	0.44	ı	Н
Lakeshore Blvd	Nice-Lucerne Cutoff (Abandoned)	Lakeshore Blvd (Nice)	0.99	П	М
Lakeshore Blvd (Nice)	Hwy 20	Lakeshore Blvd Extension	1.45	III	Н

Proposed Bikeways for the Rivieras					
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Point Lakeview Road	Hwy 281	Hwy 29	6.89	II	М
Soda Bay Road	Clear Lake State Park	Hwy 281	7.49	II	М
Fairway Drive	Hwy 281	Point Lakeview Road	1.18	III	М
Konocti Bay Road	Soda Bay Road	Point Lakeview Road	1.16	III	М

Proposed Sidewalks for the Rivieras				
Roadway/Corridor	Begin Point	End Point		
Bel Air	All	All		
Del Monte	All	All		
Fairway	Larkspur	Bel Air		
Monte Cristo	All	All		
Monterey	All	All		
Sierra	All	All		
Sunset Ridge	Pebble Beach Way	Fairway		

	Proposed Bike	ways for the Upper Lake			
Roadway/Corridor	Begin Point	End Point	Length	Class	Priority
Bridge Arbor Bikeway (Alt #1)	Hwy 20/Main Street	Bridge Arbor Road	1.16	1	Н
Bridge Arbor Bikeway (Alt #2)	Hwy 20/Main Street	Bridge Arbor Road	1.57	1	М
Bridge Arbor Road	Westlake Road	End of Bridge Arbor Road	0.74	II	Н
Clover Drive	Middle Creek Road	Elk Mountain Road	0.05	Ш	М
Clover Valley Road	First Street	Second Street	0.10	III	М
Elk Mountain Road	Middle Creek Road	Rancheria Road	0.82	III	L
Elk Mountain Road	Rancheria Road	Middle Creek Camp	6.86	III	L
Main Street	Hwy 20	Washington Street	0.05	III	М
Middle Creek Road	Second Street	Clover Drive	0.37	III	М
Old Lucerne Road	First Street	Hwy 20	0.69	III	М
Reclamation Area	Hwy 20	Reclamation Road	1.44	III	М
Reclamation Road	Hwy 20	Nice-Lucerne Cutoff	3.00	III	М
Second Street	Washington Street	Clover Drive	0.36	III	М
Upper Lake-Lucerne Rd	Old Lucerne Road	Reclamation Road	1.37	III	М
Washington Street	Main Street	Second Street	0.26	III	М
Westlake Road	Nice-Lucerne Cutoff	Bridge Arbor Road	1.45	III	Н

Proposed Sidewalks for Upper Lake					
Roadway/Corridor Begin Point End Point					
1st St	Government St	176 feet W of Clover Valley Rd			
2nd St	Main St	324 feet W of Clover Valley Rd			
Government St	Melody Ln	1st St			

## Appendix D: Weighting System

<b>Project Attribute</b>	0 Points	1 Point	2 Points	3 Points
High volume of bike/peds	<12 per day	6 - 10 at peak hour	11 -50 at peak hour	50+ at peak hour
High volume of traffic	0 - 200	201 - 2,000	2,001 - 8,000	>8,000
High speed corridor	0 -25 mph	26 - 40 mph	41 - 55 mph	>55 mph
Accident history	0	reported injury	severe injury	fatality
Close to schools	2+ miles	2 - 1 miles	1 - 0.5 miles	<0.5 miles
Close to transit	2+ miles	2 - 1 miles	1 - 0.5 miles	<0.5 miles
Bike improvement	Class III	Class II	Class II with Amenities	Class I or IV
Ped improvement	0	Striping, ADA	Safety Countermeasures	<b>Grade Separation</b>
Close to Senior Center	2+ miles	2 - 1 miles	1 - 0.5 miles	<0.5 miles
Disadvantaged Community	0 Criterion	1 Criterion	2 Criteria	Severe Disadv.
Close to activity center	2+ miles	2 - 1 miles	1 - 0.5 miles	<0.5 miles
Gap closure	0	Public Input	Plan Recommendation	Leveraged Project
Public health benefit	0	Public Input	Plan Recommendation	Leveraged Project
Public support	0	Public Input	Plan Recommendation	Feasibility Study
Includes alternatives	0	Conceptual	Sketch-level	Feasibility Study
Non-infrastructure	0	<5% of Budget	School Programs	Public At-large
Planning	0	Public Input	Plan Recommendation	Feasibility Study
Leveraged Funds	0	1% - 10%	11% -33%	>33%
No alternate routes	Indirect Public Roads	Freeway-Expressway	Unimproved RoW	Public Land
Exceeds design standards	0	Aesthetic Value	Safety Value	<-Multiple Values

For the Adjusted Score, divide the weighted score by 6 to get a number between 0 and 10

- 1. Accident History over most recent 5-year period
- 2. Class II with Amenities includes end of trip bike facilities or proven safety countermeasures
- 3. Disadvantaged Community criteria established by the CTC

## Local Highway Safety Improvement Program (HSIP) Cycle 8 Call for Projects

(http://www.dot.ca.gov/hq/LocalPrograms/HSIP/apply\_nowHSIP.htm)

Announcement Date: Monday, May 9, 2016

Application Due Date: Friday, August 12, 2016

Call Size: Approx. \$150 million of HSIP funds

Number of Applications per Agency: No limit

Max. HSIP Funds per Agency: \$10 million Max. HSIP Funds per Application: \$10 million

Minimum B/C required for an application to be considered in the selection process: 3.5

On Monday, May 9, 2016, Caltrans Division of Local Assistance announced Cycle 8 Call for Projects for the Highway Safety Improvement Program (HSIP). This Call for Projects is targeted for approximately \$150 million of federal HSIP funds based on the estimated programming capacity in the FSTIP.

Agencies must submit applications to their respective <u>Caltrans District Office</u>, with attention to the District Local Assistance Engineer (DLAE). Applications are due by **Friday**, **August 12**, **2016**. Applications received or postmarked later than this deadline will not be accepted. Please also contact your DLAEs if you have any questions regarding this Call for Projects. For DLAE contact information, go to: <a href="http://www.dot.ca.gov/hq/LocalPrograms/dlae.htm">http://www.dot.ca.gov/hq/LocalPrograms/dlae.htm</a>

For program guidelines, application form and other useful documents, please follow the link on top.

## Cycle 8 specifics:

❖ UC Berkeley TIMS website will no longer be used for the Benefit/Cost Ratio (BCR) calculation. Instead, the BCR is calculated using Excel Benefit Calculator and Section IV of the application form. Please read through **Appendix A of the application form instructions** before you start any calculation.

## **\*** Funding Set-asides:

- Set-aside for guardrail upgrades:
  - \$20 million HSIP funds are set aside for guardrail upgrades and end treatments. Note this funding setaside is for upgrades of existing guardrails, not for new guardrail installations. Bridge rail upgrades are not eligible as well. The maximum HSIP amount per agency from this set-aside is \$600,000.
- o Set-aside for crosswalk enhancements at unsignalized locations and/or pedestrian countdown heads at signalized intersections:
  - \$10 million of HSIP funds are set aside for crosswalk enhancements at unsignalized locations and/or pedestrian countdown heads at signalized intersections. The maximum HSIP amount per agency from this set-aside is \$250,000.

For a proposed project competing for the set-asides, no Benefit/Cost Ratio (BCR) calculation is required.

For either of the above two set-asides, if the total requested funding statewide exceeds the set-aside amount, ranking of the applications will be based on the number of fatality and severe injury (F+SI) crashes and the (F+SI) rate within the applicant's jurisdiction from 1/1/2011 to 12/31/2013.

- Non-infrastructure (NI) elements are not eligible to be funded due to the changes in the new Fixing America's Surface Transportation (FAST) Act.
- If an agency has one or more active HSIP (including HR3) projects that are flagged for not meeting delivery milestones, Caltrans will not accept HSIP applications from that agency unless the flags have been resolved prior to the application due date. For delivery requirements and project delivery status, please go to <a href="http://www.dot.ca.gov/hq/LocalPrograms/HSIP/delivery\_status.htm">http://www.dot.ca.gov/hq/LocalPrograms/HSIP/delivery\_status.htm</a>.

## Status of Lake County Projects: As of April 1, 2016

PSR (Project Study Report) Projects												
#	County	Route	PM Back	PM Ahead	Program	Project Location	Type of Work	Project Cost (millions)	Status of Project	PSR Target Date		
1	LAKE         20         5.84         5.84           Project Number OF490k         110 Bridge F           Jaime Matteoli (Project Mgr)		110 Bridge Rehab	on Route 20 three miles west of Upper Lake	Bridge replacement	TBD	on schedule	June 2016				
2	LAKE 29 9.00 20.70 Project Number OE730K  J. Matteoli		010 Safety	on Route 29 between Middletown and Lower Lake	MBGR, widening and truck climbing lane	TBD	on schedule	June 2016				
3	J. Matteoli		010 Safety	near Lower Lake, .85 mi N of Spruce Grove Rd-S to .52 mi S of Hofacker Ln		TBD	on schedule	June 2016				
SR Co	R Complete & Not Yet Programmed (for Design)											
#	County	Route	PM Back	PM Ahead	Program	Project Location	Type of Work	Project Cost (millions)	Status of Project	Estimated Completion Date		
4	LAKE var var var Project Number OE080K  J. Matteoli		112 Bridge Rail replacement	bridges on 20, 29 & 175	Bridge rail replacement & upgrade - 5 bridges	\$4.500	PSR 4-21-15, 2016 SHOPP candidate	TBD				
5	LAKE var var var Project Number OE850K  J. Matteoli		015 Safety	various on Rte 20, 29, 175	MBGR, widening & rumblestrips	\$3.500	PSR 6-19-15, 2016 SHOPP candidate	TBD				
roject	s Progra	mmed	(in De	esign)								
#	County	Route	PM Back	PM Ahead	Program	Project Location	Type of Work	Project Cost (millions)	Status of Project	Estimated Completion Date Start of Work Date		
6	-	LAKE 20 1.0 46.3  Project Number 42780  J. Matteoli  2014 SHOPP 151 Roadway		various locations Rte 20, 29 & 53	culvert rehabilitation	\$3.493	on schedule	Nov 2019 Start Work: May 2018 RTL: Feb 2018				
7	Project Number ()B12()		2012 SHOPP 361 Mandates	from Lucerne area east to Route 20/53	upgrade 55 curb ramps & sidewalks	\$2.500	on schedule	Aug 2018 Start Work: Aug 2016 RTL: May 2016				
8	J. Matteoli Safety		2014 SHOPP 010 Safety	intersection of SR 20/53	intersection improvement	\$6.160	on schedule	RTL: Feb 2018				
9	LAKE         29         0.2         0.2           Project Number 38560           J. Matteoli		119 Bridge Prevent Mt	St Helena Cr Bridge	Bridge scour-repair	\$.300	Awarded 1-21-16 to Wylotti Construction	Dec 2016 Start Work: May 2016 RTL: May 2015				
10	J. Matteoli		2014 SHOPP 010 Safety	Hartmann Rd/Rte 29	intersection improvement	\$6.000	on schedule	RTL: Nov 2017				
11				Near Lower Lake - Lake 29 Expressway	upgrade to 4-lane expressway	\$180.000	working on Env doc for complete project length	RTL: 2018				
12	Project Num	LAKE         29         34.17         34.5           Project Number OE640         2014 SHOPP 010           J. Matteoli         Safety		Cruikshank Rd/Rte 29	NB left-turn pocket	\$1.000	on schedule	RTL: Aug 2017				
13	LAKE         29         41.42         41.42           Project Number OB690         2014 SHOPP 378           J. Matteoli         Mandates		ramps at Lakeport Blvd overcrossing	upgrade ped facilities to ADA compliance	\$0.450	on schedule	March 2018 Start Work: May 2017 RTL: Feb 2017					
14		LAKE         175         24         27.5           project Number 0A040         2012 SHOPP         010           J. Matteoli         Safety		near Middletown, from Putah Cr Bridge to Dry Cr Bridge	Shoulder Widening	\$14.000	on schedule	2020 Start Work: July 2018 RTL: March 2018				
Inder	Constru	ction										
#	County	Route	PM Back	PM Ahead	Program	Project Location	Type of Work	Project Cost (millions)	Status of Project	Estimated Completion		
15	J. Matteo	Project Number 0A690 2012 SHOPP 015  J. Matteoli		near Blue Lakes, 1.1 to 3.9 miles east of Lake/Men County line	install Metal Bean Guard Rail	\$2.367	100% complete	complete Nov 24, 2015				
16	Project Num	J. Matteoli Safety			intersection of Routes 20/29 near Upper Lake	20/29 roundabout	\$6.400	100% complete	complete Dec 2, 2015			
17	Project Num	Project Number 0B000  J. Matteoli  Re		2012 SHOPP 121 Roadway	from Lucerne area east to Route 20/53	Capital Preventative Maint.	\$25.215	80% complete	June 2016			
18			121 Roadway	Cruickshank Rd (Kelseyville) north to 175 S. Lkpt	Capital preventative Maint.	\$4.200	100% complete	complete Dec 2, 2015				

State Route 20 Projects
State Route 29 Projects
State Route 53 Projects
State Route 175 Projects

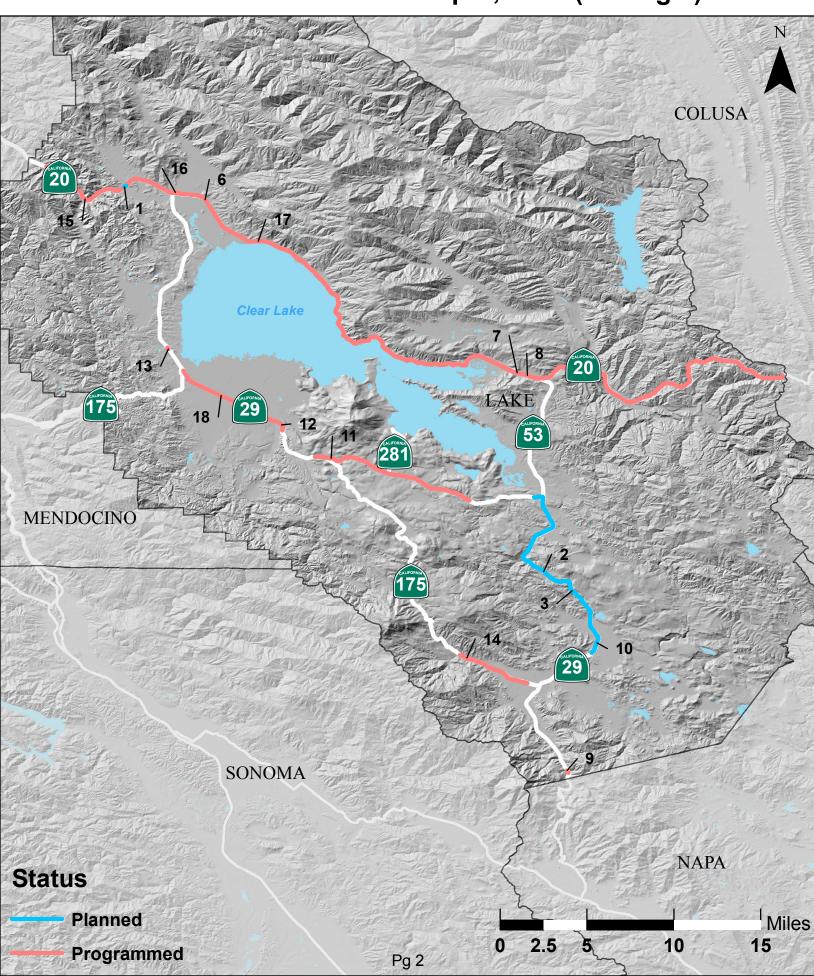
proj cost = construction & RW start work 0500 est comp date 0600 Revised since last report.

y: Reg Plng/Status/Lake/Lake Status April 1, 2016.xlsx



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## Project Locations, Lake County Status April, 2016 (See Pg 1)



# Information Packet



## LAKE COUNTY/CITY AREA PLANNING COUNCIL

Lisa Davey-Bates, Executive Director www.lakeapc.org

367 North State Street, Ukiah, CA 95482 <u>Administration:</u> Suite 204 ~ 707-234-3314 Planning: Suite 206 ~ 707-263-7799

## LAKE COUNTY/CITY AREA PLANNING COUNCIL (APC) (DRAFT) MEETING MINUTES

Wednesday, April 13, 2016

**Location**: Lakeport City Council Chambers 225 Park Street, Lakeport, California

## Present

Jim Comstock, Supervisor, County of Lake Russell Perdock, City Council, City of Clearlake Gina Fortino Dickson, Council Member, City of Clearlake Stacy Mattina, City Council Member, City of Lakeport Martin Scheel, Mayor, City of Lakeport Chuck Leonard, Member at Large Rachelle Damiata, Member at Large

### **Absent**

Jeff Smith, Supervisor, County of Lake

### Also Present

Lisa Davey-Bates, Executive Director, Admin. Staff – Lake APC
Alexis Pedrotti, Admin. Staff - Lake APC
Jesse Robertson, Planning Staff – Lake APC (Teleconference)
Rex Jackman, Caltrans District 1 Policy Advisory Committee
Jamie Mattioli, Caltrans District 1 (Teleconference)

## 1. Call to Order/Roll Call

Chairperson Scheel called the meeting to order at 9:47 am. Alexis Pedrotti called roll. Members present: Comstock, Perdock, Fortino Dickson, Mattina, Scheel, Leonard, Damiata and Jackman (PAC).

## 2. Adjourn to Policy Advisory Committee

Chairperson Scheel adjourned to the Policy Advisory Committee (PAC) at 9:48 a.m. to include Rex Jackman, Caltrans District 1, allowing him to participate as a voting member of the Lake APC.

## 3. PUBLIC EXPRESSION

None

## **CONSENT CALENDAR**

- 4. Approval of March 9, 2016 (Draft) Minutes
- 5. Approval of Resolution 15-16-13 Approving the Programming of FTA Section 5311 Non-Urbanized Program Funds for Lake Transit Authority Operating Assistance

- 6. Approval of Resolution 15-16-14 Approving the Programming of FTA Section 5311(f) Intercity Bus Program Funds for Lake Transit Authority Operating Assistance from Clearlake to Ukiah
- 7. Approval of Resolution 15-16-15 Approving the Programming of FTA Section 5311(f) Intercity Bus Program Funds for Lake Transit Authority Operating Assistance from Calistoga to Upper Lake

Director Leonard made a motion to approve the consent calendar. The motion was seconded by Director Perdock and unanimously approved.

Full Roll Call: 8 Ayes - Comstock, Fortino Dickson, Perdock, Mattina, Scheel, Leonard, Damiata and Rex Jackman (PAC); 0 Noes; 0 Abstain; 1 Absent - Smith

## **REGULAR CALENDAR**

8. Authorization of Moore & Associates to Conduct Lake Transit Authority and Lake APC's Triennial Transportation Development Act (TDA) Performance Audits for FY 2012/13-FY 2014/15

Lisa Davey-Bates included a staff report outlining the requirements and the background to the Triennial Audit process. The Triennial Performance Audit is a requirement of the Transportation Development Act (TDA). Also included in the packet was a proposal presented by Moore and Associates, the consulting firm who conducted the previous two performance audits. Lisa feels very confident in Moore and Associates and their knowledge with the triennial audit requirements.

Moore and Associates' proposal totaled \$13,000, which included providing audit services to both Lake APC and LTA. The proposal also agreed to accommodate the Lake APC's tight schedule to complete the audity by the June 30<sup>th</sup> deadline. This performance audit proposal incorporates site visits, interviews, and for an additional fee, they will also present the audit to the Board of Directors. Lisa evaluated and compared Moore and Associates proposal to Mendocino Council of Governments last audit, which totaled \$18,000 and found it to be reasonable.

Lake APC Staff recommends the use of Moore and Associates for the triennial performance audit process. However, if the Board of Directors chooses not to use Moore and Associates, APC Staff will go out for RFP. If that route is taken, staff will likely have to request an extension to complete the audit.

Director Mattina made a motion to approve Lake APC staff to work with Moore & Associates to complete the LTA and APC triennial performance audits Fiscal Years 20012 through 2015 as required for a fixed cost of \$13,000. The motion was seconded by Director Leonard and carried unanimously.

9. Approval of Final Transportation Development Act (TDA) Annual Fiscal Audit ending June 30, 2015 (Davey-Bates)

Lisa Davey-Bates presented the final annual TDA fiscal audit document that was for the period of July 1, 2014 through June 30, 2015. APC Staff was pleased to report the audit had no significant findings. The adoption of a fund balance policy was one minor finding reported in the audit. This year, Lisa was particularly happy to report that she will be presenting the proposed fund balance policy later in the agenda for recommended approval by the Board. Electronic copies were provided to the Board Members, and if they choose APC Staff would be happy to follow up with a hard copy.

Director Comstock made a motion to approve the Final Fiscal Audit for the year ended June 30, 2015 as prepared by Smith and Newell.. The motion was seconded by Director Perdock and carried unanimously.

## 10. Adoption of Lake APC's Procurement Policies and Procedures Manual (Davey-Bates)

A few years ago, the Lake APC underwent a Caltrans Pre-Award Audit, where it was determined by the Division of Audits and Investigations that the Lake APC was lacking a Procurement Policies and Procedures manual. Since the completion of the Caltrans Audit, this document has been work in progress. Board Members recalled reports from Lisa Davey-Bates regarding the intensive work being put forth to develop a universal RCTF guidebook, which provided a procurement policies and procedures template. The APC determined it to be worthwhile to wait for the completion of this document before moving forward with the development of the Lake APC's procurement policies.

In July of 2015, the RCTF finalized the guidebook and provided it to all regional agencies. In large part, the document being presented by APC Staff is based on the RCTF template. Lisa noted the one main change to the Lake APC's document was the adjustment to the dollar amounts for the procurement process. The RTPA Guidebook recommended a \$5,000 limit to initiate the formal procurement process, which seemed too low for the Lake APC. Lisa felt the low limit would not be cost effective and require a tremendous amount of staff time. She reviewed Federal and State Regulations, and also the Caltrans Regional Planning Handbook for guidance on setting the limits proposed in the Lake APC's manual.

Lisa noted she met with the Executive Committee earlier in the day, and discussed the proposed Procurement Policies and Procedures manual in detail. Lisa reported the Executive Committee recommended approval of this document to the Lake APC Board of Directors. Following a brief discussion with the Board on the development of the proposed document, Lisa requested direction form the APC Board of Directors.

Director Mattina made a motion to approve the proposed Lake APC Procurement Policies and Procedures Manual as presented and directed staff to submit to Caltrans by April 30, 2016 deadline. The motion was seconded by Director Leonard and carried unanimously.

## 11. Adoption of Lake APC's Fund Balance Policy as recommended in Fiscal Year 2014/15 Annual Transit Development Act (TDA) Fiscal Audit

As mentioned earlier in the meeting, the lack of an adopted policy fund balance was the only minor finding presented in the TDA Fiscal Audit. The Lake APC was directed to establish a Fund Balance Policy in accordance with the Government Accounting Standards Board (GASB) Statement No. 54. The purpose of the policy is to classify how cash decisions are made as to the use of available funds. While the fund balance policy is designed to designate the agencies funds; the Lake APC's funds are all restricted funds and are reserved for a particular purpose. Any changes made to the approved funding are brought forward to the Board for approval. Lisa Davey-Bates noted this is a formality that needed to be completed. Smith and Newell, the fiscal auditor, reviewed the fund balance policy being presented today, and determined it will fulfill the finding.

This item was also reviewed and discussed at the Executive Committee meeting, where they recommended approval to the Lake APC Board of Directors.

Director Perdock made a motion to adopt the recommended fund balance policy to formalize the process in identifying and classifying the Lake APC's fund balances in accordance with Governmental Accounting Standards Board (GASB) Board Statement No. 54, as presented. The motion was seconded by Director Mattina and carried unanimously.

## 12. Adoption of Regional Surface Transportation Program (RSTP) Administrative Procedures

Lisa Davey-Bates noted that the administrative staff has been quite busy developing new policies and procedures. The Regional Surface Transportation Program (RSTP) Administrative Procedure is another procedure to formalize the RSTP process for staff and local agencies.

The Lake APC receives Regional Surface Transportation Program (RSTP) funds annually from Caltrans. The State exchanges the federal funds through an exchange agreement. The Regional Transportation Planning Agency (RTPA) is held responsible to adhere to all the requirements of the exchange agreement. The Lake APC passes the funds on to the local agencies. The new RSTP Policies process will hold the local agencies more accountable to the exchange agreement and the allowable uses for these funds.

Director Mattina made a motion to adopt the recommended Regional Surface Transportation Program (RSTP) Administrative Procedures formalizing the process of the requirements and distribution of RSTP Section 182.6 (g) funds, as presented. The motion was seconded by Director Perdock and carried unanimously.

13. Status of County of Lake/City of Clearlake Sales Tax Polling Effort (Dow, Robertson)

Jesse Robertson, Lake APC Planning Staff, reported (via teleconference) that since last month he received additional analysis on this effort, which could help to draft the ballot language. The Consultant completed a presentation to the Board of Supervisors on April 5, 2016. The presentation was informational only. No decisions were made whether or not to proceed with a sales tax measure at that meeting. The City of Clearlake is still planning to work towards action. There is a special City Council meeting scheduled for April 21, 2016 at 6pm. Jesse was pleased to report that that the Consultant work is completed with the exception of the City of Clearlake presentation. There might be one additional presentation to the APC Board, but nothing is scheduled at this point. FM3 has also offered to answer any questions and to assist in tailoring the language for the ballot measure.

## **RATIFY ACTION**

- **14.** Adjourn Policy Advisory Committee and Reconvene as Area Planning Council Chairperson Scheel adjourned the Policy Advisory Committee at 10:12 am and reconvened as the APC.
- **15. Consideration and Adoption of Recommendations of Policy Advisory Committee**Director Fortino Dickson made a motion to adopt the recommendations of the Policy Advisory Committee. The motion was seconded by Director Mattina and carried unanimously.

## **REPORTS**

- 16. Reports & Information
  - a. Lake APC Staff Summary of Meetings Administration and Planning Services Chairperson Scheel referenced the Summary of Meetings report completed by Lisa Davey-Bates, showing a list of meetings attended by APC Administration and Planning Staff. There were no comments or questions.
  - b. Lake APC Planning Staff
    - 1. Active Transportation Program (ATP) Plan Update
      Jesse reported to the Board Members the schedule for approving the plan is proposed
      for the May or June Board Meeting. The draft plan will be presented and discussed at the
      Lake Technical Advisory Committee meeting on April 21.

## 2. ATP Cycle 3 Update and Schedule

The call for projects is scheduled for April 15, 2016 with a submittal date of June 15, 2016. Currently Jesse knows of two applications that will be submitted for the ATP grant cycle. He intends to coordinate and assist the local jurisdictions during the completion of these applications. One application being submitted is for the City of Lakeport's project on Hartley Road, the other is for the City of Clearlake's Burns Valley Civic Street Scape Improvement project. Clearlake will be submitting the same project last year, although there will be additional work done to improve the application. Jesse did also mention there of a project on Martin Street in Lakeport, but it seems that could potentially be funded under HSIP funding.

## c. Lake APC Administration Staff

## 1. Next Meeting Date – May 11, 2016 (Field Trip)

Lisa reminded the Board that the next meeting is scheduled for May, and is supposed to be a field trip. The field trip was scheduled to be in Middletown, but there are no new projects since last year's field trip. The devastation of the Valley Fire is the major emphasis in the area. The Board discussed other potential locations, and decided since Caltrans is actively looking for feedback on the Highway 53/20 round-about, that it would good to meet in the area of Clearlake/Lower Lake.

2. Miscellaneous – Lisa asked City of Lakeport members if they too were moving forward with a sales tax measure. Director Scheel noted it was exploratory at this point and that Lakeport was interested in a polling to see the support.

## d. Lake APC Directors

None

### e. Caltrans

## 1. Lake Caltrans Project Status Report

Rex Jackman reported the Caltrans status one-page spreadsheet, would be incorporating a map format to show the locations of the projects. This format should be available next meeting. Jamie Mattioli did a very brief update on the projects status:

Caltrans has added a Project Study Report (PSR) to the list. It is for Bachelor Creek Bridge, at mile post 5.8. It will be replacing the culverts with box culverts.

<u>Lake 20 Cap-M Project</u> – The drive ways have been paved, but some high friction pavement topping still remains to be completed.

There are plans to add a crosswalk on Callayomi Dr. This will be part of the Valley Fire emergency fire contract.

<u>Lake 20/53 Intersection Improvements</u> – Jamie is glad that the Board chose to visit this project location next month. This project is on schedule; however the public meeting date has been moved to late summer.

The Hartman Road project had a public meeting on March 22<sup>nd</sup>. Jamie thanked Jim for attending. Jim thought it was well done.

## 2. Lake 29 Expressway Project

The Project delivery date is on schedule. The public meeting date has been shifted to early June. Caltrans is planning the location of the meeting to be at Kelseyville High School.

Circulation of environmental document is scheduled for mid may.

## 3. Miscellaneous – None

## f. California Association of Councils of Governments (CalCOG)

- 1. Regional Leadership Forum (Monterey) **March 30-April 1, 2016** (*Leonard*) Director Leonard reported the forum went well. The main goal for the conference is still focusing on finding money. He was happy to report there are some transportation funding proposals. One idea that is being discussed is easing CEQA requirements.
- **2.** CalCOG Directors Meeting April 19, 2016 (Sacramento) Lisa will be attending the aspiring counties meeting, and is looking forward to presenting an update on sales tax.

## g. Rural Counties Task Force

- 1. Next Meeting Date May 20, 2016 (Sacramento) no update.
- h. Miscellaneous None

## 11. Information Packet

a. SSTAC - March 9, 2016 Minutes

## **ADJOURNMENT**

The meeting was adjourned by Chairperson Scheel at 10:38 p.m.

Respectfully Submitted,

## **DRAFT**

Alexis Pedrotti Administrative Assistant